Comptroller's Investigative Report

Murfreesboro Police Department

August 07, 2026

Jason E. Mumpower

Comptroller of the Treasury

Division of Investigations

TENNESSEE
COMPTROLLER
OF THE TREASURY

JASON E. MUMPOWER
Comptroller

August 7, 2026

City of Murfreesboro Mayor and City Council
111 West Vine Street
Murfreesboro, TN 37130

Murfreesboro City Officials:

The Office of the Comptroller of the Treasury conducted an investigation of selected records of the Murfreesboro Police Department, and the results are presented herein.

Copies of this report are being forwarded to Governor Bill Lee, the State Attorney General, the Tennessee District Attorneys General Conference, who was appointed as *pro tem* in this matter, certain state legislators, and various other interested parties. A copy of the report is available for public inspection in our Office and may be viewed at http://www.comptroller.tn.gov/ia/.

Sincerely,

Jason E. Mumpower
Comptroller of the Treasury

JEM/MLC

INVESTIGATIVE REPORT

Murfreesboro Police Department

The Office of the Comptroller of the Treasury, in conjunction with the Tennessee Bureau of Investigation, investigated allegations of malfeasance related to the Murfreesboro Police Department. The investigation was limited to selected records for the period January 31, 2021, through January 23, 2026. The District Attorney General for the 16th Judicial District recused himself, and the results of the investigation were communicated with the District Attorneys General Conference, serving as *Pro Tem* in this matter pursuant to Tenn. Code Ann. § 8-7-106.

BACKGROUND

The City of Murfreesboro, Tennessee, is located in Rutherford County. It is governed by a mayor and city council, and it provides various municipal services, including a police department. The Murfreesboro Police Department (department) is led by a chief and employs commissioned law enforcement officers as well as civilian dispatchers and administrative support staff. Reginal Primas was hired in 2009 and worked as a uniformed officer until he was promoted to a detective in 2021. Primas worked as a detective in the Specialized Investigation Section (SIS) of the Criminal Investigations Division (CID) from 2022 until he was placed on paid administrative leave in January 2026. Primas resigned on August 6, 2026.

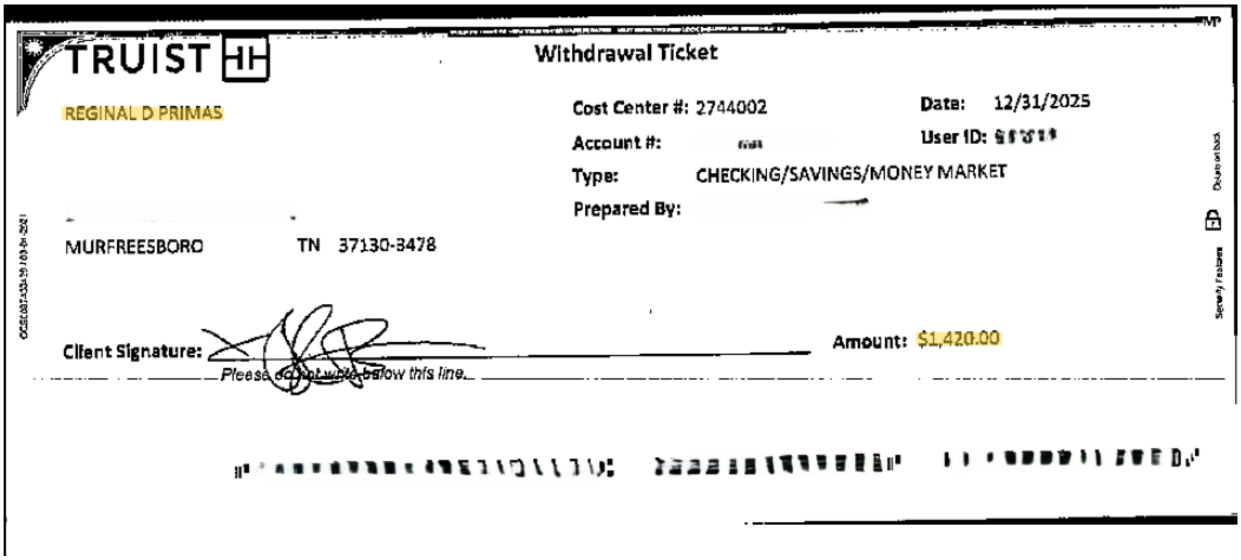
According to CID administration, money regarded as 'drug funds,' which are used to make undercover drug buys or pay informants, must be self-audited and documented by each detective in monthly activity logs. CID supervisors were also required to conduct audits of these funds quarterly, per department General Order 340.

RESULTS OF INVESTIGATION

1. FORMER MURFREESBORO POLICE DEPARTMENT DETECTIVE REGINAL PRIMAS MISAPPROPRIATED AT LEAST $2,760

Investigators determined that Reginal Primas misappropriated at least $2,760 in cash from a drug fund for which he was solely responsible. CID administration conducted an unannounced audit of all SIS drug funds on January 7, 2026, and discovered that Primas' drug fund was short by $2,760. Primas was unable to account for the missing funds, and the shortage was reported to the department's senior administration. Investigators discovered that, on December 31, 2025, the day of his monthly self-audit, Primas withdrew $1,420 from his personal bank account to add the funds to his drug fund to balance his account. After completing his self-audit, Primas redeposited $1,400 into his personal bank account **(Refer to Exhibits 1 and 2)**.

Exhibit 1


TRUIST HH

Withdrawal Ticket

REGINAL D PRIMAS

Cost Center #: 2744002

Date: 12/31/2025

Account #:

User ID:

Type: CHECKING/SAVINGS/MONEY MARKET

Prepared By:

MURFREESBORO TN 37130-3478

Client Signature:

Amount: $1,420.00

Please do not write below this line.

Image of Primas' $1,420 withdrawal ticket made on December 31, 2025, the day of his self- audit

Exhibit 2

Deposits, credits and interest

DATE	DESCRIPTION	AMOUNT($)
12/30	[redacted]	[redacted]
12/31	[redacted]	1,400.00
01/07	[redacted]	[redacted]
01/09	[redacted]	[redacted]
01/09	[redacted]	[redacted]

Image of Primas' Personal Bank Statement at Truist showing a $1,400 deposit the day of his self-audit

Primas then falsified his December 2025 Activity Log for Confidential Funds by recording a cash balance greater than he actually had on hand. Primas stated to investigators that he took money from the drug fund and used it for personal benefit. Primas could not recall when he took the remaining $1,360 from the fund. Because CID administration was not conducting routine quarterly audits of confidential funds, investigators were unable to determine how long Primas had been misappropriating money from the drug fund.

2. FORMER MURFREESBORO POLICE DEPARTMENT DETECTIVE REGINAL PRIMAS ACCESSED THE CRIMINAL JUSTICE PORTAL FOR PERSONAL USE

Investigators determined that Primas accessed the Criminal Justice Portal on 14 occasions between 2023 and 2026 to obtain information on at least 10 individuals who were not associated with criminal investigations. The Criminal Justice Portal is a browser-based application that allows authorized agencies to search and access shared databases, case files, and crime data. Primas stated to investigators that most of these individuals were family members and that he had never worked on any cases involving them. Primas stated that he accessed the records for personal information. Primas shared information he had obtained about one individual, who was not a family member, with a friend who was not a commissioned law enforcement officer. These acts violated the terms of the Criminal Justice Information System (CJIS) acknowledgment form that Primus signed. This acknowledgment form states:

"I recognize that Criminal Justice Information (CJI) is sensitive and has the potential for great harm if misused. I understand that misuse of CJI by, among other things: accessing it without authorization; accessing it by exceeding authorization; accessing it for an improper purpose; using, disseminating, or re-disseminating information received for a purpose other than envisioned by my job duties within this agency, may subject me to administrative and criminal penalties. I understand that accessing CJI for an appropriate purpose, then using, disseminating, or re-disseminating the information received for another purpose other than my official criminal justice duties, also constitutes misuse. Such exposure for misuse includes, but is not limited to, suspension or loss of employment and prosecution for state and federal crimes."

On August 4, 2026, the Rutherford County Grand Jury indicted Reginal D. Primas on one count of Theft over $2,500, one count of Forgery, two counts of Tampering with Governmental Records, and thirteen counts of Official Misconduct.

The charges and allegations contained in the indictment are merely accusations of criminal conduct, and not evidence. The defendant is presumed innocent unless and until proven guilty beyond a reasonable doubt and convicted through due process of law.

[Murfreesboro Police Department Investigation Exhibit]

INTERNAL CONTROL AND COMPLIANCE DEFICIENCIES

Our investigation revealed deficiencies in internal control, some of which contributed to Primas' ability to perpetrate his misappropriation without prompt detection. These deficiencies included:

<u>Deficiency 1</u>: Department officials did not provide adequate administrative oversight

Department officials did not adequately oversee monthly confidential drug fund self-audits. Department policy requires monthly self-audits of confidential funds used by the narcotics and gang units. Investigators determined that department officials neither participated in nor independently reviewed the monthly self-audits. As a result, Primas' misappropriation remained undetected for an undetermined period between biannual audits conducted by SIS supervisors. Failure to provide independent oversight of confidential funds increases the risk of errors, fraud, and misappropriation without prompt detection.

<u>Deficiency 2</u>: The department failed to comply with General Order 340

The department did not document the required quarterly audits of drug funds used by the SIS. Department supervisors stated they conducted unannounced audits on a biannual basis.

According to Department General Order 340, Sec 3A:

(8) "All investigators assigned to the Special Investigations Section who routinely utilize drug funds will be required to accurately maintain a drug fund ledger. The appropriate forms shall be completed and maintained with the ledger. The ledger and all required paperwork shall be available for inspection when requested by a Special Investigations Section Supervisor. Audits shall be completed at least quarterly by a Special Investigations Section supervisor."

Department officials indicated that they have corrected or intend to correct these deficiencies.