



## ANNUAL FINANCIAL REPORT

### Carroll County, Tennessee

*For the Year Ended June 30, 2024*

**Jason E. Mumpower**  
*Comptroller of the Treasury*



**DIVISION OF  
LOCAL GOVERNMENT AUDIT**

**ANNUAL FINANCIAL REPORT  
CARROLL COUNTY, TENNESSEE  
FOR THE YEAR ENDED JUNE 30, 2024**

**COMPTROLLER OF THE TREASURY**  
*JASON E. MUMPOWER*

**DIVISION OF LOCAL GOVERNMENT AUDIT**  
*JAMES R. ARNETTE*  
*Director*

*LEE ANN WEST, CPA, CGFM*  
*Audit Manager*

This financial report is available at [www.comptroller.tn.gov](http://www.comptroller.tn.gov).

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## CARROLL COUNTY, TENNESSEE

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# Summary of Audit Finding

Annual Financial Report  
Carroll County, Tennessee  
For the Year Ended June 30, 2024

## *Scope*

We have audited the basic financial statements of Carroll County as of and for the year ended June 30, 2024.

## *Results*

Our report on Carroll County's financial statements is unmodified.

Our audit resulted in one finding and recommendation, which we have reviewed with Carroll County management. The detailed finding, recommendation, and management's response are included in the Single Audit section of this report.

## *Finding*

The following is a summary of the audit finding:

### **OFFICE OF CLERK AND MASTER**

- ◆ The clerk and master had a deficit of \$13,496 in the fee and commission account.



## INTRODUCTORY SECTION

## **CARROLL COUNTY OFFICIALS**

June 30, 2024

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### **Officials**

Joseph Butler, County Mayor  
John McAdams, Director of Schools  
Paula Bolen, Trustee  
Rita Jones, Assessor of Property  
Darlene Kirk, County Clerk  
Sara Bradberry, Circuit, General Sessions and Juvenile Courts Clerk  
Kenneth Todd, Clerk and Master  
Natalie Porter, Register of Deeds  
Andy Dickson, Sheriff

### **Board of County Commissioners**

Joseph Butler, County Mayor, Chairman	Cyril Ostiguy
John Austin	Dr. Jay Phipps
Manuel Crossno	Darrell Ridgley
Joey Darnall	Spiridon Roditis
Jimmy Halford	Joey Simmons
Willie Huffman	Walter Smothers
Randy Long	Larry Spencer
Jason Martin	Lana Suite
Jimmy McClure	Daniel Thomas
Philip Moore	Daniel Willman
Barry Murphy	Vacant

### **Highway Commission**

Joseph Butler, County Mayor, Chairman  
Ricky Scott  
Ronnie Wade

### **Audit Committee**

Dr. Jay Phipps, Chairman  
David Huss  
Barry Murphy  
Darrell Ridgely  
Joey Simmons

### **Board of Education**

Harold McLain, Jr., Chairman  
Kenna Bailey  
Debbie Broadbent  
Hal Eason  
Mike Foster  
Charlotte Tucker

## FINANCIAL SECTION



JASON E. MUMPOWER  
*Comptroller*

### Independent Auditor's Report

Carroll County Mayor and  
Board of County Commissioners  
Carroll County, Tennessee

To the County Mayor and Board of County Commissioners:

#### **Report on the Audit of the Financial Statements**

##### *Opinions*

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Carroll County, Tennessee, as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the county's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the report of the other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Carroll County, Tennessee, as of June 30, 2024, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the General and Highway/Public Works funds for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the Carroll County Board of Public Utilities, which has a proprietary fund that is a major fund and comprised the entire business-type activities. In addition, the Carroll County Board of Public Utilities has a pension trust fund (a fiduciary fund) which represent 25.6 percent, 41.8 percent, and 3.43 percent, respectively, of the assets, net position, and revenues of the aggregate remaining fund information. Also, we did not audit the financial statements of the Carroll County Indigent Care Board (a fiduciary fund), which represent 10.6 percent, 17.2 percent, and (.41) percent, respectively, of the assets, net position, and revenues of the aggregate remaining fund information. We also did not audit the financial statements of the Internal School Fund of the Carroll County School Department (a discretely presented component unit), which represent .24 percent, .25 percent, and .8 percent, respectively, of the assets, net position, and revenues of the discretely presented school department component unit. We also did not audit the financial statements of the Carroll County Emergency Communications District, which represent 23.84 percent, 24.51 percent, and 19.27 percent, respectively, of the assets, net position, and revenues of the aggregate discretely presented component units. Those statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for the Carroll County Board of Public Utilities, the Carroll County Indigent Care Board, the Internal School Fund of the discretely presented Carroll County School Department, and the Carroll County Emergency Communications District is based solely on the reports of the other auditors.

### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Carroll County, Tennessee, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Change in Accounting Principle***

As described in Note V.B., Carroll County has adopted the provisions of Governmental Accounting Standards Board (GASB) Statement No. 100, *Accounting Changes and Error Corrections*. GASB 100 clarifies financial and reporting requirements for changes in accounting principles, changes in accounting estimates, error corrections, and changes within the reporting entity.

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Carroll County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.

- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Carroll County's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Carroll County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the schedules of changes in the county's net pension liability (asset) and related ratios, schedules of county and school contributions, schedules of school's proportionate share of the net pension liability (asset), and schedules of county and school changes in the total other postemployment benefits liability and related ratios, as listed under Required Supplementary Information in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Carroll County's basic financial statements. The combining and individual nonmajor fund financial statements, budgetary comparison schedules of nonmajor governmental funds, combining and individual fund financial statements of the Carroll County School Department (a discretely presented component unit), and miscellaneous schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial

statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements, budgetary comparison schedules of nonmajor governmental funds, combining and individual fund financial statements of the Carroll County School Department (a discretely presented component unit), and miscellaneous schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### ***Other Information***

Management is responsible for the other information included in the annual report. The other information comprises the introductory section but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### ***Other Reporting Requirements by *Government Auditing Standards****

In accordance with *Government Auditing Standards*, we have also issued our report dated November 25, 2024, on our consideration of Carroll County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Carroll County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Carroll County's internal control over financial reporting and compliance.

Very truly yours,  
  
Jason E. Mumpower  
Comptroller of the Treasury  
Nashville, Tennessee

November 25, 2024

JEM/gc

## **BASIC FINANCIAL STATEMENTS SECTION**

Exhibit A

**CARROLL COUNTY, TENNESSEE**

**Statement of Net Position**

**June 30, 2024**

	Primary Government			Component Units	
	Governmental Activities	Business-type Activities	Total	Carroll	Emergency
				County	Communications
<b>ASSETS</b>					
Cash	\$ 7,494	\$ 2,269,528	\$ 2,277,022	\$ 26,796	\$ 3,135,770
Equity in Pooled Cash and Investments	15,974,945	0	15,974,945	8,082,349	0
Inventories	0	1,101,451	1,101,451	0	0
Investments	0	8,830,964	8,830,964	0	0
Accounts Receivable	3,274,497	3,656,009	6,930,506	54,417	0
Allowance for Uncollectibles	(3,013,201)	(25,000)	(3,038,201)	0	0
Due from Other Governments	922,441	0	922,441	80,303	0
Due from Component Units	161,586	0	161,586	0	0
Property Taxes Receivable	6,653,212	0	6,653,212	375,536	0
Allowance for Uncollectible Property Taxes	(201,167)	0	(201,167)	(11,354)	0
Prepaid Items	0	698,091	698,091	0	4,395
Accrued Interest Receivable	0	0	0	0	36,222
Customer Deposits	0	0	0	0	50
Restricted Assets					
Amounts Accumulated for Pension Benefits	0	0	0	28,631	0
Net Pension Asset - Agent Plan	0	0	0	0	108,946
Net Pension Asset - Commissioners Agent Plan	94,977	0	94,977	0	0
Net Pension Asset - Teacher Retirement Plan	0	0	0	5,337	0
Net Pension Asset - Teacher Legacy Pension Plan	0	0	0	171,685	0
Capital Assets:					
Assets Not Depreciated:					
Land	1,747,068	443,997	2,191,065	176,489	36,417
Construction in Progress	192,393	96,336	288,729	0	54,023
Assets Net of Accumulated Depreciation:					
Buildings and Improvements	10,022,470	0	10,022,470	195,039	16,909
Infrastructure	10,113,942	0	10,113,942	0	0
Other Capital Assets	2,760,539	24,233,237	26,993,776	2,023,258	114,889
Total Assets	\$ 48,711,196	\$ 41,304,613	\$ 90,015,809	\$ 11,208,486	\$ 3,507,621
<b>DEFERRED OUTFLOWS OF RESOURCES</b>					
Pension Changes in Experience	\$ 577,908	\$ 0	\$ 577,908	\$ 127,433	\$ 6,425
Pension Changes in Investment Earnings	219,355	0	219,355	64,521	3,061
Pension Changes in Assumptions	822,931	0	822,931	185,976	10,871
Pension Changes in Proportion	0	0	0	5,285	3,791
Pension Contributions After Measurement Date	581,416	0	581,416	103,357	0
OPEB Changes in Experience	0	8,121	8,121	36,083	0
OPEB Changes in Assumptions	0	32,079	32,079	22,934	0
OPEB Changes in Proportion	0	0	0	7,375	0
OPEB Contributions After Measurement Date	0	0	0	1,261	0
Total Deferred Outflows of Resources	\$ 2,201,610	\$ 40,200	\$ 2,241,810	\$ 554,225	\$ 24,148

(Continued)

Exhibit A

**CARROLL COUNTY, TENNESSEE**

**Statement of Net Position (Cont.)**

	Primary Government			Component Units		
	Governmental Activities	Business-type Activities	Total	Carroll County Department	Emergency Communications District	
				School	Department	
<b>LIABILITIES</b>						
Accounts Payable	\$ 22,873	\$ 3,623,196	\$ 3,646,069	\$ 0	\$ 27,713	
Due to Primary Government	0	0	0	161,586	0	
Payroll Deductions Payable	238,736	0	238,736	40,322	1,832	
Accrued Interest Payable	38,044	0	38,044	0	0	
Due to State of Tennessee	91,557	0	91,557	0	0	
Unearned Revenue	0	1,341,812	1,341,812	0	0	
Other Current Liabilities	0	998,084	998,084	0	0	
Customer Deposits Payable	0	1,287,625	1,287,625	0	0	
Noncurrent Liabilities:						
Due Within One Year - Debt	388,000	0	388,000	0	0	
Due Within One Year - Other	20,761	504,918	525,679	10,001	0	
Due in More Than One Year - Debt	4,642,000	0	4,642,000	0	0	
Due in More Than One Year - Other	1,412,533	860,055	2,272,588	312,959	0	
Total Liabilities	\$ 6,854,504	\$ 8,615,690	\$ 15,470,194	\$ 524,868	\$ 29,545	
<b>DEFERRED INFLOWS OF RESOURCES</b>						
Deferred Current Property Taxes	\$ 6,327,358	\$ 0	\$ 6,327,358	\$ 357,144	\$ 0	
Pension Changes in Experience	97,223	0	97,223	25,970	7,217	
Pension Changes in Proportion	0	0	0	17,819	0	
OPEB Changes in Experience	0	6,193	6,193	43,867	0	
OPEB Changes in Assumptions	0	15,924	15,924	11,271	0	
OPEB Changes in Proportion	0	0	0	19,834	0	
Total Deferred Inflows of Resources	\$ 6,424,581	\$ 22,117	\$ 6,446,698	\$ 475,905	\$ 7,217	
<b>NET POSITION</b>						
Net Investment in Capital Assets	\$ 19,806,412	\$ 24,773,570	\$ 44,579,982	\$ 2,394,786	\$ 222,238	
Restricted for:						
General Government	2,029,754	0	2,029,754	0	0	
Finance	74,176	0	74,176	0	0	
Administration of Justice	48	0	48	0	0	
Public Safety	1,171,390	0	1,171,390	0	0	
Public Health and Welfare	841,174	0	841,174	0	0	
Highways/Public Works	217,353	0	217,353	0	0	
Education	0	0	0	26,796	0	
Instruction	0	0	0	12,985	0	
Support Services	0	0	0	4,637	0	
Debt Service	169,625	0	169,625	0	0	
Capital Projects	68,613	0	68,613	0	0	
Hybrid Retirement Stabilization Funds	0	0	0	28,631	0	
Pensions	94,977	0	94,977	177,022	108,946	
Unrestricted	13,160,199	7,933,436	21,093,635	8,117,081	3,163,823	
Total Net Position	\$ 37,633,721	\$ 32,707,006	\$ 70,340,727	\$ 10,761,938	\$ 3,495,007	

The notes to the financial statements are an integral part of this statement.

Exhibit B

**CARROLL COUNTY, TENNESSEE**

**Statement of Activities**

**For the Year Ended June 30, 2024**

Functions/Programs	Net (Expense) Revenue and Changes in Net Position						Component Units			
	Program Revenues			Primary Government						
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Total Governmental Activities	Business-type Activities				
Primary Government:										
Governmental Activities:										
General Government	\$ 4,150,193	\$ 413,753	\$ 265,902	\$ 0	\$ (3,470,538)	\$ 0	\$ (3,470,538)	\$ 0		
Finance	981,187	798,767	0	0	(182,420)	0	(182,420)	0		
Administration of Justice	1,429,889	642,082	99,757	0	(688,050)	0	(688,050)	0		
Public Safety	9,693,640	1,631,923	2,524,208	348,361	(5,189,148)	0	(5,189,148)	0		
Public Health and Welfare	2,579,923	1,576,557	310,503	493,377	(199,486)	0	(199,486)	0		
Social, Cultural, and Recreational Services	571,512	81,319	63,010	1,114	(426,069)	0	(426,069)	0		
Agriculture and Natural Resources	186,469	0	0	0	(186,469)	0	(186,469)	0		
Highways/Public Works	4,330,881	0	2,804,521	2,904,739	1,378,379	0	1,378,379	0		
Interest on Long-term Debt	124,816	0	0	0	(124,816)	0	(124,816)	0		
Total Governmental Activities	\$ 24,048,510	\$ 5,144,401	\$ 6,067,901	\$ 3,747,591	\$ (9,088,617)	\$ 0	\$ (9,088,617)	\$ 0		
Business-type Activities:										
Public Utility	\$ 43,146,884	\$ 43,801,799	\$ 170,140	\$ 0	\$ 825,055	\$ 825,055	\$ 0	\$ 0		
Total Primary Government	\$ 67,195,394	\$ 48,946,200	\$ 6,238,041	\$ 3,747,591	\$ (9,088,617)	\$ 825,055	\$ (8,263,562)	\$ 0		
Component Units:										
Carroll County School Department	\$ 3,945,296	\$ 215,544	\$ 37,412	\$ 0	\$ 0	\$ 0	\$ (3,692,340)	\$ 0		
Emergency Communications District	345,521	666,542	20,000	0	0	0	0	341,021		
Total Component Units	\$ 4,290,817	\$ 882,086	\$ 57,412	\$ 0	\$ 0	\$ 0	\$ (3,692,340)	\$ 341,021		

(Continued)

Exhibit B

**CARROLL COUNTY, TENNESSEE**  
**Statement of Activities (Cont.)**

Functions/Programs	Expenses	Net (Expense) Revenue and Changes in Net Position						Component Units		
		Program Revenues			Primary Government					
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Total Governmental Activities	Business-type Activities	Total	Carroll County School Department	Emergency Communications District	
General Revenues:										
Taxes:										
Property Taxes Levied for General Purposes					\$ 6,250,764	\$ 0	\$ 6,250,764	\$ 372,983	\$ 0	
Property Taxes Levied for Debt Service					351,791	0	351,791	0	0	
Local Option Sales Taxes					852,042	0	852,042	160,761	0	
Wheel Tax					1,130,981	0	1,130,981	0	0	
Litigation Taxes					206,178	0	206,178	0	0	
Business Tax					268,985	0	268,985	0	0	
Wholesale Beer Tax					64,749	0	64,749	0	0	
Other Local Taxes					13,051	0	13,051	0	0	
Grants and Contributions Not Restricted to Specific Programs					1,039,333	0	1,039,333	2,598,034	0	
Unrestricted Investment Income					501,350	503,620	1,004,970	2,468	106,137	
Miscellaneous					199,266	0	199,266	9,300	18,089	
Total General Revenues					\$ 10,878,490	\$ 503,620	\$ 11,382,110	\$ 3,143,546	\$ 124,226	
Transfers					\$ 477,925	\$ (477,925)	\$ 0	\$ 0	\$ 0	
Change in Net Position					\$ 2,267,798	\$ 850,750	\$ 3,118,548	\$ (548,794)	\$ 465,247	
Net Position, July 1, 2023					35,365,923	31,856,256	67,222,179	11,310,732	3,029,760	
Net Position, June 30, 2024					\$ 37,633,721	\$ 32,707,006	\$ 70,340,727	\$ 10,761,938	\$ 3,495,007	

The notes to the financial statements are an integral part of this statement.

Exhibit C-1

**CARROLL COUNTY, TENNESSEE**

**Balance Sheet**

Governmental Funds

**June 30, 2024**

	<b>Major Funds</b>		<b>Nonmajor Funds</b>		<b>Total</b>
			Highway /	Other	
	General	Public Works	Public	Governmental Funds	
<b>ASSETS</b>					
Cash	\$ 0	\$ 0	\$ 7,494	\$ 7,494	\$ 7,494
Equity in Pooled Cash and Investments	11,395,141	827,548	3,752,256	15,974,945	
Accounts Receivable	0	0	3,274,497	3,274,497	
Allowance for Uncollectibles	0	0	(3,013,201)	(3,013,201)	
Due from Other Governments	431,120	491,321	0	922,441	
Due from Other Funds	21,071	0	0	21,071	
Due from Component Units	0	0	161,586	161,586	
Property Taxes Receivable	5,436,573	611,723	604,916	6,653,212	
Allowance for Uncollectible Property Taxes	(164,382)	(16,393)	(20,392)	(201,167)	
<b>Total Assets</b>	<b>\$ 17,119,523</b>	<b>\$ 1,914,199</b>	<b>\$ 4,767,156</b>	<b>\$ 23,800,878</b>	
<b>LIABILITIES</b>					
Accounts Payable	\$ 22,873	\$ 0	\$ 0	\$ 22,873	
Payroll Deductions Payable	214,543	15,126	9,067	238,736	
Due to Other Funds	0	0	21,071	21,071	
Due to State of Tennessee	90,421	1,130	6	91,557	
<b>Total Liabilities</b>	<b>\$ 327,837</b>	<b>\$ 16,256</b>	<b>\$ 30,144</b>	<b>\$ 374,237</b>	

(Continued)

Exhibit C-1

**CARROLL COUNTY, TENNESSEE**

**Balance Sheet**

Governmental Funds (Cont.)

	<b>Major Funds</b>		<b>Nonmajor Funds</b>		<b>Total Governmental Funds</b>	
	<b>General</b>	<b>Highway / Public Works</b>	<b>Other</b>	<b>Govern-mental Funds</b>		
			<b>Govern-mental Funds</b>			
<b>DEFERRED INFLOWS OF RESOURCES</b>						
Deferred Current Property Taxes	\$ 5,170,305	\$ 586,568	\$ 570,485	\$ 6,327,358		
Deferred Delinquent Property Taxes	67,230	5,961	9,023	82,214		
Other Deferred/Unavailable Revenue	87,661	244,247	244,045	575,953		
Total Deferred Inflows of Resources	<u>\$ 5,325,196</u>	<u>\$ 836,776</u>	<u>\$ 823,553</u>	<u>\$ 6,985,525</u>		
<b>FUND BALANCES</b>						
Restricted:						
Restricted for General Government	\$ 61,143	\$ 0	\$ 1,960,404	\$ 2,021,547		
Restricted for Finance	74,176	0	0	74,176		
Restricted for Administration of Justice	48	0	0	48		
Restricted for Public Safety	891,425	0	279,965	1,171,390		
Restricted for Public Health and Welfare	592,200	0	0	592,200		
Restricted for Debt Service	0	0	203,575	203,575		
Restricted for Capital Projects	68,613	0	0	68,613		
Restricted for Other Purposes	8,207	0	0	8,207		
Committed:						
Committed for Public Health and Welfare	0	0	837,692	837,692		
Committed for Social, Cultural, and Recreational Services	134,277	0	0	134,277		
Committed for Highways/Public Works	0	1,061,167	0	1,061,167		
Committed for Debt Service	0	0	645,319	645,319		
Unassigned	9,636,401	0	(13,496)	9,622,905		
Total Fund Balances	<u>\$ 11,466,490</u>	<u>\$ 1,061,167</u>	<u>\$ 3,913,459</u>	<u>\$ 16,441,116</u>		
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	<u><u>\$ 17,119,523</u></u>	<u><u>\$ 1,914,199</u></u>	<u><u>\$ 4,767,156</u></u>	<u><u>\$ 23,800,878</u></u>		

The notes to the financial statements are an integral part of this statement.

**CARROLL COUNTY, TENNESSEE****Reconciliation of the Balance Sheet of Governmental****Funds to the Statement of Net Position****June 30, 2024**

Amounts reported for governmental activities in the statement of net position (Exhibit A) are different because:

Total fund balances - balance sheet - governmental funds (Exhibit C-1)		\$ 16,441,116
(1) Capital assets used in governmental activities are not financial resources and therefore are not reported in the governmental funds.		
Add: land	\$ 1,747,068	
Add: construction in progress	192,393	
Add: building and improvements net of accumulated depreciation	10,022,470	
Add: infrastructure net of accumulated depreciation	10,113,942	
Add: other capital assets net of accumulated depreciation	<u>2,760,539</u>	<u>24,836,412</u>
(2) Long-term liabilities are not due and payable in the current period and therefore are not reported in the governmental funds.		
Less: note payable	\$ (205,000)	
Less: other loan payable	(4,825,000)	
Less: accrued interest payable	(38,044)	
Less: compensated absences payable	(415,234)	
Less: net pension liability - agent plan	<u>(1,018,060)</u>	<u>(6,501,338)</u>
(3) Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be amortized and recognized as components of pension expense in future years.		
Add: deferred outflows of resources related to pensions	\$ 2,201,610	
Less: deferred inflows of resources related to pensions	<u>(97,223)</u>	<u>2,104,387</u>
(4) Net pension assets are not current financial resources and therefore are not reported in the governmental funds.		
Add: net pension asset - commissioners agent plan	94,977	
(5) Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the governmental funds.		<u>658,167</u>
Net position of governmental activities (Exhibit A)		<u>\$ 37,633,721</u>

The notes to the financial statements are an integral part of this statement.

Exhibit C-3

**CARROLL COUNTY, TENNESSEE**  
**Statement of Revenues, Expenditures,**  
**and Changes in Fund Balances**  
**Governmental Funds**  
**For the Year Ended June 30, 2024**

	<b>Major Funds</b>		<b>Nonmajor Funds</b>		<b>Total Governmental Funds</b>	
	<b>General</b>	<b>Highway / Public Works</b>	<b>Other</b>	<b>Govern- mental Funds</b>		
			<b>Govern- mental Funds</b>			
<b>Revenues</b>						
Local Taxes	\$ 7,544,829	\$ 1,041,105	\$ 852,300	\$ 9,438,234		
Licenses and Permits	375	0	0	375		
Fines, Forfeitures, and Penalties	173,146	0	67,479	240,625		
Charges for Current Services	652,328	0	1,665,494	2,317,822		
Other Local Revenues	1,167,763	81,177	81,256	1,330,196		
Fees Received From County Officials	1,098,262	0	0	1,098,262		
State of Tennessee	4,639,214	5,694,751	24,424	10,358,389		
Federal Government	737,367	0	306,425	1,043,792		
Other Governments and Citizens Groups	105,151	0	0	105,151		
Total Revenues	\$ 16,118,435	\$ 6,817,033	\$ 2,997,378	\$ 25,932,846		
<b>Expenditures</b>						
Current:						
General Government	\$ 1,639,922	\$ 0	\$ 0	\$ 1,639,922		
Finance	823,166	0	0	823,166		
Administration of Justice	1,179,234	0	124,330	1,303,564		
Public Safety	9,565,669	0	109,390	9,675,059		
Public Health and Welfare	447,199	0	2,084,648	2,531,847		
Social, Cultural, and Recreational Services	393,167	0	0	393,167		
Agriculture and Natural Resources	128,862	0	0	128,862		
Other Operations	1,119,332	0	1,585,275	2,704,607		
Highways	0	7,576,222	349	7,576,571		
Debt Service:						
Principal on Debt	0	63,000	315,000	378,000		
Interest on Debt	0	10,661	115,650	126,311		
Other Debt Service	0	0	8,233	8,233		
Total Expenditures	\$ 15,296,551	\$ 7,649,883	\$ 4,342,875	\$ 27,289,309		
Excess (Deficiency) of Revenues Over Expenditures	\$ 821,884	\$ (832,850)	\$ (1,345,497)	\$ (1,356,463)		
<b>Other Financing Sources (Uses)</b>						
Insurance Recovery	\$ 323,098	\$ 47,745	\$ 0	\$ 370,843		
Transfers In	514,362	533,857	54,242	1,102,461		
Transfers Out	0	0	(624,536)	(624,536)		
Total Other Financing Sources (Uses)	\$ 837,460	\$ 581,602	\$ (570,294)	\$ 848,768		
Net Change in Fund Balances	\$ 1,659,344	\$ (251,248)	\$ (1,915,791)	\$ (507,695)		
Fund Balance, July 1, 2023	9,807,146	1,312,415	5,829,250	16,948,811		
Fund Balance, June 30, 2024	\$ 11,466,490	\$ 1,061,167	\$ 3,913,459	\$ 16,441,116		

The notes to the financial statements are an integral part of this statement.

**CARROLL COUNTY, TENNESSEE****Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances  
of Governmental Funds to the Statement of Activities  
For the Year Ended June 30, 2024**

Amounts reported for governmental activities in the statement of activities (Exhibit B) are different because:

Net change in fund balances - total governmental funds (Exhibit C-3)		\$ (507,695)
(1) Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is allocated over their useful lives and reported as depreciation expense. The difference between capital outlays and depreciation is itemized as follows:		
Add: capital assets purchased in the current period	\$ 5,547,254	
Less: current-year depreciation expense	<u>(2,237,458)</u>	3,309,796
(2) The net effect of various miscellaneous transactions involving capital assets (sales, trade-ins, and donations) is to decrease net position.		
Less: book value of capital assets disposed		(71,636)
(3) Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Add: deferred delinquent property taxes and other deferred June 30, 2024	\$ 658,167	
Less: deferred delinquent property taxes and other deferred June 30, 2023	<u>(680,994)</u>	(22,827)
(4) The issuance of long-term debt (e.g., notes, other loans) provides current financial resources to governmental funds, while the repayment of the principal on long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.		
Add: principal payments on note	\$ 63,000	
Add: principal payments on other loan	<u>315,000</u>	378,000
(5) Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds.		
Change in accrued interest payable	\$ 1,495	
Change in compensated absences payable	(79,211)	
Change in net pension liability - agent plan	(535,374)	
Change in net pension asset - commissioners agent plan	(14,002)	
Change in deferred outflows related to pensions	(282,766)	
Change in deferred inflows related to pensions	<u>92,018</u>	(817,840)
Change in net position of governmental activities (Exhibit B)		\$ 2,267,798

The notes to the financial statements are an integral part of this statement.

**CARROLL COUNTY, TENNESSEE****Statement of Revenues, Expenditures, and Changes****in Fund Balance - Actual and Budget**

General Fund

**For the Year Ended June 30, 2024**

	Actual	Budgeted Amounts		Variance with Final Budget - Positive (Negative)
		Original	Final	
<b>Revenues</b>				
Local Taxes	\$ 7,544,829	\$ 7,982,601	\$ 7,982,601	\$ (437,772)
Licenses and Permits	375	1,500	1,500	(1,125)
Fines, Forfeitures, and Penalties	173,146	142,050	142,050	31,096
Charges for Current Services	652,328	504,100	513,030	139,298
Other Local Revenues	1,167,763	1,071,250	1,116,807	50,956
Fees Received From County Officials	1,098,262	1,138,000	1,138,000	(39,738)
State of Tennessee	4,639,214	4,551,384	6,023,512	(1,384,298)
Federal Government	737,367	94,000	496,917	240,450
Other Governments and Citizens Groups	105,151	0	0	105,151
Total Revenues	\$ 16,118,435	\$ 15,484,885	\$ 17,414,417	\$ (1,295,982)
<b>Expenditures</b>				
General Government				
County Commission	\$ 47,777	\$ 51,433	\$ 51,433	\$ 3,656
Board of Equalization	9,546	21,000	21,000	11,454
Other Boards and Committees	580	665	665	85
County Mayor/Executive	355,335	353,899	360,688	5,353
County Attorney	2,375	13,000	13,000	10,625
Election Commission	208,813	209,282	225,685	16,872
Register of Deeds	228,537	239,012	239,012	10,475
County Buildings	786,959	702,114	855,856	68,897
Finance				
Property Assessor's Office	244,755	270,096	270,096	25,341
Reappraisal Program	24,361	37,363	37,363	13,002
County Trustee's Office	235,885	249,378	249,378	13,493
County Clerk's Office	318,165	333,026	343,863	25,698
Administration of Justice				
Circuit Court	521,593	453,593	574,133	52,540
General Sessions Judge	181,253	185,653	187,494	6,241
Drug Court	6,007	0	0	(6,007)
Chancery Court	206,727	227,098	227,098	20,371
Juvenile Court	186,545	192,530	192,530	5,985
Judicial Commissioners	18,300	18,225	18,225	(75)
Other Administration of Justice	33,499	33,499	33,499	0
Victim Assistance Programs	25,310	25,000	25,000	(310)
Public Safety				
Sheriff's Department	3,224,433	2,989,134	3,587,519	363,086
Administration of the Sexual Offender Registry	39,024	40,500	40,500	1,476
Jail	3,504,611	3,333,574	3,864,711	360,100
Correctional Incentive Program Improvements	143,212	236,840	236,840	93,628
Juvenile Services	1,703,292	2,254,488	2,330,857	627,565
Fire Prevention and Control	351,903	292,497	367,497	15,594
Civil Defense	130,527	132,071	148,642	18,115
County Coroner/Medical Examiner	48,670	51,375	51,375	2,705
Public Safety Grants Program	419,997	420,000	420,000	3

(Continued)

Exhibit C-5

**CARROLL COUNTY, TENNESSEE**

**Statement of Revenues, Expenditures, and Changes  
in Fund Balance - Actual and Budget**

General Fund (Cont.)

	Actual	Budgeted Amounts		Variance with Final Budget - Positive (Negative)
		Original	Final	
<b>Expenditures (Cont.)</b>				
Public Health and Welfare				
Local Health Center	\$ 254,250	\$ 260,675	\$ 999,275	\$ 745,025
Rabies and Animal Control	14,096	15,150	15,150	1,054
Alcohol and Drug Programs	159,505	127,488	166,405	6,900
General Welfare Assistance	700	900	900	200
Other Local Welfare Services	18,648	14,000	14,000	(4,648)
Social, Cultural, and Recreational Services				
Senior Citizens Assistance	109,353	115,488	123,488	14,135
Libraries	159,533	151,854	162,691	3,158
Parks and Fair Boards	124,281	145,568	145,568	21,287
Agriculture and Natural Resources				
Agricultural Extension Service	63,855	63,940	63,940	85
Forest Service	2,000	2,000	2,000	0
Soil Conservation	36,607	36,687	36,687	80
Flood Control	26,400	8,250	26,400	0
Other Operations				
Industrial Development	10,000	10,000	10,000	0
Other Economic and Community Development	17,000	17,000	67,000	50,000
Airport	459,608	332,136	463,953	4,345
Veterans' Services	35,229	35,323	35,323	94
Other Charges	539,172	419,262	600,817	61,645
Contributions to Other Agencies	58,323	58,523	58,523	200
Total Expenditures	\$ 15,296,551	\$ 15,180,589	\$ 17,966,079	\$ 2,669,528
Excess (Deficiency) of Revenues				
Over Expenditures	\$ 821,884	\$ 304,296	\$ (551,662)	\$ 1,373,546
<b>Other Financing Sources (Uses)</b>				
Insurance Recovery	\$ 323,098	\$ 0	\$ 73,256	\$ 249,842
Transfers In	514,362	0	0	514,362
Total Other Financing Sources	\$ 837,460	\$ 0	\$ 73,256	\$ 764,204
Net Change in Fund Balance	\$ 1,659,344	\$ 304,296	\$ (478,406)	\$ 2,137,750
Fund Balance, July 1, 2023	9,807,146	8,294,922	8,294,922	1,512,224
Fund Balance, June 30, 2024	\$ 11,466,490	\$ 8,599,218	\$ 7,816,516	\$ 3,649,974

The notes to the financial statements are an integral part of this statement.

Exhibit C-6

**CARROLL COUNTY, TENNESSEE**

**Statement of Revenues, Expenditures, and Changes**

**in Fund Balance - Actual and Budget**

Highway/Public Works Fund

**For the Year Ended June 30, 2024**

	Actual	Budgeted Amounts		Variance with Final Budget - Positive (Negative)
		Original	Final	
<b>Revenues</b>				
Local Taxes	\$ 1,041,105	\$ 1,044,914	\$ 1,044,914	\$ (3,809)
Other Local Revenues	81,177	7,437	7,437	73,740
State of Tennessee	5,694,751	3,189,415	6,150,588	(455,837)
Total Revenues	\$ 6,817,033	\$ 4,241,766	\$ 7,202,939	\$ (385,906)
<b>Expenditures</b>				
Highways				
Administration	\$ 278,203	\$ 294,752	\$ 296,752	\$ 18,549
Highway and Bridge Maintenance	1,025,019	1,083,124	1,083,124	58,105
Operation and Maintenance of Equipment	608,340	743,815	743,815	135,475
Other Charges	142,303	152,600	152,600	10,297
Employee Benefits	392,712	515,896	513,896	121,184
Capital Outlay	5,129,645	2,177,216	5,638,389	508,744
Principal on Debt				
Highways and Streets	63,000	63,000	63,000	0
Interest on Debt				
Highways and Streets	10,661	11,894	11,894	1,233
Total Expenditures	\$ 7,649,883	\$ 5,042,297	\$ 8,503,470	\$ 853,587
Excess (Deficiency) of Revenues				
Over Expenditures	\$ (832,850)	\$ (800,531)	\$ (1,300,531)	\$ 467,681
<b>Other Financing Sources (Uses)</b>				
Insurance Recovery	\$ 47,745	\$ 0	\$ 0	\$ 47,745
Transfers In	533,857	500,000	533,800	57
Total Other Financing Sources	\$ 581,602	\$ 500,000	\$ 533,800	\$ 47,802
Net Change in Fund Balance	\$ (251,248)	\$ (300,531)	\$ (766,731)	\$ 515,483
Fund Balance, July 1, 2023	1,312,415	1,115,751	1,115,751	196,664
Fund Balance, June 30, 2024	\$ 1,061,167	\$ 815,220	\$ 349,020	\$ 712,147

The notes to the financial statements are an integral part of this statement.

**CARROLL COUNTY, TENNESSEE**  
**Statement of Net Position**  
 Proprietary Fund  
**June 30, 2024**

	<b>Business-type Activities</b>
	<b>Major</b>
	<b>Enterprise</b>
	<b>Fund</b>
	<b>Public</b>
	<b>Utility</b>
<b>ASSETS</b>	
Current Assets:	
Cash	\$ 2,269,528
Inventories	1,101,451
Investments	8,830,964
Accounts Receivable	3,656,009
Allowance for Uncollectibles	(25,000)
Prepaid Items and Other Current Assets	698,091
Total Current Assets	<u>\$ 16,531,043</u>
Noncurrent Assets:	
Capital Assets:	
Assets Not Depreciated:	
Land	\$ 443,997
Construction in Progress	96,336
Assets Net of Accumulated Depreciation:	
Other Capital Assets	24,233,237
Total Noncurrent Assets	<u>\$ 24,773,570</u>
Total Assets	<u>\$ 41,304,613</u>

**DEFERRED OUTFLOWS OF RESOURCES**

OPEB Changes in Experience	\$ 8,121
OPEB Changes in Assumptions	32,079
Total Deferred Inflows of Resources	<u>\$ 40,200</u>

(Continued)

**CARROLL COUNTY, TENNESSEE**  
**Statement of Net Position**  
 Proprietary Fund (Cont.)

	<b>Business-type Activities</b>
	<b>Major Enterprise Fund</b>
	<b>Public Utility</b>
<b>LIABILITIES</b>	
Current Liabilities:	
Accounts Payable	\$ 3,623,196
Accrued Leave - Current	504,918
Unearned Revenue	1,341,812
Other Current Liabilities	998,084
Customer Deposits Payable	1,287,625
Total Current Liabilities	<u>\$ 7,755,635</u>
Noncurrent Liabilities:	
Accrued Leave - Long-term	\$ 592,730
Other Postemployment Benefits Obligation	267,325
Total Noncurrent Liabilities	<u>\$ 860,055</u>
Total Liabilities	<u>\$ 8,615,690</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
OPEB Changes in Experience	\$ 6,193
OPEB Changes in Assumptions	15,924
Total Deferred Inflows of Resources	<u>\$ 22,117</u>
<b>NET POSITION</b>	
Net Investment in Capital Assets	\$ 24,773,570
Unrestricted	7,933,436
Total Net Position	<u>\$ 32,707,006</u>

The notes to the financial statements are an integral part of this statement.

**CARROLL COUNTY, TENNESSEE**  
**Statement of Revenues, Expenses, and Changes in Net Position**  
**Proprietary Fund**  
**For the Year Ended June 30, 2024**

	<b>Business-type Activities</b>
	<b>Major Enterprise Fund</b>
	<b>Public Utility</b>
<b>Operating Revenues</b>	
Charges for Sales and Services	\$ 42,886,835
Other Electric Revenue	1,085,104
Total Operating Revenues	<u><u>\$ 43,971,939</u></u>
<b>Operating Expenses</b>	
Cost of Sales and Services	\$ 34,760,241
Operations Expense	2,783,944
Maintenance Expense	2,063,060
Administrative Expense	1,678,883
Depreciation and Amortization	1,496,312
Other Taxes	359,163
Total Operating Expenses	<u><u>\$ 43,141,603</u></u>
Operating Income (Loss)	<u><u>\$ 830,336</u></u>
<b>Nonoperating Revenues (Expenses)</b>	
Interest Income	\$ 503,620
Interest Expense	(5,281)
Total Nonoperating Revenues (Expenses)	<u><u>\$ 498,339</u></u>
Income Before Transfers	\$ 1,328,675
Transfers In (Out)	(477,925)
Change in Net Position	\$ 850,750
Net Position, July 1, 2023	<u><u>31,856,256</u></u>
Net Position, June 30, 2024	<u><u>\$ 32,707,006</u></u>

The notes to the financial statements are an integral part of this statement.

**CARROLL COUNTY, TENNESSEE****Statement of Cash Flows**  
Proprietary Fund  
For the Year Ended June 30, 2024

	<b>Business-type Activities</b>
	<b>Major Enterprise</b>
	<b>Fund</b>
	<b>Public</b>
	<b>Utility</b>
<b>Cash Flows from Operating Activities</b>	
Receipts from Customers and Users	\$ 43,840,872
Payments to Employees	(3,457,730)
Payments to Suppliers	(36,384,801)
Customer Deposits Received	303,805
Customer Deposits Refunded	(265,797)
Net Cash Provided By (Used In) Operating Activities	<u>\$ 4,036,349</u>
<b>Cash Flows from Capital and Related Financing Activities</b>	
Construction and Acquisition of Plant	\$ (1,942,186)
Plant Removal Cost	(162,927)
Materials Salvaged from Retirements	139,206
Interest Paid	(5,281)
Net Cash Provided By (Used In) Capital and Related Financing Activities	<u>\$ (1,971,188)</u>
<b>Cash Flows from Noncapital Financing Activities</b>	
Transfers to Other Funds	<u>\$ (477,925)</u>
Net Cash Provided By (Used In) Noncapital Financing Activities	<u>\$ (477,925)</u>
<b>Cash Flows from Investing Activities</b>	
Purchase of Investment	\$ (8,830,964)
Proceeds from Sale of Investments	6,383,658
Interest Earned	503,620
Net Cash Provided By (Used In) Investing Activities	<u>\$ (1,943,686)</u>
Net Increase (Decrease) in Cash	\$ (356,450)
Cash, July 1, 2023	<u>2,625,978</u>
Cash, June 30, 2024	<u><u>\$ 2,269,528</u></u>

(Continued)

**CARROLL COUNTY, TENNESSEE****Statement of Cash Flows**

Proprietary Fund (Cont.)

	<b>Business-type Activities</b>
	<b>Major Enterprise Fund</b>
	<b>Public Utility</b>
<b>Reconciliation of Net Operating Income (Loss) to Net Cash Provided By (Used In) Operating Activities</b>	
Operating Income (Loss)	\$ 830,336
Adjustments to Reconcile Net Operating Income (Loss) to Net Cash Provided By (Used In) Operating Activities:	
Depreciation Expense	1,496,312
(Increase) Decrease in Accounts Receivable	(131,068)
(Increase) Decrease in Inventories	22,816
(Increase) Decrease in Prepaid Items and Other Current Assets	1,665,158
(Increase) Decrease in Customer Deposits Payable	38,009
Increase (Decrease) in Accounts Payable and Accrued Expenses	119,441
Change in OPEB related deferred outflows and inflows	<u>(4,655)</u>
Net Cash Provided By Operating Activities	<u><u>\$ 4,036,349</u></u>

The notes to the financial statements are an integral part of this statement.

**CARROLL COUNTY, TENNESSEE**  
**Statement of Net Position**  
 Fiduciary Funds  
**June 30, 2024**

	Public Utility Pension Trust Fund	Private Purpose Trust Funds		Total Private Purpose Trust Funds	Custodial Funds
		Endowment Principal	Indigent Care Trust		
<b>ASSETS</b>					
Cash	\$ 513,972	\$ 0	\$ 341,361	\$ 341,361	\$ 1,424,582
Equity in Pooled Cash and Investments	0	92,073	0	92,073	585,176
Investments	5,159,011	0	1,999,006	1,999,006	0
Accounts Receivable	0	0	0	0	16,657
Due from Other Governments	0	0	0	0	1,483,118
Taxes Receivable	0	0	0	0	5,993,264
Allowance for Uncollectible Taxes	0	0	0	0	(182,763)
Accrued Interest Receivable	0	471	7,037	7,508	0
	0				
Total Assets	<u>\$ 5,672,983</u>	<u>\$ 92,544</u>	<u>\$ 2,347,404</u>	<u>\$ 2,439,948</u>	<u>\$ 9,320,034</u>
<b>LIABILITIES</b>					
Accounts Payable	\$ 0	\$ 0	\$ 15,545	\$ 15,545	\$ 0
Due to Other Taxing Units	0	0	0	0	2,062,014
Total Liabilities	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 15,545</u>	<u>\$ 15,545</u>	<u>\$ 2,062,014</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Deferred Current Property Taxes	\$ 0	\$ 0	\$ 0	\$ 0	\$ 5,692,491
Total Deferred Outflows of Resources	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 5,692,491</u>
<b>NET POSITION</b>					
<u>Restricted For:</u>					
Pensions	\$ 5,672,983	\$ 0	\$ 0	\$ 0	\$ 0
Held in Trust for Underprivileged Children	0	92,544	0	92,544	0
Held in Trust for Indigent Care	0	0	2,331,859	2,331,859	0
Individuals, Organizations and Other Governments	0	0	0	0	1,565,529
Total Net Position	<u><u>\$ 5,672,983</u></u>	<u><u>\$ 92,544</u></u>	<u><u>\$ 2,331,859</u></u>	<u><u>\$ 2,424,403</u></u>	<u><u>\$ 1,565,529</u></u>

The notes to the financial statements are an integral part of this statement.

Exhibit E-2

**CARROLL COUNTY, TENNESSEE**  
**Statement of Changes in Net Position**  
**Fiduciary Funds**  
**For the Year Ended June 30, 2024**

	Public Utility Pension Trust Fund	Private Purpose Trust Funds		Total Private Purpose Trust Funds	Custodial Funds			
		Endowment Principal	Indigent Care Trust					
<b>ADDITIONS</b>								
Contributions:								
Employer	\$ 360,008	\$ 0	\$ 1,295	\$ 1,295	\$ 0			
Total Contributions	<u>\$ 360,008</u>	<u>\$ 0</u>	<u>\$ 1,295</u>	<u>\$ 1,295</u>	<u>\$ 0</u>			
Investment Earnings:								
Interest Income	\$ 0	\$ 5,966	\$ 89,314	\$ 95,280	\$ 0			
Net Increase (Decrease) in Fair Value of Investments	<u>536,786</u>	<u>0</u>	<u>(198,667)</u>	<u>(198,667)</u>	<u>0</u>			
Net Investment Earnings	<u>\$ 536,786</u>	<u>\$ 5,966</u>	<u>\$ (109,353)</u>	<u>\$ (103,387)</u>	<u>\$ 0</u>			
Sales Tax Collections for Other Governments	\$ 0	\$ 0	\$ 0	\$ 0	\$ 3,993,616			
ADA - Educational Funds Collected for Cities	0	0	0	0	10,875,775			
Fines/Fees and Other Collections	0	0	0	0	7,468,937			
District Attorney General Collections	0	0	0	0	19,426			
Total Additions	<u>\$ 896,794</u>	<u>\$ 5,966</u>	<u>\$ (108,058)</u>	<u>\$ (102,092)</u>	<u>\$ 22,357,754</u>			
<b>DEDUCTIONS</b>								
Benefit Payments	\$ 350,379	\$ 0	\$ 0	\$ 0	\$ 0			
Payments for Indigent Care	0	0	70,272	70,272	0			
Professional Fees	0	0	2,250	2,250	0			
Administrative Fees	80	57	119	176	0			
Payment of Sales Tax Collections to Other Governments	0	0	0	0	3,993,616			
Payments to City School Systems	0	0	0	0	10,875,775			
Payments to State	0	0	0	0	3,150,179			
Payments to Cities, Individuals, and Others	0	0	0	0	4,619,880			
Payment of District Attorney General Expenses	0	0	0	0	5,083			
Total Deductions	<u>\$ 350,459</u>	<u>\$ 57</u>	<u>\$ 72,641</u>	<u>\$ 72,698</u>	<u>\$ 22,644,533</u>			
Change in Net Position	\$ 546,335	\$ 5,909	\$ (180,699)	\$ (174,790)	\$ (286,779)			
Net Position, July 1, 2023	<u>5,126,648</u>	<u>86,635</u>	<u>2,512,558</u>	<u>2,599,193</u>	<u>1,852,308</u>			
Net Position, June 30, 2024	<u><u>\$ 5,672,983</u></u>	<u><u>\$ 92,544</u></u>	<u><u>\$ 2,331,859</u></u>	<u><u>\$ 2,424,403</u></u>	<u><u>\$ 1,565,529</u></u>			

The notes to the financial statements are an integral part of this statement.

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**CARROLL COUNTY, TENNESSEE**  
**INDEX OF NOTES TO THE FINANCIAL STATEMENTS**

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**CARROLL COUNTY, TENNESSEE  
NOTES TO THE FINANCIAL STATEMENTS  
For the Year Ended June 30, 2024**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Carroll County's financial statements are presented in accordance with generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments.

The following are the more significant accounting policies of Carroll County:

**A. *Reporting Entity***

Carroll County is a public municipal corporation governed by an elected 21-member board. As required by GAAP, these financial statements present Carroll County (the primary government) and its component units. The component units discussed below are included in the county's reporting entity because of the significance of their operational or financial relationships with the county.

**Discretely Presented Component Units** – The following entities meet the criteria for discretely presented component units of the county. They are reported in separate columns in the government-wide financial statements to emphasize that they are legally separate from the county.

The Carroll County School Department operates the Carroll County Vocational Center and three adult and community education programs in the county. The school department also operates the transportation program for all students in the county including students attending the special school districts. The school department's board is elected by the voters of Carroll County. The school department is fiscally dependent on the county because it may not issue debt, and its budget and property tax levy are subject to the county commission's approval. The school department's taxes are levied under the taxing authority of the county and are included as part of the county's total tax levy.

The Carroll County Emergency Communications District provides a simplified means of securing emergency services through a uniform emergency number for the residents of Carroll County, and the Carroll County Commission appoints its governing body. The district is funded primarily through a service charge levied on telephone services. Before the issuance of most debt instruments, the district must obtain the county commission's approval.

The Carroll County School Department does not issue separate financial statements from those of the county. Therefore, basic financial statements of the school department are included in this report as listed in the table of contents. Complete financial statements of the Carroll County Emergency Communications District can be obtained from its administrative office at the following address:

Administrative Office:

Carroll County Emergency  
Communications District  
101 Dillahunty Lane  
Huntingdon, TN 38344

**B. *Government-wide and Fund Financial Statements***

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. However, when applicable, interfund services provided and used between functions are not

eliminated in the process of consolidation in the Statement of Activities. Governmental activities are normally supported by taxes and intergovernmental revenues. Business-type activities, which rely to a significant extent on fees and charges, are required to be reported separately from governmental activities in government-wide financial statements. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable. The Carroll County School Department component unit only reports governmental activities in the government-wide financial statements.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function, and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Carroll County issues all debt for the discretely presented Carroll County School Department. There were no debt issues contributed by the county to the school department during the year ended June 30, 2024.

Separate financial statements are provided for governmental funds, the proprietary fund (enterprise), and fiduciary funds. The fiduciary funds are excluded from the government-wide financial statements. Major individual governmental funds and the major enterprise fund are reported as separate columns in the fund financial statements.

#### ***C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation***

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary funds financial statements. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Fund financial statements of Carroll County are organized into funds, each of which is considered a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund balance/fund net position, revenues, and expenditures/expenses. Funds are organized into three major categories: governmental, proprietary, and fiduciary. An emphasis is placed on major funds within the governmental and proprietary categories. Carroll County reports only one proprietary fund, a major enterprise fund.

Separate financial statements are provided for governmental funds, the proprietary fund, and fiduciary funds. Major individual governmental funds and the major enterprise fund are reported as separate columns in the fund financial statements. All other governmental funds are aggregated into a single column on the fund financial statements. The fiduciary funds are reported in a single column.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they become both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the county considers revenues other than grants to be available if they are collected within 30 days after year-end. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met and the revenues are available. Carroll County considers grants and similar revenues to be available if they are collected within 60 days after year-end.

Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. Principal and interest on long-term debt are recognized as fund liabilities when due or when amounts have been accumulated in the General Debt Service Fund for payments to be made early in the following year.

Property taxes for the period levied, in-lieu-of tax payments, sales taxes, interest, and miscellaneous taxes are all considered to be susceptible to accrual and have been recognized as revenues of the current period. Applicable business taxes, litigation taxes, state-shared excise taxes, fines, forfeitures, and penalties are not susceptible to accrual since they are not measurable (reasonably estimable). All other revenue items are considered to be measurable and available only when the county receives cash.

Fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recognized when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category includes a pension trust fund, private-purpose trust funds and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangement.

Carroll County reports the following major governmental funds:

**General Fund** – This is the county's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

**Highway/Public Works Fund** – This special revenue fund accounts for transactions of the county's highway department. Local and state gasoline/fuel taxes are the foundational revenues of this fund.

Carroll County reports the following major proprietary fund:

**Public Utility Fund** – This fund accounts for the operations of the Carroll County Board of Public Utilities in an enterprise fund.

Additionally, Carroll County reports the following fund types:

**Debt Service Fund** – The General Debt Service Fund accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of governmental funds.

**Pension Trust Fund** – The Public Utility Pension Trust Fund is used to account for the pension assets of the public utility.

**Private-purpose Trust Fund** – The Endowment Principal Fund is used to account for an endowment received by the county for which the principal amount must remain intact while interest earned is to be expended to benefit Carroll County's underprivileged children.

**Other Trust Fund** – The Indigent Care Trust Fund, established from contributions made from Baptist Memorial Hospital, is used to assist the medically indigent in paying for their in-patient and out-patient care and ambulance services rendered to them for not-for-profit hospital and ambulance facilities or entities in Carroll County. Funding is provided through interest income.

**Custodial Funds** – These funds account for amounts collected in a custodial capacity by the constitutional officers, local sales taxes received by the state to be forwarded to the various

cities and special school districts in Carroll County, and restricted revenues held for the benefit of the Office of District Attorney General.

The discretely presented Carroll County School Department reports the following major governmental funds:

**General Purpose School Fund** – This fund is the primary operating fund for the school department. It is used to account for general operations of the school department.

**School Transportation Fund** – This special revenue fund is used to account for transportation of all students in the county school system and the special school districts. Local taxes are the foundational revenues of this fund.

The school department reports a nonmajor special revenue fund (Internal School Fund) which is used to account for funds held at the individual schools for internal school use such as the purchase of supplies, school clubs, and student activities. Collections from students and school activities are the foundational revenues of this fund. The current and prior years (FY24 and FY 23) reports were not available from the auditor of the Internal School Fund in time for inclusion in this report. Therefore, a prior year balances (FY22) are presented in this report. We do not believe using the prior year balances will affect the independent auditor's opinion on the Aggregate Discretely Presented Component Units. A more detailed reporting of the fund activities at each individual school may be found at <https://www.comptroller.tn.gov/office-functions/la/reports/find-other-audits.html>.

Amounts reported as program revenues include (1) charges to customers or applicants for goods, services, or privileges provided; (2) operating grants and contributions; and (3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

**D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance**

**1. Deposits and Investments**

State statutes authorize the government to make direct investments in bonds, notes, or treasury bills of the U.S. government and obligations guaranteed by the U.S. government or any of its agencies; deposit accounts at state and federal chartered banks and savings and loan associations; repurchase agreements; the State Treasurer's Investment Pool; the State Treasurer's Intermediate Term investment Fund; bonds of any state or political subdivision rated A or higher by any nationally recognized rating service; nonconvertible debt securities of certain federal government sponsored enterprises; and the county's own legally issued bonds or notes.

The county trustee maintains a cash and internal investment pool that is used by all funds (excluding the Carroll County Board of Public Utilities, enterprise fund) and the discretely presented Carroll County School Department. Each fund's portion of this pool is displayed on the balance sheets or statements of net position as Equity in Pooled Cash and Investments. Most income from these pooled investments is assigned to the General Fund. Carroll County (excluding the Carroll County Board of Public Utilities, enterprise fund) and the school department have adopted a policy of reporting U.S. Treasury obligations, U.S. agency obligations, and repurchase agreements with maturities of one year or less when purchased on the balance sheet at amortized cost. Certificates of deposit are reported at cost.

Investments in the State Treasurer's Investment Pool are reported at amortized cost using a stable net asset value. The primary oversight responsibility for the investments and operations of the State Treasurer's Investment Pool rests with the Funding Board of the State of Tennessee (Funding Board). The Funding Board has established an investment policy that is

administered by the state treasurer. These policies were designed to comply with generally accepted accounting principles. In addition, state statutes require the state treasurer to administer the pool under the same terms and conditions, including collateral requirements, as prescribed for other funds invested by the state treasurer. Compliance with Funding Board policies is audited by the Tennessee Comptroller of the Treasury, Division of State Audit. The latest audit opinion issued by the Division of State Audit concluded that the State Treasurer's Investment Pool complied with accounting principles generally accepted in the United States of America.

Investments in the State Treasurer's Intermediate Term Investment Fund are reported at amortized cost using a floating net asset value. The primary oversight responsibility for the investments and operations of the State Treasurer's Intermediate Term Investment Fund rests with the Funding Board of the State of Tennessee (Funding Board). The Funding Board has established an investment policy that is administered by the state treasurer. These policies were designed to comply with generally accepted accounting principles. In addition, state statutes require the state treasurer to administer the pool under the same terms and conditions as prescribed for other funds invested by the state treasurer. Compliance with Funding Board policies is audited by the Tennessee Comptroller of the Treasury, Division of State Audit. The latest audit opinion issued by the Division of State Audit concluded that the State Treasurer's Intermediate Term Investment Fund complied with accounting principles generally accepted in the United States of America. Carroll County had no investments in the State Treasurer's Intermediate Term Investment Fund during the year.

No investments required to be reported at fair value were held at the balance sheet date, except in the Indigent Care Trust Fund (fiduciary fund).

## **2. Receivables and Payables**

Activity between funds for unremitted current collections outstanding at the end of the fiscal year is referred to as due to/from other funds.

All solid waste and property taxes receivable are shown with an allowance for uncollectibles. Solid Waste receivables allowance for uncollectibles is based on historical data. The allowance for uncollectible property taxes is equal to 1.56 percent of total taxes levied.

Property taxes receivable are recognized as of the date an enforceable legal claim to the taxable property arises. This date is January 1 and is referred to as the lien date. However, revenues from property taxes are recognized in the period for which the taxes are levied, which is the ensuing fiscal year. Since the receivable is recognized before the period of revenue recognition, the entire amount of the receivable, less an estimated allowance for uncollectible taxes, is reported as a deferred inflow of resources as of June 30.

Property taxes receivable are also reported as of June 30 for the taxes that are levied, collected, and reported as revenue during the current fiscal year. These property taxes receivable are presented on the balance sheet as a deferred inflow of resources to reflect amounts not available as of June 30. Property taxes collected within 30 days of year-end are considered available and accrued. The allowance for uncollectible taxes represents the estimated amount of the receivable that will be filed in court for collection. Delinquent taxes filed in court for collection are not included in taxes receivable since they are neither measurable nor available.

Property taxes are levied as of the first Monday in October. Taxes become delinquent and begin accumulating interest and penalty the following March 1. Suit must be filed in Chancery Court between the following February 1 to April 1 for any remaining unpaid taxes. Additional costs attach to delinquent taxes after a court suit has been filed.

### **3. Restricted Assets**

Restricted assets consist of amounts held in a pension stabilization trust by the Tennessee Consolidated Retirement System (TCRS) for the benefit of the discretely presented Carroll County School Department's Teacher Retirement Pension Plan. The purpose of this trust is to accumulate funds to provide stabilization (smoothing) of retirement costs to the school system in times of fluctuating investment returns and market downturns. These funds are held and invested by TCRS pursuant to an irrevocable agreement and may only be used for the benefit of the Carroll County School Department to fund retirement benefits upon approval of the TCRS Board of Directors. To date, the Carroll County School Department has not withdrawn any funds from the trust to pay pension cost. Trust documents provide that the funds are not subject to the claims of general creditors of the school department.

### **4. Capital Assets**

Governmental funds do not capitalize the cost of capital outlays; these funds report capital outlays as expenditures upon acquisition.

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, and similar items), are reported in the governmental and business-type columns in the government-wide financial statements. Capital assets are defined by the government (excluding the Carroll County Board of Public Utilities, enterprise fund) as assets with an initial, individual cost of \$5,000 or more and an estimated useful life of more than one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant, equipment, and infrastructure of the primary government (excluding the Carroll County Board of Public Utilities, enterprise fund) and the discretely presented school department are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings and Improvements	25
Other Capital Assets	5 - 15
Infrastructure:	
Roads	10 - 20
Bridges	15 - 30

### **5. Deferred Outflows/Inflows of Resources**

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The government has items that qualify for reporting in this category. Accordingly, the items are reported in the government-wide Statement of Net Position. These items are for pension and OPEB changes in experience, pension changes in investment earnings, pension and

OPEB changes in assumptions, pension and OPEB changes in proportionate share, and employer contributions made to the pension and OPEB plans after the measurement date.

In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The government has items that qualify for reporting in this category. Accordingly, the items are reported in the government-wide Statement of Net Position and the governmental funds balance sheet. These items are from the following sources: current and delinquent property taxes, pension and OPEB changes in experience, pension and OPEB changes in proportionate share, OPEB changes in assumptions, and various receivables for revenues, which do not meet the availability criteria for governmental funds. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

## **6. Compensated Absences**

The policy of Carroll County (with the exception of the Carroll County Board of Public Utilities) provides for employees to accumulate a limited amount of earned but unused vacation and sick leave benefits. The granting of sick leave has no guaranteed payment attached and therefore is not required to be accrued or recorded. Accumulated vacation benefits will be paid to employees upon separation from county service. All vacation leave is accrued when incurred in the government-wide financial statements for the county. A liability for vacation pay is reported in governmental funds only if amounts have matured, for example, as a result of employee resignations and retirements.

The general policy of the discretely presented Carroll County School Department permits the unlimited accumulation of unused sick leave days for all professional personnel (teachers) and the limited accumulation of sick leave days for noncertified employees. The granting of sick leave has no guaranteed payment attached, and therefore, requires no accrual or recording.

## **7. Long-term Debt and Long-term Obligations**

In the government-wide financial statements and the proprietary fund type financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or proprietary fund type Statement of Net Position. Debt premiums and discounts are deferred and are amortized over the life of the new debt using the straight-line method. Debt issuance costs are expensed in the period incurred. In refunding transactions, the difference between the reacquisition price and the net carrying amount of the old debt is reported as a deferred outflow of resources or a deferred inflow of resources and recognized as a component of interest expense in a systematic and rational manner over the remaining life of the refunded debt or the life of the new debt issued, whichever is shorter.

In the fund financial statements, governmental funds recognize debt premiums and discounts, as well as debt issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Only the matured portion (the portion that has come due for payment) of long-term indebtedness, including bonds payable, is recognized as a liability and expenditure in the governmental fund financial statements. Liabilities and expenditures for other long-term obligations, including compensated absences, pension liabilities and other postemployment

benefits are recognized to the extent that the liabilities have matured (come due for payment) each period.

## **8. Net Position and Fund Balance**

In the government-wide financial statements and the proprietary fund in the fund financial statements, equity is classified as net position and displayed in three components:

- a. Net investment in capital assets – Consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b. Restricted net position – Consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments or (2) law through constitutional provisions or enabling legislation.
- c. Unrestricted net position – All other net position that does not meet the definition of restricted or net investment in capital assets.

It is the county's policy that restricted amounts would be reduced first followed by unrestricted amounts when expenditures are incurred for purposes for which both restricted and unrestricted fund balance is available. Also, it is the county's policy that committed amounts would be reduced first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of these unrestricted fund balance classifications could be used.

In the fund financial statements, governmental funds report fund balance in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in these funds can be spent. These classifications may consist of the following:

Nonspendable Fund Balance – includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact.

Restricted Fund Balance – includes amounts that have constraints placed on the use of the resources that are either (a) externally imposed by creditors, grantors, contributors or laws and regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation.

Committed Fund Balance – includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal resolutions of the county commission, the county's highest level of decision-making authority and the board of education, the school department's highest level of decision-making authority, and shall remain binding unless removed in the same manner.

Assigned Fund Balance – includes amounts that are constrained by the county's intent to be used for specific purposes but are neither restricted nor committed (excluding stabilization arrangements). The county commission has by resolution authorized the county's budget committee to make assignments for the general government. The board of education makes assignments for the school department.

Unassigned Fund Balance – the residual classification of the General and General Purpose School funds. This classification represents fund balance that has not been

assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General and General Purpose School funds. In the other governmental funds, funds expended that exceed the amounts that are restricted, committed, and assigned are reported as negative unassigned fund balance.

**E. Pension Plans**

**Primary Government**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of Carroll County's participation in the Public Employee Pension Plan of the Tennessee Consolidated Retirement System (TCRS), and additions to/deductions from Carroll County's fiduciary net position have been determined on the same basis as they are reported by the TCRS for the Public Employee Pension Plan. For this purpose, benefits (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms of the Public Employee Pension Plan of TCRS. Investments are reported at fair value.

**Discretely Presented Carroll County School Department**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Teacher Retirement Pension Plan and the Teacher Legacy Pension Plan in the Tennessee Consolidated Retirement System, and additions to/deductions from fiduciary net position have been determined on the same basis as they are reported by the TCRS. For this purpose, benefits (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms of the Teacher Retirement Pension Plan and the Teacher Legacy Pension Plan. Investments are reported at fair value.

**F. Other Postemployment Benefit (OPEB) Plan**

**Discretely Presented Carroll County School Department**

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, have been determined on the same basis as they are reported by the discretely presented Carroll County School Department. For this purpose, the school department recognizes benefit payments when due and payable in accordance with benefit terms. The school department's OPEB plan is not administered through a trust.

**II. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS**

**A. *Explanation of certain differences between the governmental fund balance sheet and the government-wide Statement of Net Position***

**Primary Government**

Exhibit C-2 includes explanations of the nature of individual elements of items required to reconcile the balance sheet of governmental funds with the Government-wide Statement of Net Position.

**Discretely Presented Carroll County School Department**

Exhibit I-3 includes explanations of the nature of individual elements of items required to reconcile the balance sheet of governmental funds with the Government-wide Statement of Net Position.

**B. *Explanation of certain differences between the governmental fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the government-wide Statement of Activities***

**Primary Government**

Exhibit C-4 includes explanations of the nature of individual elements of items required to reconcile the net change in fund balances – total governmental funds with the change in net position of governmental activities reported in the government-wide Statement of Activities.

**Discretely Presented Carroll County School Department**

Exhibit I-5 includes explanations of the nature of individual elements of items required to reconcile the net change in fund balances – total governmental funds with the change in net position of governmental activities reported in the Government-wide Statement of Activities.

**III. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY**

**A. *Budgetary Information***

Annual budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP) for all governmental funds except the Constitutional Officers - Fees Fund and the school department's Internal School Fund (special revenue funds), which are not budgeted. All annual appropriations lapse at fiscal year-end.

The county is required by state statute to adopt annual budgets. Annual budgets are prepared on the basis in which current available funds must be sufficient to meet current expenditures. Expenditures and encumbrances may not legally exceed appropriations authorized by the county commission and any authorized revisions. Unencumbered appropriations lapse at the end of each fiscal year.

The budgetary level of control is at the major category level established by the County Uniform Chart of Accounts, as prescribed by the Comptroller of the Treasury of the State of Tennessee. Major categories are at the department level (examples of General Fund major categories: County Commission, Board of Equalization, Other Boards and Committees, County Mayor/Executive, etc.). Management may make revisions within major categories, but only the county commission may transfer appropriations between major categories. During the year, several supplementary appropriations were necessary.

The county's budgetary basis of accounting is consistent with GAAP, except instances in which encumbrances are treated as budgeted expenditures. The difference between the budgetary basis and the GAAP basis is presented on the face of each budgetary schedule.

**B. *Fund Deficit***

The Constitutional Officers – Fees Fund had a deficit in unrestricted net position of \$13,496 on June 30, 2024. This deficit resulted from the payment of expenses for the clerk and master's salary, benefits, travel, and office supplies that exceeded the amount of fees collected by the office.

**C. *Expenditures Exceeded Appropriations***

Expenditures exceeded appropriations approved by the county commission in four of 47 major appropriations categories (the legal level of control) of the General Fund in amounts ranging from \$75 to \$6,007. Expenditures that exceed appropriations are a violation of state statutes. These expenditures in excess of appropriations were funded by available fund balances.

## IV. DETAILED NOTES ON ALL FUNDS

### A. *Deposits and Investments*

Carroll County (excluding the Carroll County Board of Public Utilities, enterprise fund) and the Carroll County School Department participate in an internal cash and investment pool through the Office of Trustee. The county trustee is the treasurer of the county and in this capacity is responsible for receiving, disbursing, and investing most county funds. Each fund's portion of this pool is displayed on the balance sheets or statements of net position as Equity in Pooled Cash and Investments. Cash and investments reflected on the balance sheets or statements of net position represent nonpooled amounts held separately by individual funds.

#### **Deposits**

**Legal Provisions.** All deposits with financial institutions must be secured by one of three methods. One method involves financial institutions that participate in the bank collateral pool administered by the state treasurer. Participating banks determine the aggregate balance of their public fund accounts for the State of Tennessee and its political subdivisions. The amount of collateral required to secure these public deposits must equal at least 90 percent of the average daily balance of public deposits held. Collateral securities required to be pledged by the participating banks to protect their public fund accounts are pledged to the state treasurer on behalf of the bank collateral pool. The securities pledged to protect these accounts are pledged in the aggregate rather than against each account. The members of the pool may be required by agreement to pay an assessment to cover any deficiency. Under this additional assessment agreement, public fund accounts covered by the pool are considered to be insured for purposes of credit risk disclosure.

For deposits with financial institutions that do not participate in the bank collateral pool, state statutes require that all deposits be collateralized with collateral whose fair value is equal to 105 percent of the uninsured amount of the deposits. The collateral must be placed by the depository bank in an escrow account in a second bank for the benefit of the county.

In addition, counties may invest in FDIC insured certificates of deposit. The deposit is first made in a bank or savings and loan association, selected by the government entity, with a branch in the state of Tennessee that is authorized to accept county deposits (the depository bank). The depository bank then arranges for the transfer of the moneys into one or more federally insured banks or savings and loan associations, wherever located (secondary depositories), for the account of the county. In turn, the depository bank receives funds from customers of the secondary depositories equal to or greater than the amount initially invested by the county. The balance of county funds with each secondary depository must not exceed FDIC insurance limits so that all funds are fully insured. Under this program, the trustee must provide the depository bank with a listing of all banks and savings and loan associations holding county funds under the same federal employer identification number (FEIN). To prevent deposits from exceeding FDIC coverage, the depository bank is prohibited from using any of those listed banks or savings and loan associations as secondary depositories. The use of this program must be approved by the county investment committee or finance committee as appropriate for the specific county. Further, the investment committee or finance committee must establish policies and procedures for the investments, including the establishment of controls to ensure that full FDIC insurance coverage is obtained. Service providers used by depositories must be approved by the state treasurer upon concurrence by the commissioner of financial institutions and finance and administration. There are currently only two eligible programs that have been approved by the state treasurer: the Certificate of Deposit Account Registry Service (CDARS) and the Insured Cash Sweep (ICS), which operate through IntraFi Network, LLC.

## Investments

**Legal Provisions.** Counties are authorized to make direct investments in bonds, notes, or treasury bills of the U.S. government and obligations guaranteed by the U.S. government or any of its agencies; deposits at state and federal chartered banks and savings and loan associations; bonds of any state or political subdivision rated A or higher by any nationally recognized rating service; nonconvertible debt securities of certain federal government sponsored enterprises; and the county's own legally issued bonds or notes. These investments may not have a maturity greater than two years. The county may make investments with longer maturities if various restrictions set out in state law are followed. Counties are also authorized to make investments in the State Treasurer's Investment Pool, the State Treasurer's Intermediate Term Investment Fund, and in repurchase agreements. The primary oversight responsibility for the investments and operations of the State Treasurer's Investment Pool rests with the Funding Board of the State of Tennessee (Funding Board). The Funding Board has established an investment policy that is administered by the state treasurer. Investments in the State Treasurer's Investment Pool are reported both by the pool and the county at amortized cost using a stable net asset value. The primary oversight responsibility for the investments and operations of the Intermediate Term Investment Fund rests with the Funding Board of the State of Tennessee (Funding Board). The Funding Board has established an investment policy that is administered by the state treasurer. Investments in the Intermediate Term Investment Fund are reported both by the pool and the county at amortized cost using a floating net asset value. Repurchase agreements must be approved by the state Comptroller's Office and executed in accordance with procedures established by the State Funding Board. Securities purchased under a repurchase agreement must be obligations of the U.S. government or obligations guaranteed by the U.S. government or any of its agencies. When repurchase agreements are executed, the purchase of the securities must be priced at least two percent below the fair value of the securities on the day of purchase.

The county (excluding the Carroll County Indigent Care Board, fiduciary fund, which is discussed in Note VII.B.3., and the Carroll County Board of Public Utilities, enterprise fund, which is discussed in Note VI.C.1.) had no pooled and nonpooled investments as of June 30, 2024.

## TCRS Stabilization Trust

**Legal Provisions.** The Carroll County School Department is a member of the Tennessee Consolidated Retirement System (TCRS) Stabilization Reserve Trust. The school department has placed funds into the irrevocable trust as authorized by statute under *Tennessee Code Annotated (TCA)*, Title 8, Chapters 34-37. The TCRS Board of Trustees is responsible for the proper operation and administration of the trust. Funds of trust members are held and invested in the name of the trust for the benefit of each member. Each member's funds are restricted for the payment of retirement benefits of that member's employees. Trust funds are not subject to the claims of general creditors of the school department.

The trust is authorized to make investments as directed by the TCRS Board of Trustees. The Carroll County School Department may not impose any restrictions on investments placed by the trust on their behalf. It is the intent of the plan trustees to allocate these funds in the future to offset pension costs.

On June 30, 2024, the Carroll County School Department had the following investments held by the trust on its behalf. These funds are recognized as restricted assets in the General Purpose School Fund of the school department.

Investment	Weighted Average Maturity (days)	Maturities	Fair Value
Investments at Fair Value:			
U.S. Equity	N/A	N/A	\$ 8,877
Developed Market International Equity	N/A	N/A	4,008
Emerging Market International Equity	N/A	N/A	1,145
U.S. Fixed Income	N/A	N/A	5,726
Real Estate	N/A	N/A	2,863
Short-term Securities	N/A	N/A	286
NAV - Private Equity and Strategic Lending	N/A	N/A	<u>5,726</u>
Total			<u>\$ 28,631</u>

For further information concerning the legal provisions, investment policies, investment types, and credit risks of the school department's investments with the TCRS Stabilization Reserve Trust, audited financial statements of the Tennessee Consolidated Retirement System may be obtained at <https://treasury.tn.gov/Retirement/Boards-and-Governance/Reporting-and-Investment-Policies>.

**B. Capital Assets**

Capital assets activity for the year ended June 30, 2024, was as follows:

**Primary Government**

**Governmental Activities:**

	Balance 7-1-23	Increases	Decreases	Balance 6-30-24
<b>Capital Assets Not Depreciated:</b>				
Land	\$ 1,747,068	\$ 0	\$ 0	\$ 1,747,068
Construction in Progress	195,608	192,393	(195,608)	192,393
<b>Total Capital Assets Not Depreciated</b>	<b>\$ 1,942,676</b>	<b>\$ 192,393</b>	<b>\$ (195,608)</b>	<b>\$ 1,939,461</b>
<b>Capital Assets Depreciated:</b>				
Buildings and				
Improvements	\$ 22,099,551	\$ 227,693	\$ 0	\$ 22,327,244
Infrastructure	20,975,347	3,106,101	0	24,081,448
Other Capital Assets	12,037,572	2,216,675	(518,537)	13,735,710
<b>Total Capital Assets Depreciated</b>	<b>\$ 55,112,470</b>	<b>\$ 5,550,469</b>	<b>\$ (518,537)</b>	<b>\$ 60,144,402</b>
<b>Less Accumulated Depreciation For:</b>				
Buildings and				
Improvements	\$ 11,545,078	\$ 759,696	\$ 0	\$ 12,304,774
Infrastructure	13,265,329	702,177	0	13,967,506
Other Capital Assets	10,646,487	775,585	(446,901)	10,975,171
<b>Total Accumulated Depreciation</b>	<b>\$ 35,456,894</b>	<b>\$ 2,237,458</b>	<b>\$ (446,901)</b>	<b>\$ 37,247,451</b>
<b>Total Capital Assets Depreciated, Net</b>	<b>\$ 19,655,576</b>	<b>\$ 3,313,011</b>	<b>\$ (71,636)</b>	<b>\$ 22,896,951</b>
<b>Governmental Activities</b>				
<b>Capital Assets, Net</b>	<b>\$ 21,598,252</b>	<b>\$ 3,505,404</b>	<b>\$ (267,244)</b>	<b>\$ 24,836,412</b>

Depreciation expense was charged to functions of the primary government as follows:

**Governmental Activities:**

General Government	\$ 311,440
Finance	9,584
Administration of Justice	53,277
Public Safety	847,749
Public Health and Welfare	96,085
Social, Cultural, and Recreational Services	24,417
Agriculture and Natural Resources	4,346
Highway/Public Works	<u>890,560</u>
 Total Depreciation Expense - Governmental Activities	 <u>\$ 2,237,458</u>

**Net Investment in Capital Assets**

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Capital Assets	\$ 24,836,412
Less:	
Outstanding principal of capital debt and other capital borrowings	<u>(5,030,000)</u>
Net Investment in Capital Assets	<u>\$ 19,806,412</u>

**Discretely Presented Carroll County School Department**

**Governmental Activities:**

	Balance 7-1-23	Increases	Decreases	Balance 6-30-24
Capital Assets Not Depreciated:				
Land	\$ 176,489	\$ 0	\$ 0	\$ 176,489
Total Capital Assets Not Depreciated	\$ 176,489	\$ 0	\$ 0	\$ 176,489
Capital Assets Depreciated:				
Buildings and				
Improvements	\$ 2,975,785	\$ 0	\$ 0	\$ 2,975,785
Other Capital Assets	5,336,166	0	0	5,336,166
Total Capital Assets Depreciated	\$ 8,311,951	\$ 0	\$ 0	\$ 8,311,951
Less Accumulated Depreciation:				
Buildings and				
Improvements	\$ 2,735,429	\$ 45,317	\$ 0	\$ 2,780,746
Other Capital Assets	2,970,781	342,127	0	3,312,908
Total Accumulated Depreciation	\$ 5,706,210	\$ 387,444	\$ 0	\$ 6,093,654
Total Capital Assets Depreciated, Net	\$ 2,605,741	\$ (387,444)	\$ 0	\$ 2,218,297
Governmental Activities Capital Assets, Net	\$ 2,782,230	\$ (387,444)	\$ 0	\$ 2,394,786

Depreciation expense was charged to functions of the discretely presented Carroll County School Department as follows:

**Governmental Activities:**

Instruction	\$ 34,916
Support Services	348,106
Capital Outlay	4,422
 Total Depreciation Expense -	
Governmental Activities	\$ 387,444

**C. *Interfund Receivables, Payables, and Transfers***

The composition of interfund balances as of June 30, 2024, was as follows:

**Due to/from Other Funds:**

Receivable Fund	Payable Fund	Amount
General	Nonmajor governmental	\$ 21,071

This balance resulted from the time lag between the dates that interfund goods and services are provided or reimbursable expenditures occur and payments between funds are made.

**Due to/from Primary Government and Component Unit:**

Receivable Fund	Payable Fund	Amount
Primary Government:	Component Unit:	
Nonmajor governmental	School Department:	
	School Transportation	\$ 161,586

**Interfund Transfers:**

Interfund transfers for the year ended June 30, 2024, consisted of the following amounts:

**Primary Government**

Transfers Out	Transfers In			
	Highway/			
	General Fund	Public Works Fund	Nonmajor governmental funds	Purpose
Public Utility	\$ 389,826	\$ 33,857	\$ 54,242	Payment in-lieu-of taxes
Nonmajor government funds	124,536	500,000	0	American Rescue Plan funds
Total	<u>\$ 514,362</u>	<u>\$ 533,857</u>	<u>\$ 54,242</u>	

Transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them.

**D. Long-term Debt**

**Primary Government (excluding the Carroll County Board of Public Utilities, enterprise fund)**

**Capital Outlay Notes and Other Loans**

**Direct Borrowing and Direct Placements** - Carroll County issues other loans to provide funds for the acquisition and construction of major capital facilities for the primary government and the discretely presented school department. Capital outlay notes are also issued to fund capital facilities and other capital outlay purchases, such as equipment. Capital outlay notes and other loans are direct obligations and pledge the full faith, credit, and taxing authority of the government. The capital outlay note and other loan outstanding were issued for original terms of four years for the note and 25 years for the other loan. Repayment terms are generally structured with increasing amounts of principal maturing as interest requirements decrease over the term of the debt. The capital outlay note and other loan included in long-term debt as of June 30, 2024, will be retired from the Highway/Public Works and General Debt Service funds.

The capital outlay note and other loan outstanding as of June 30, 2024, for governmental activities are as follows:

Type	Interest	Final	Original	Balance
	Rate	Maturity	Amount of Issue	
<b>Direct Borrowing and Direct Placement:</b>				
Capital Outlay Note	4.28 %	11-1-26	\$ 268,000	\$ 205,000
Other Loan - Fixed rate	2.32	3-1-37	8,164,130	4,825,000

During the 2011-12 year, Carroll County entered into a loan agreement with the Public Building Authority of the City of Clarksville. Under this loan agreement, the authority loaned \$8,164,130 to Carroll County for the renovation of the county jail. This loan is repayable at an interest rate of 2.32 percent.

The annual requirements to amortize all the note and other loan outstanding as of June 30, 2024, including interest payments, are presented in the following tables:

Year Ending June 30	Note - Direct Placement			Total
	Principal	Interest		
2025	\$ 66,000	\$ 9,082		\$ 75,082
2026	68,000	6,158		74,158
2027	71,000	3,145		74,145
<b>Total</b>	<b>\$ 205,000</b>	<b>\$ 18,385</b>		<b>\$ 223,385</b>

Year Ending June 30	Other Loan - Direct Placement		
	Principal	Interest	Total
2025	\$ 322,000	\$ 108,563	\$ 430,563
2026	330,000	101,318	431,318
2027	337,000	93,893	430,893
2028	345,000	86,310	431,310
2029	353,000	78,548	431,548
2030-2034	1,892,000	269,844	2,161,844
2035-2037	1,246,000	56,498	1,302,498
<b>Total</b>	<b>\$ 4,825,000</b>	<b>\$ 794,974</b>	<b>\$ 5,619,974</b>

There is \$848,894 available in the General Debt Service Fund to service long-term debt. Total debt per capita including the note and other loan totaled \$177, based on the 2020 federal census.

### **Changes in Long-term Debt**

Long-term debt activity for the primary government (excluding the Carroll County Board of Public Utilities, enterprise fund) for the year ended June 30, 2024, was as follows:

<b>Governmental Activities:</b>	<b>Notes - Direct</b>	<b>Other Loans - Direct</b>	<b>Placement</b>
Balance, July 1, 2023	\$ 268,000	\$ 5,140,000	
Reductions	(63,000)	(315,000)	
 Balance, June 30, 2024	 \$ 205,000	 4,825,000	
 Balance Due Within One Year	 \$ 66,000	 322,000	

### Analysis of Noncurrent Liabilities for Debt Presented on Exhibit A:

Total Noncurrent Liabilities - Debt, June 30, 2024	\$ 5,030,000
Less: Balance Due Within One Year - Debt	<u>(388,000)</u>

Noncurrent Liabilities - Due in More Than One Year - Debt - Exhibit A	<u>\$ 4,642,000</u>
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**E. Long-term Obligations**

**Primary Government**

**Changes in Long-term Obligations**

Long-term obligations activity for the year ended June 30, 2024, was as follows:

<b>Governmental Activities:</b>		Net Pension
	Compensated Absences	Liability - Agent Plan
Balance, July 1, 2023	\$ 336,023	\$ 482,686
Additions	326,169	3,226,675
Reductions	(246,958)	(2,691,301)
 Balance, June 30, 2024	 \$ 415,234	 \$ 1,018,060
 Balance Due Within One Year	 \$ 20,761	 \$ 0

Analysis of Other Noncurrent Liabilities Presented on Exhibit A:

Total Other Noncurrent Liabilities, June 30, 2024	\$ 1,433,294
Less: Balance Due Within One Year - Other	<u>(20,761)</u>
 Other Noncurrent Liabilities - Due in More Than One Year - Other - Exhibit A	 <u>\$ 1,412,533</u>

Compensated absences will be paid from the employing funds, primarily the General and Highway/Public Works funds.

**Discretely Presented Carroll County School Department**

**Changes in Long-term Obligations**

Long-term obligations activity for the discretely presented Carroll County School Department for the year ended June 30, 2024, was as follows:

<b>Governmental Activities:</b>		Net Pension
	Liability - Agent Plan	Net OPEB Liability
Balance, July 1, 2023	\$ 78,838	\$ 124,975
Additions	494,122	54,474
Reductions	(417,058)	(12,391)
 Balance, June 30, 2024	 \$ 155,902	 \$ 167,058
 Balance Due Within One Year	 \$ 0	 \$ 10,001

Analysis of Other Noncurrent Liabilities Presented on Exhibit A:

Total Other Noncurrent Liabilities, June 30, 2024	\$ 322,960
Less: Balance Due Within One Year - Other	<u>(10,001)</u>

Other Noncurrent Liabilities - Due in More Than One Year - Other - Exhibit A	\$ <u>312,959</u>
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The net OPEB liability will be paid from the employing funds, primarily the General Purpose School Fund.

**F. *On-Behalf Payments – Discretely Presented Carroll County School Department***

The State of Tennessee pays health insurance premiums for retired teachers on-behalf of the Carroll County School Department. These payments are made by the state to the Local Education Group Insurance. This plan is administered by the State of Tennessee and reported in the state's Annual Comprehensive Financial Report. Payments by the state to the Local Education Group Plan for the year ended June 30, 2024, were \$1,077. The school department has recognized these on-behalf payments as revenues and expenditures in the General Purpose School Fund.

**V. OTHER INFORMATION**

**A. *Risk Management***

**Primary Government (excluding the Carroll County Board of Public Utilities, enterprise fund)**

Carroll County participates in the Local Government Group Insurance Fund (LGGIF), a public entity risk pool established to provide a program of health insurance coverage for employees of local governments and quasi-governmental entities that was established for the primary purpose of providing services for or on behalf of state and local governments. In accordance with Section 8-27-207, *Tennessee Code Annotated (TCA)*, all local governments and quasi-governmental entities described above are eligible to participate. The LGGIF is included in the Annual Comprehensive Financial Report of the State of Tennessee, but the state does not retain any risk for losses by this fund. The state statute provides for the LGGIF to be self-sustaining through member premiums.

Carroll County participates in the Local Government Workers' Compensation Fund (LGWCF), a public entity risk pool established under the provisions of Section 29-20-401, *Tennessee Code Annotated (TCA)*, by the Tennessee County Services Association to provide a program of workers' compensation coverage to employees of local governments. The county pays an annual premium to the LGWCF for its workers' compensation insurance coverage. The LGWCF is to be self-sustaining through member premiums. The LGWCF reinsures through commercial insurance companies for claims exceeding \$500,000.

The county is exposed to various risks related to general liability, property, and casualty losses. The county participates in the Local Government Property and Casualty Fund (LGPCF), which is a public entity risk pool established by the Tennessee County Services Association, an association of member counties. The county pays an annual premium to the LGPCF for its general liability insurance coverage. The creation of LGPCF provides for it to be self-sustaining through member premiums. The LGPCF reinsures through commercial insurance companies for claims exceeding \$250,000 for property and \$450,000 for liability for each insured event.

## **Discretely Presented Carroll County School Department**

The discretely presented Carroll County School Department participates in the Local Education Group Insurance Fund (LEGIF), a public entity risk pool established to provide a program of health insurance coverage for employees of local education agencies. In accordance with Section 8-27-301, *TCA*, all local education agencies are eligible to participate. The LEGIF is included in the Annual Comprehensive Financial Report of the State of Tennessee, but the state does not retain any risk for losses by this fund. Section 8-27-303, *TCA*, provides for the LEGIF to be self-sustaining through member premiums.

The discretely presented Carroll County School Department participates in the Tennessee Risk Management Trust (TN-RMT), which is a public entity risk pool created under the auspices of the Tennessee Governmental Tort Liability Act to provide governmental insurance coverage. The school department pays annual premiums to the TN-RMT for its general liability, property, casualty, and workers' compensation insurance coverage. The creation of TN-RMT provides for it to be self-sustaining through member premiums.

### ***B. Accounting Change***

GASB Statement No. 100, *Accounting Changes and Error Corrections*, became effective for the fiscal year ending June 30, 2024. This statement clarifies the financial accounting and reporting requirements for changes in accounting principles, changes in accounting estimates, error corrections, and changes within the reporting entity.

### ***C. Contingent Liabilities***

The county has received various federal and state grants and other assistance for specific purposes that are subject to review and audit by grantor agencies. Such audits could result in reimbursements to the grantor agencies for expenditures disallowed under the terms of the grants. County management is not aware of any potential disallowances and believes that reimbursements, if any, would not be material.

The attorneys for the county and the school department advised that there were no pending lawsuits, unasserted claims, or assessments that would materially affect the county or the school department's financial statements.

### ***D. Joint Ventures***

The Twenty-fourth Judicial District Drug Task Force (DTF) is a joint venture formed by an interlocal agreement between the district attorney general of the Twenty-fourth Judicial District, Benton, Carroll, Decatur, Hardin, and Henry counties, and various cities within these counties. The purpose of the DTF is to provide multi-jurisdictional law enforcement to promote the investigation and prosecution of drug-related activities. Funds for the operations of the DTF come primarily from federal grants, drug fines, and the forfeiture of drug-related assets to the DTF. The DTF is overseen by the district attorney general and is governed by a board of directors including the district attorney general, sheriffs, and police chiefs of participating law enforcement agencies within each judicial district. Carroll County made no contributions to the DTF for the year ended June 30, 2024, and does not have any equity interest in this joint venture.

The Carroll County Economic Development Council is a joint venture between Carroll County and the cities of Atwood, Bruceton, Clarksburg, Hollow Rock, Huntingdon, McKenzie, McLemoresville, and Trezevant. The board is comprised of the county and city mayors, the president of the Carroll Chamber of Commerce, and one member representing agriculture/greenbelt. The purpose of the board is to foster communication relative to economic and community development between and

among governmental entities, industry, and private citizens. The county and cities provide the majority of funding for the board based on the sales tax plan outlined in 1997.

Complete financial statements for the DTF and the Carroll County Economic Development Council can be obtained from their respective administrative offices at the following addresses:

Administrative Offices:

Office of District Attorney General  
P.O. Box 686  
Huntingdon, TN 38344

Carroll County Economic Development Council  
Carroll County Chamber of Commerce  
20740 E. Main Street  
Huntingdon, TN 38344

The Carroll-Henry County Railroad Authority was jointly created in November 1988 by Carroll and Henry counties. The authority was established as a conduit for payment of funds between the Tennessee Department of Transportation and the Kentucky-West Tennessee Railroad Company to rehabilitate the railroad between the Kentucky state line and Bruceton, Tennessee, including a line to Spinks, Tennessee. The authority comprises four members. One member from each county is appointed by the county commission, and each county mayor serves as a member and rotates every two years as chairman. Complete financial statements for the Carroll-Henry County Railroad Authority can be obtained from the Carroll County Mayor's Office.

**E. Retirement Commitments**

**1. Tennessee Consolidated Retirement System (TCRS)**

**Primary Government**

***General Information About the Pension Plan***

*Plan Description.* Employees of Carroll County and non-certified employees of the discretely presented Carroll County School Department are provided a defined benefit pension plan through the Public Employee Pension Plan, an agent multiple-employer pension plan administered by the TCRS. The primary government employees comprised 86.72 percent and the non-certified employees of the discretely presented school department comprised 13.28 percent of the plan based on contribution data. In addition, certain other county employees are provided a defined benefit pension plan (Carroll County Commissioners Plan) through the Public Employee Pension Plan, an agent multiple-employer pension plan administered by the TCRS. The primary government employees comprised 100 percent of the Carroll County Commissioners Plan based on contribution data. The TCRS was created by state statute under *Tennessee Code Annotated (TCA)*, Title 8, Chapters 34-37. The TCRS Board of Trustees is responsible for the proper operation and administration of the TCRS. The Tennessee Treasury Department, an agency in the legislative branch of state government, administers the plans of the TCRS. The TCRS issues a publicly available financial report that can be obtained at <https://treasury.tn.gov/Retirement/Boards-and-Governance/Reporting-and-Investment-Policies>.

*Benefits Provided.* *TCA*, Title 8, Chapters 34-37 establish the benefit terms and can be amended only by the Tennessee General Assembly. The chief legislative body may adopt the benefit terms permitted by statute. Members are eligible to retire with an unreduced benefit at age 60 with five years of service credit or after 30 years of service credit regardless of age. Benefits are determined by a formula using the member's highest five consecutive year average

compensation and the member's years of service credit. Reduced benefits for early retirement are available to vested members at age 55. Members vest with five years of service credit. Service-related disability benefits are provided regardless of length of service. Five years of service is required for nonservice-related disability eligibility. The service-related and nonservice-related disability benefits are determined in the same manner as a service retirement benefit but are reduced ten percent and include projected service credits. A variety of death benefits is available under various eligibility criteria.

Member and beneficiary annuitants of the Carroll County Plan are entitled to automatic cost of living adjustments (COLAs) after retirement. A COLA is granted each July for annuitants retired prior to the second of July of the previous year. The COLA is based on the change in the consumer price index (CPI) during the prior calendar year, capped at three percent, and applied to the current benefit. No COLA is granted if the change in the CPI is less than one-half percent. A one percent COLA is granted if the CPI change is between one-half percent and one percent. A member who leaves employment may withdraw their employee contributions plus any accumulated interest.

*Employees Covered by Benefit Terms.* At the measurement date of June 30, 2023, the following employees were covered by the benefit terms:

**Carroll County Plan:**

Inactive Employees or Beneficiaries Currently Receiving Benefits	169
Inactive Employees Entitled to But Not Yet Receiving Benefits	273
Active Employees	235
<hr/>	
Total	<u>677</u>

**Carroll County Commissioners Plan:**

Inactive Employees or Beneficiaries Currently Receiving Benefits	5
Inactive Employees Entitled to But Not Yet Receiving Benefits	6
Active Employees	15
<hr/>	
Total	<u>26</u>

*Contributions.* Contributions for employees are established in the statutes governing the TCRS and may only be changed by the Tennessee General Assembly. Employees contribute five percent of salary. Carroll County makes employer contributions at the rate set by the Board of Trustees as determined by an actuarial valuation. For the year ended June 30, 2024, the employer contribution for the Carroll County Plan was \$641,622 based on a rate of 6.75 percent of covered payroll and the employer contribution for the Carroll County Commissioners Plan was \$773 based on a rate of five percent of covered payroll. By law, employer contributions are required to be paid. TCRS may intercept Carroll County's state shared taxes if required employer contributions are not remitted. The employer's actuarially determined contributions (ADC) and member contributions are expected to finance the costs of benefits earned by members during the year, the cost of administration, as well as an amortized portion of any unfunded liability.

### ***Net Pension Liability (Asset)***

Carroll County's net pension liability (asset) was measured as of June 30, 2023, and the total pension liability (asset) used to calculate net pension liability (asset) was determined by an actuarial valuation as of that date.

*Actuarial Assumptions.* The total pension liability as of the June 30, 2023, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25%
Salary Increases	Graded Salary Ranges from 8.72% to 3.44% Based on Age, Including Inflation, Averaging 4%
Investment Rate of Return	6.75%, Net of Pension Plan Investment Expenses, Including Inflation
Cost of Living Adjustment	2.125%

Mortality rates were based on actual experience including an adjustment for some anticipated improvement.

The actuarial assumptions used in the June 30, 2023, actuarial valuation were based on the results of an actuarial experience study performed for the period July 1, 2016, through June 30, 2020. The demographic assumptions were adjusted to more closely reflect actual and expected future experience.

The long-term expected rate of return on pension plan investments was established by the TCRS Board of Trustees in conjunction with the June 30, 2020, actuarial experience study. A blend of future capital market projections and historical market returns was used in a building-block method in which a best estimate of expected future real rates of return (expected returns, net of pension plan investments expense and inflation) is developed for each major asset class. These best estimates are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation of 2.25 percent. The best estimates of geometric real rates of return and the TCRS investment policy target asset allocation for each major asset class are summarized in the following table:

Asset Class	Long-term Expected Real Rate of Return	Percentage	Target Allocations
U.S. Equity	4.88	%	31
Developed Market			%
International Equity	5.37		14
Emerging Market			
International Equity	6.09		4
Private Equity and			
Strategic Lending	6.57		20
U.S. Fixed Income	1.20		20
Real Estate	4.38		10
Short-term Securities	0.00		1
Total		<u>100</u>	<u>%</u>

The long-term expected rate of return on pension plan investments was established by the TCRS Board of Trustees as 6.75 percent based on a blending of the factors described above.

*Discount Rate.* The discount rate used to measure the total pension liability was 6.75 percent. The projection of cash flows used to determine the discount rate assumes that employee contributions will be made at the current rate and that contributions from Carroll County will be made at the actuarially determined contribution rate pursuant to an actuarial valuation in accordance with the funding policy of the TCRS Board of Trustees and as required to be paid by state statute. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make projected future benefit payments of current active and inactive members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

*Changes in the Net Pension Liability (Asset)*

**Carroll County Plan:**

	Increase (Decrease)			Net
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Pension Liability (Asset) (a)-(b)	
Balance, July 1, 2022	\$ 32,256,860	\$ 31,695,336	\$ 561,524	
<b>Changes for the Year:</b>				
Service Cost	\$ 816,224	\$ 0	\$ 816,224	
Interest	2,181,138	0	2,181,138	
Change in Benefit Terms	669,486	0	669,486	
Differences Between Expected and Actual Experience	29,174	0	29,174	
Contributions-Employer	0	561,309	(561,309)	
Contributions-Employees	0	434,961	(434,961)	
Net Investment Income	0	2,112,089	(2,112,089)	
Benefit Payments, Including Refunds of Employee Contributions	(1,519,854)	(1,519,854)	0	
Administrative Expense	0	(24,775)	24,775	
Net Changes	\$ 2,176,168	\$ 1,563,730	\$ 612,438	
Balance, June 30, 2023	\$ 34,433,028	\$ 33,259,066	\$ 1,173,962	

**Allocation of Agent Plan Changes in the Net Pension Liability (Asset)**

		Plan	Net
	Total Pension Liability	Fiduciary Net Position	Pension Liability (Asset)
Carroll County Plan			
Primary Government	86.72%	\$ 29,860,322	\$ 28,842,262
School Department	13.28%	4,572,706	4,416,804
Total		\$ 34,433,028	\$ 33,259,066
			\$ 1,173,962

**Carroll County Commissioners Plan:**

	Increase (Decrease)			Net
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Pension Liability (Asset) (a)-(b)	
Balance, July 1, 2022	\$ 86,767	\$ 195,746	\$ (108,979)	
<b>Changes for the Year:</b>				
Service Cost	\$ 4,813	\$ 0	\$ 4,813	
Interest	6,007	0	6,007	
Differences Between Expected and Actual Experience	17,006	0	17,006	
Contributions-Employer	0	903	(903)	
Contributions-Employees	0	903	(903)	
Net Investment Income	0	13,011	(13,011)	
Benefit Payments, Including Refunds of Employee Contributions	(5,168)	(5,168)	0	
Administrative Expense	0	(993)	993	
Net Changes	\$ 22,658	\$ 8,656	\$ 14,002	
Balance, June 30, 2023	\$ 109,425	\$ 204,402	\$ (94,977)	

*Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate.* The following presents the net pension liability (asset) of Carroll County calculated using the discount rate of 6.75 percent, as well as what the net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

Net Pension Liability (Asset)	1%	Current Discount Rate	1%
	Decrease	Rate	Increase
	5.75%	6.75%	7.75%
Carroll County Plan	\$ 5,640,270	\$ 1,173,962	\$ (2,529,781)
Carroll County Commissioners Plan	(85,145)	(94,977)	(103,454)

***Pension Expense (Negative Pension Expense) and Deferred Outflows of Resources  
and Deferred Inflows of Resources to Pensions***

*Pension Expense (Negative Pension Expense).* For the year ended June 30, 2024, the Carroll County Plan and the Carroll County Commissioners Plan recognized pension expenses (negative pension expense) of \$1,541,645 and \$380, respectively.

*Deferred Outflows of Resources and Deferred Inflows of Resources.* For the year ended June 30, 2024, Carroll County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

**Carroll County Plan:**

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference Between Expected and Actual Experience	\$ 650,216	\$ 112,111
Net Difference Between Projected and Actual Earnings on Pension Plan		
Investments	251,323	0
Changes in Assumptions	948,952	0
Contributions Subsequent to the Measurement Date of June 30, 2023 (1)	641,622	N/A
<b>Total</b>	<b>\$ 2,492,113</b>	<b>\$ 112,111</b>

(1) The amount shown above for “Contributions Subsequent to the Measurement Date of June 30, 2023,” will be recognized as a reduction (increase) to net pension liability (asset) in the subsequent fiscal period.

**Allocation of Agent Plan Deferred Outflows of Resources and  
Deferred Inflows of Resources**

	Deferred Outflows of Resources	Deferred Inflows of Resources
Primary Government	\$ 2,185,388	\$ 97,223
School Department	306,725	14,888
<b>Total</b>	<b>\$ 2,492,113</b>	<b>\$ 112,111</b>

**Carroll County Commissioners Plan:**

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference Between Expected and Actual Experience	\$ 14,041	\$ 0
Net Difference Between Projected and Actual Earnings on Pension Plan		
Investments	1,408	0
Changes in Assumptions	0	0
Contributions Subsequent to the Measurement Date of June 30, 2023 (1)	<u>773</u>	N/A
 Total	 <u>\$ 16,222</u>	 0

(1) The amount shown above for “Contributions Subsequent to the Measurement Date of June 30, 2023,” will be recognized as a reduction (increase) to net pension liability (asset) in the subsequent fiscal period.

Amounts reported as deferred outflows of resources, with the exception of contributions subsequent to the measurement date, and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending	Carroll County Commissioners Plan	Carroll County Commissioners Plan
<u>June 30</u>	<u>Plan</u>	<u>Plan</u>
2025	\$ 463,447	\$ 2,742
2026	349,791	1,555
2027	917,539	7,739
2028	7,603	3,413
2029	0	0
Thereafter	0	0

In the table shown above, positive amounts will increase pension expense while negative amounts will decrease pension expense.

**Discretely Presented Carroll County School Department – Non-certified Employees**

***General Information About the Pension Plan***

***Plan Description.*** As noted above under the primary government, most employees of Carroll County and the non-certified employees of the discretely presented Carroll County School Department are provided a defined benefit pension plan (Carroll County Plan) through the Public Employee Pension Plan, an agent multiple-employer pension plan administered by the TCRS. The primary government employees comprised 86.72 percent and the non-certified employees of the discretely presented school department comprised 13.28 percent of the plan based on contribution data.

## **Discretely Presented Carroll County School Department - Certified Employees - Teacher Retirement Plan**

### ***General Information About the Pension Plan***

*Plan Description.* Teachers of the Carroll County School Department with membership in the TCRS before July 1, 2014, are provided with pensions through the Teacher Legacy Pension Plan, a cost-sharing multiple-employer pension plan administered by the TCRS. The Teacher Legacy Pension Plan is closed to new membership. Teachers with membership in the TCRS after June 30, 2014, are provided with pensions through a legally separate plan referred to as the Teacher Retirement Plan, a cost-sharing multiple-employer pension plan administered by the TCRS. The TCRS was created by state statute under *Tennessee Code Annotated (TCA)*, Title 8, Chapters 34-37. The TCRS Board of Trustees is responsible for the proper operation and administration of all employer pension plans in the TCRS. The Tennessee Treasury Department, an agency in the legislative branch of state government, administers the plans of the TCRS. The TCRS issues a publicly available financial report that can be obtained at <https://treasury.tn.gov/Retirement/Boards-and-Governance/Reporting-and-Investment-Policies>.

*Benefits Provided.* *TCA*, Title 8, Chapters 34-37 establish the benefit terms and can be amended only by the Tennessee General Assembly. Members are eligible to retire with an unreduced benefit at age 65 with five years of service credit or pursuant to the rule of 90 in which the member's age and service credit total 90. Benefits are determined by a formula using the member's highest five consecutive year average compensation and the member's years of service credit. A reduced early retirement benefit is available to vested members at age 60 or pursuant to the rule of 80. Members are vested with five years of service credit. Service-related disability benefits are provided regardless of length of service. Five years of service is required for nonservice-related disability eligibility. The service-related and nonservice-related disability benefits are determined in the same manner as a service retirement benefit but are reduced ten percent and include projected service credits. A variety of death benefits is available under various eligibility criteria. Member and beneficiary annuitants are entitled to automatic cost of living adjustments (COLAs) after retirement. A COLA is granted each July for annuitants retired prior to the second of July of the previous year. The COLA is based on the change in the consumer price index (CPI) during the prior calendar year, capped at three percent, and applied to the current benefit. No COLA is granted if the change in the CPI is less than one-half percent. A one percent COLA is granted if the CPI change is between one-half percent and one percent. Members who leave employment may withdraw their employee contributions, plus any accumulated interest. Under the Teacher Retirement Plan, benefit terms and conditions, including COLAs, can be adjusted on a prospective basis. Moreover, there are defined cost controls and unfunded liability controls that provide for the adjustment of benefit terms and conditions on an automatic basis.

*Contributions.* Contributions for teachers are established in the statutes governing the TCRS and may only be changed by the Tennessee General Assembly or by automatic cost controls set out in law. Teachers are required to contribute five percent of their salary to the plan. The Local Education Agencies (LEAs) make employer contributions at the rate set by the Board of Trustees as determined by an actuarial valuation. Per the statutory provisions governing TCRS, the employer contribution rate cannot be less than four percent, except in years when the maximum funded level, approved by the TCRS Board of Trustees, is reached. By law, employer contributions for the Teacher Retirement Plan are required to be paid. The TCRS may intercept the state shared taxes of the sponsoring governmental entity of the LEA if the required employer contributions are not remitted. Employer contributions for the year ended June 30, 2024, to the Teacher Retirement Plan were \$6,161 which is 2.95 percent of covered payroll. In addition, employer contributions of \$2,193, which is 1.05 percent of covered

payroll were made to the Pension Stabilization Reserve Trust Fund to fund future pension costs. The employer rate, when combined with member contributions and the stabilization reserve trust funds, is expected to finance the costs of benefits earned by members during the year, the cost of administration, as well as an amortized portion of any unfunded liability.

***Pension Liabilities (Assets), Pension Expense (Negative Pension Expense), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

*Pension Liabilities (Assets).* On June 30, 2024, the school department reported a liability (asset) of (\$5,337) for its proportionate share of the net pension liability (asset). The net pension liability (asset) was measured as of June 30, 2023, and the total pension liability (asset) used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date. The school department's proportion of the net pension liability (asset) was based on the school department's share of contributions to the pension plan relative to the contributions of all participating LEAs. At the measurement date of June 30, 2023, the school department's proportion was .012585 percent. The proportion as of June 30, 2022, was .014365 percent.

*Pension Expense (Negative Pension Expense).* For the year ended June 30, 2024, the school department recognized pension expense of \$7,006.

*Deferred Outflows of Resources and Deferred Inflows of Resources.* For the year ended June 30, 2024, the school department reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference Between Expected and Actual Experience	\$ 180	\$ 3,115
Net Difference Between Projected and Actual Earnings on Pension Plan		
Investments	1,357	0
Changes in Assumptions	4,015	0
Changes in Proportion of Net Pension Liability (Asset)	5,285	2,701
LEA's Contributions Subsequent to the Measurement Date of June 30, 2023	<u>6,161</u>	<u>N/A</u>
 Total	 <u>\$ 16,998</u>	 <u>\$ 5,816</u>

The school department's employer contributions of \$6,161 reported as pension related deferred outflows of resources subsequent to the measurement date, will be recognized as a reduction (increase) of net pension liability (asset) in the year ending June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending <u>June 30</u>	<u>Amount</u>
2025	\$ 227
2026	30
2027	2,123
2028	348
2029	357
Thereafter	1,936

In the table above, positive amounts will increase pension expense, while negative amounts will decrease pension expense.

*Actuarial Assumptions.* The total pension liability in the June 30, 2023, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25%
Salary Increases	Graded Salary Ranges from 8.72% to 3.44% Based on Age, Including Inflation, Averaging 4%
Investment Rate of Return	6.75%, Net of Pension Plan Investment Expenses, Including Inflation
Cost of Living Adjustment	2.125%

Mortality rates are based on actual experience including an adjustment for some anticipated improvement.

The actuarial assumptions used in the June 30, 2023, actuarial valuation were based on the results of an actuarial experience study performed for the period July 1, 2016, through June 30, 2020. The demographic assumptions were adjusted to more closely reflect actual and expected future experience.

The long-term expected rate of return on pension plan investments was established by the TCRS Board of Trustees in conjunction with the June 30, 2020, actuarial experience study. A blend of future capital market projections and historical market returns was used in a building-block method in which a best estimate of expected future real rates of return (expected returns, net of pension plan investments expense and inflation) is developed for each major asset class. These best estimates are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation of 2.25 percent. The best estimates of geometric real rates of return and the TCRS investment policy target asset allocation for each major asset class are summarized in the following table:

Asset Class	Percentage Long-term Expected Real Rate of Return	Percentage Target Allocations
U.S. Equity	4.88 %	31 %
Developed Market		
International Equity	5.37	14
Emerging Market		
International Equity	6.09	4
Private Equity and		
Strategic Lending	6.57	20
U.S. Fixed Income	1.20	20
Real Estate	4.38	10
Short-term Securities	0.00	1
 Total	 100	 %

The long-term expected rate of return on pension plan investments was established by the TCRS Board of Trustees as 6.75 percent based on a blending of the factors described above.

*Discount Rate.* The discount rate used to measure the total pension liability was 6.75 percent. The projection of cash flows used to determine the discount rate assumes that employee contributions will be made at the current rate and that contributions from all the LEAs will be made at the actuarially determined contribution rate pursuant to an actuarial valuation in accordance with the funding policy of the TCRS Board of Trustees and as required to be paid by state statute. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make projected future benefit payments of current active and inactive members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

*Sensitivity of the Proportionate Share of Net Pension Liability (Asset) to Changes in the Discount Rate.* The following presents the school department's proportionate share of the net pension liability (asset) calculated using the discount rate of 6.75 percent, as well as what the school department's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

School Department's Proportionate Share of the Net Pension Liability (Asset)	Current Discount Rate	1% Decrease	1% Increase
Net Pension Liability (Asset)	\$ 24,548	\$ (5,337)	\$ (26,851)

*Pension Plan Fiduciary Net Position.* Detailed information about the pension plan's fiduciary net position is available in a separately issued TCRS financial report.

## Discretely Presented Carroll County School Department - Certified Employees - Teacher Legacy Pension Plan

### ***General Information About the Pension Plan***

*Plan Description.* Teachers of the Carroll County School Department with membership in the TCRS before July 1, 2014, are provided with pensions through the Teacher Legacy Pension Plan, a cost-sharing multiple-employer pension plan administered by the TCRS. The Teacher Legacy Pension Plan closed to new membership on June 30, 2014, but will continue providing benefits to existing members and retirees. Beginning July 1, 2014, the Teacher Retirement Plan became effective for teachers employed by LEAs after June 30, 2014. The Teacher Retirement Plan is a separate cost-sharing, multiple-employer defined benefit plan. The TCRS was created by state statute under *Tennessee Code Annotated (TCA)*, Title 8, Chapters 34-37. The TCRS Board of Trustees is responsible for the proper operation and administration of all employer pension plans in the TCRS. The Tennessee Treasury Department, an agency in the legislative branch of state government, administers the plans of the TCRS. The TCRS issues a publicly available financial report that can be obtained at <https://treasury.tn.gov/Retirement/Boards-and-Governance/Reporting-and-Investment-Policies>.

*Benefits Provided.* *TCA*, Title 8, Chapters 34-37 establish the benefit terms and can be amended only by the Tennessee General Assembly. Members of the Teacher Legacy Pension Plan are eligible to retire with an unreduced benefit at age 60 with five years of service credit or after 30 years of service credit regardless of age. Benefits are determined by a formula using the member's highest five consecutive year average compensation and the member's years of service credit. A reduced early retirement benefit is available to vested members at age 55. Members are vested with five years of service credit. Service-related disability benefits are provided regardless of length of service. Five years of service is required for nonservice-related disability eligibility. The service-related and nonservice-related disability benefits are determined in the same manner as a service retirement benefit but are reduced ten percent and include projected service credits. A variety of death benefits is available under various eligibility criteria. Member and beneficiary annuitants are entitled to automatic cost of living adjustments (COLAs) after retirement. A COLA is granted each July for annuitants retired prior to the second of July of the previous year. The COLA is based on the change in the consumer price index (CPI) during the prior calendar year, capped at three percent, and applied to the current benefit. No COLA is granted if the change in the CPI is less than one-half percent. A one percent COLA is granted if the CPI change is between one-half and one percent. A member who leaves employment may withdraw their employee contributions, plus any accumulated interest.

*Contributions.* Contributions for teachers are established in the statutes governing the TCRS and may only be changed by the Tennessee General Assembly. Teachers are required to contribute five percent of their salaries. The Local Education Agencies (LEAs) make employer contributions at the rate set by the Board of Trustees as determined by an actuarial valuation. By law, employer contributions for the Teacher Legacy Pension Plan are required to be paid. The TCRS may intercept the state shared taxes of the sponsoring governmental entity of the LEA if the required employer contributions are not remitted. Employer contributions by the Carroll County School Department for the year ended June 30, 2024, to the Teacher Legacy Pension Plan were \$36,217, which is 6.81 percent of covered payroll. The employer rate, when combined with member contributions, is expected to finance the costs of benefits earned by members during the year, the cost of administration, as well as an amortized portion of any unfunded liability.

***Pension Liabilities (Assets), Pension Expense (Negative Pension Expense), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

*Pension Liability (Assets).* On June 30, 2024, the school department reported a liability (asset) of (\$171,685) for its proportionate share of the net pension liability (asset). The net pension liability (asset) was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date. The school department's proportion of the net pension liability (asset) was based on the school department's long-term share of contributions to the pension plan relative to the contributions of all participating LEAs. At the measurement date of June 30, 2023, the school department's proportion was .014562 percent. The proportion measured on June 30, 2022, was .013894 percent.

*Pension Expense (Negative Pension Expense).* For the year ended June 30, 2024, the school department recognized (negative pension expense) of \$39,014.

*Deferred Outflows of Resources and Deferred Inflows of Resources.* For the year ended June 30, 2024, the school department reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference Between Expected and Actual Experience	\$ 40,904	\$ 7,967
Changes in Assumptions	55,940	0
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	29,788	0
Changes in Proportion of Net Pension Liability (Asset)	0	15,118
LEA's Contributions Subsequent to the Measurement Date of June 30, 2023	<u>36,217</u>	N/A
 Total	 <u>\$ 162,849</u>	 \$ 23,085

The school department's employer contributions of \$36,217 reported as pension related deferred outflows of resources subsequent to the measurement date, will be recognized as a reduction (increase) in net pension liability (asset) in the year ending June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending <u>June 30</u>	<u>Amount</u>
2025	\$ 34,191
2026	(29,119)
2027	98,242
2028	233
2029	0
Thereafter	0

In the table above, positive amounts will increase pension expense, while negative amounts will decrease pension expense.

*Actuarial Assumptions.* The total pension liability in the June 30, 2023, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25%
Salary Increases	Graded Salary Ranges from 8.72% to 3.44% Based on Age, Including Inflation, Averaging 4%
Investment Rate of Return	6.75%, Net of Pension Plan Investment Expenses, Including Inflation
Cost of Living Adjustment	2.125%

Mortality rates are based on actual experience including an adjustment for some anticipated improvement.

The actuarial assumptions used in the June 30, 2023, actuarial valuation were based on the results of an actuarial experience study performed for the period July 1, 2016, through June 30, 2020. The demographic assumptions were adjusted to more closely reflect actual and expected future experience.

The long-term expected rate of return on pension plan investments was established by the TCRS Board of Trustees in conjunction with the June 30, 2020, actuarial experience study. A blend of future capital market projections and historical market returns was used in a building-block method in which a best estimate of expected future real rates of return (expected returns, net of pension plan investments expense and inflation) is developed for each major asset class. These best estimates are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation of 2.25 percent. The best estimates of geometric real rates of return and the TCRS investment policy target asset allocation for each major asset class are summarized in the following table:

Asset Class	Percentage Long-term Expected Real Rate of Return	Percentage Target Allocations
U.S. Equity	4.88 %	31 %
Developed Market		
International Equity	5.37	14
Emerging Market		
International Equity	6.09	4
Private Equity and		
Strategic Lending	6.57	20
U.S. Fixed Income	1.20	20
Real Estate	4.38	10
Short-term Securities	0.00	1
Total		100 %

The long-term expected rate of return on pension plan investments was established by the TCRS Board of Trustees as 6.75 percent based on a blending of the factors described above.

*Discount Rate.* The discount rate used to measure the total pension liability was 6.75 percent. The projection of cash flows used to determine the discount rate assumes that employee contributions will be made at the current rate and that contributions from all the LEAs will be made at the actuarially determined contribution rate pursuant to an actuarial valuation in accordance with the funding policy of the TCRS Board of Trustees and as required to be paid by state statute. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make projected future benefit payments of current active and inactive members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

*Sensitivity of the Proportionate Share of Net Pension Liability (Asset) to Changes in the Discount Rate.* The following presents the school department's proportionate share of the net pension liability (asset) calculated using the discount rate of 6.75 percent, as well as what the school department's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

School Department's Proportionate Share of the Net Pension Liability (Asset)	1% Decrease	Current Discount Rate	1% Increase
	5.75%	6.75%	7.75%
Net Pension Liability (Asset)	\$ 373,943	\$ (171,685)	\$ (625,494)

*Pension Plan Fiduciary Net Position.* Detailed information about the pension plan's fiduciary net position is available in a separately issued TCRS financial report.

## 2. Deferred Compensation

Teachers hired after July 1, 2014, by the school department are required to participate in a hybrid pension plan consisting of a defined benefit portion, which is detailed in the pensions footnote above and is managed by the Tennessee Consolidated Retirement System, and a defined contribution portion, which is placed into the state's 401(k) plan and is managed by the employee. The defined contribution portion of the plan requires that the school department contribute five percent of each teacher's salary into their deferred compensation plan. In addition, teachers are required to contribute two percent of their salaries into this deferred compensation plan, unless they opt out of the employee portion. During the year, the school department contributed \$14,004 and teachers contributed \$5,722 to this deferred compensation pension plan.

## F. Other Postemployment Benefits (OPEB)

The discretely presented Carroll County School Department provides OPEB benefits to its retirees under the state administered public entity risk pool. For reporting purposes, the plan is considered a single employer defined benefit OPEB plan based on criteria in Statement No. 75 of the Governmental Accounting Standards Board (GASB). The plan is funded on a pay-as-you-go basis and there are no assets accumulating in a trust that meets the criteria of paragraph 4 of GASB Statement No. 75.

### OPEB Provided through State Administered Public Entity Risk Pools

The school department provides healthcare benefits to its employees under the Local Education Plan (LEP) until they reach Medicare eligibility. The certified retirees of the Carroll County School Department may then join the Tennessee Plan – Medicare (TNM) which provides supplemental medical insurance for retirees with Medicare. However, the school department does not provide any subsidy (direct or indirect) to this plan and therefore does not recognize any OPEB liability associated with the TNM.

The school department's total OPEB liability for the plan was measured as of June 30, 2023, and was determined by an actuarial valuation as of that date.

*Actuarial Assumptions and Other Inputs.* The total OPEB liability in the June 30, 2023, actuarial valuation of the plan was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Actuarial Cost Method	Entry Age Normal
Inflation	2.25%
Salary Increases	Salary increases used in the July 1, 2021, TCRS actuarial valuation; 3.44% to 8.72%, including inflation
Discount Rate	3.65%
Healthcare Cost Trend Rates	Based on the Getzen Model, with trend starting at 10.31% for pre-65 retirees in the 2023 calendar year, and decreasing annually over a 11-year period to an ultimate trend rate of 4.5%
Retirees Share of Benefit	
Related Cost	Discussed below

The discount rate was 3.65%, based on the daily rate of Bond Buyer's 20-year Municipal GO AA index closest to but not later than the measurement date.

Mortality rates were based on the results of a statewide experience study undertaken on behalf of the Tennessee Consolidated Retirement System (TCRS). These mortality rates were used in the July 1, 2023, actuarial valuation of the TCRS.

Unless noted otherwise, the actuarial demographic assumptions used in the June 30, 2023, valuations were the same as those employed in the July 1, 2020, Pension Actuarial Valuation of the TCRS. These assumptions were developed by TCRS based on the results of an actuarial experience study for the period July 1, 2016 - June 30, 2020. The demographic assumptions were adjusted to more closely reflect actual and expected future experience. Mortality tables are used to measure the probabilities of participants dying before and after retirement. The mortality rates employed in this valuation are taken from the PUB-2010 Headcount-weighted employee mortality table for non-disabled pre-retirement mortality, with mortality improvement projected generationally with MP-2021 from 2010. Post-retirement rates are headcount-weighted below median healthy annuitant and adjusted with a 19 percent load for males and an 18 percent load for females, projected generationally with MP-2021 from 2010. Mortality rates for impaired lives are the same as those used by TCRS and are taken from a gender distinct table published in the IRS Ruling 96-7 for disabled lives with a 10 percent load, projected generationally from 2018 with MP-2021.

*Changes in Assumptions.* The discount rate changed from 3.54 percent as of the beginning of the measurement period to 3.65 percent as of the measurement date of June 30, 2023. This change in assumption decreased the total OPEB liability. Other changes in assumptions include adjustments to initial per capita costs and health trend rates. The trend rate applicable to the 2023 plan year was revised from 8.37 percent to 10.31 percent.

#### **Closed Local Education (LEP) OPEB Plan - Discretely Presented Carroll County School Department**

*Plan Description.* Employees of the Carroll County School Department who were hired prior to July 1, 2015, are provided with pre-65 retiree health insurance benefits through the closed Local Education Plan (LEP) administered by the Tennessee Department of Finance and Administration. All eligible pre-65 retired teachers, support staff, and disability participants of local education agencies, who choose coverage, participate in the LEP. This plan is closed to the employees of all participating employers that were hired on or after July 1, 2015.

*Benefits Provided.* The Carroll County School Department offers the LEP to provide health insurance coverage to eligible pre-65 retirees, support staff, and disabled participants of local education agencies. Retirees are required to discontinue coverage under the LEP upon obtaining Medicare eligibility. Insurance coverage is the only postemployment benefit provided to retirees. An insurance committee created in accordance with Section 8-27-301, *TCA*, establishes and amends the benefit terms of the LEP. All members have the option of choosing between the premier preferred provider organization (PPO), standard PPO, limited PPO, or the wellness health savings consumer-driven health plan (CDHP) for healthcare benefits. Retired plan members of the LEP receive the same plan benefits as active employees at a blended premium rate that considers the cost of all participants. This creates an implicit subsidy for retirees. Participating employers determine their own policy related to direct subsidies provided for retiree premiums. The Carroll County School Department does not provide a direct subsidy and is only subject to the implicit subsidy. The state, as a governmental non-employer contributing entity, provides a direct subsidy for eligible retirees' premiums based on years of service. Therefore, retirees with 30 or more years of service will receive 45 percent; 20 but less than 30 years, 35 percent; and less than 20 years, 25 percent of the scheduled premium. No subsidy is provided for enrollees of the health savings CDHP.

*Employees Covered by Benefit Terms.* At the measurement date of June 30, 2023, the following employees were covered by the benefit terms:

Inactive Employees Currently Receiving Receiving Benefits	0
Inactive Employees Entitled to But Not Yet Receiving Benefit Payments	0
Active Employees Eligible for Benefits	18
 Total	 <hr/> <hr/> 18

A state insurance committee, created in accordance with Section 8-27-301, *TCA*, establishes the required payments to the LEP by member employers and employees through the blended premiums established for active and retired employees. Claims liabilities of the plan are periodically computed using actuarial and statistical techniques to establish premium rates. Administrative costs are allocated to plan participants. Employers contribute towards employee costs based on their own developed policies. During the current reporting period, the school department paid \$1,261 to the LEP for OPEB benefits as they came due.

***Changes in the Total OPEB Liability – As of the Measurement Date***

	Share of Collective Liability		
	Carroll County School Department	State of TN	Total OPEB Liability
Balance July 1, 2022	\$ 124,975	\$ 45,535	\$ 170,510
Changes for the Year:			
Service Cost	\$ 8,195	\$ 4,110	\$ 12,305
Interest	4,293	2,153	6,446
Difference between Expected and Actuarial Experience	31,504	15,797	47,301
Changes in Proportion	(11,411)	11,411	0
Changes in Assumption and Other Inputs	10,482	5,256	15,738
Benefit Payments	(980)	(492)	(1,472)
Net Changes	\$ 42,083	\$ 38,235	\$ 80,318
 Balance June 30, 2023	 \$ 167,058	 \$ 83,770	 \$ 250,828

The Carroll County School Department has a special funding situation related to benefits paid by the State of Tennessee for its eligible retired employees participating in the LEP. The Carroll County School Department's proportionate share of the collective total OPEB liability was based on a projection of the employers' long-term share of benefit payments to the OPEB plan relative to the projected share of benefit payments of all participating employers and nonemployer contributing entities, actuarially determined. The school department recognized \$7,898 in revenue for subsidies provided by non-employer contributing entities for benefits paid by the LEP for school department retirees.

During the year, the Carroll County School Department's proportionate share of the collective OPEB liability was 66.603 percent and the State of Tennessee's share was 33.397 percent.

*OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources.* For the year ended June 30, 2024, the school department recognized OPEB expense of \$17,899, including the state's share of the expense. On June 30, 2024, the school department reported deferred outflows of resources and deferred inflows of resources related to its proportionate share of OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference Between Expected and Actual Experience	\$ 36,083	\$ 43,867
Changes of Assumptions	22,934	11,271
Changes in Proportion	7,375	19,834
Benefits Paid After the Measurement Date of June 30, 2023	<u>1,261</u>	0
 Total	 <u>\$ 67,653</u>	 <u>\$ 74,972</u>

The amount shown above for “Benefits Paid After the Measurement Date” will be recognized as a reduction to OPEB liability in the following measurement period.

Amounts reported as deferred inflows and deferred outflows of resources (excluding benefits paid after the measurement date) related to OPEB will be recognized in OPEB expense as follows:

Year Ending <u>June 30</u>	School Department
2025	\$ (2,487)
2026	(2,487)
2027	(2,487)
2028	(3,600)
2029	(1,218)
Thereafter	3,699

In the table shown above, positive amounts will increase OPEB expense while negative amounts will decrease OPEB expense.

*Sensitivity of Proportionate Share of the Collective Total OPEB Liability to Changes in the Discount Rate.* The following presents the school department's proportionate share of the collective total OPEB liability related to the LEP, as well as what the proportionate share of the collective total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current discount rate.

<u>Discount Rate</u>		Current	
	1%	Discount	1%
	Decrease	Rate	Increase
	2.65%	3.65%	4.65%

Proportionate Share of the Collective Total OPEB Liability	\$ 174,647	\$ 167,058	\$ 159,306
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*Sensitivity of Proportionate Share of the Collective Total OPEB Liability to Changes in the Healthcare Cost Trend Rate.* The following presents the school department's proportionate share of the collective total OPEB liability related to the LEP, as well as what the proportionate share of the collective total OPEB liability would be if it were calculated using a healthcare cost trend rate that is one percentage point lower or one percentage point higher than the current healthcare cost trend rate.

<u>Healthcare Cost Trend Rate</u>		Current	
	1%		1%
	Decrease	Rate	Increase
	9.31 to 3.5%	10.31 to 4.5%	11.31 to 5.5%

Proportionate Share of the Collective Total OPEB Liability	\$ 154,249	\$ 167,058	\$ 181,209
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## ***G. Purchasing Laws***

### **Offices of County Mayor and Highway Commission**

Purchasing procedures for Carroll County are governed by provisions of Chapter 23, Private Acts of 1975, as amended, and Section 54-7-113, *Tennessee Code Annotated (TCA)*, (highway department purchases only). This act provides for the county mayor to act as purchasing agent for the Carroll County Highway Department, School Transportation Department, and all other county departments and agencies, except for the Board of Education. The act also provides for the establishment of a purchasing commission, consisting of the county clerk, county trustee, and three members of the county commission. Requisitions and purchase orders are required for all purchases. In addition, public advertisement and sealed bids are required on purchases exceeding \$25,000. Purchases of less than \$250 may be made by employees of the highway department and the school transportation department.

### **Office of Director of Schools**

Purchasing procedures for the discretely presented Carroll County School Department are governed by purchasing laws applicable to schools as set forth in Section 49-2-203, *TCA*, which provides for the county Board of Education, through its executive committee (director of schools and chairman of the Board of Education), to make all purchases. This statute also requires competitive bids to be solicited through newspaper advertisements on all purchases estimated to exceed \$25,000.

## VI. OTHER NOTES – CARROLL COUNTY BOARD OF PUBLIC UTILITIES (ENTERPRISE FUND)

### A. *Summary of Significant Accounting Policies*

#### 1. Reporting Entity

*Tennessee Code Annotated*, Section 7-52-117(c) states “Subject to the provisions of Section 7-52-132, the superintendent, with the approval of the supervisory body, may acquire and dispose of all property, real and personal, necessary to effectuate the purposes of this part. The title of such property shall be taken in the name of the municipality” (county); therefore, the Carroll County Electric System does not possess sufficient corporate powers that distinguish it as a legally separate entity, and it is considered a proprietary fund of Carroll County, Tennessee.

#### 2. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The electric system’s financial statements are reported using the economic resources measurement focus and the full accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. The accounting policies of the electric system conform to applicable accounting principles generally accepted in the United States of America as defined by the Governmental Accounting Standards Board (GASB).

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and delivering goods in connection with the proprietary fund’s principal ongoing operations. The principal operating revenues of the electric system are charges to customers for sales and service. Operating expenses for the enterprise fund include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the electric system’s policy to use restricted resources first, then unrestricted resources as they are needed.

#### 3. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position

##### Deposits and Investments

The electric system’s cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

State statutes authorize the electric system to invest in certificates of deposit, obligations of the U.S. Treasury, agencies and instrumentalities, obligations guaranteed by the U.S. government or its agencies, repurchase agreements, and the state’s investment pool.

## Accounts Receivable

Trade receivables result from unpaid billings for electric service to customers and from unpaid billings related to work performed for our materials sold to certain entities. All trade receivables are shown net of an allowance for uncollectible accounts. The allowance for uncollectible customer accounts recorded by the electric system is based on past history of uncollectible accounts and management's analysis of current accounts.

## Inventories and Prepaid Items

All inventories are valued at the lower of average cost or market, using the first-in/first-out (FIFO) method. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in the financial statements.

## Capital Assets

Capital assets, which include property, plant, equipment, and construction in progress are defined by the electric system as assets with an initial, individual cost of more than \$500 and an estimated useful life in excess of five years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Assets acquired through contributions from developers or other customers are capitalized at their estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets is included as part of the capitalized value of the assets constructed.

Property, plant, and equipment of the electric system are depreciated using the straight-line method over the following useful lives:

Assets	Years
General plant	5 - 40
Transmission plant	28 - 33
Distribution plant	16 - 40

## Compensated Absences

It is the electric system's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. All vacation pay and sick leave have been accrued and are reflected as current and long-term liabilities on the financial statements.

## Deferred Outflows/Inflows of Resources

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until then. The electric system presently has items that qualify for reporting in this category: OPEB changes in experience and assumptions.

In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The electric system presently has items that qualify for reporting in this category: OPEB changes in experience and assumptions.

### **Net Position**

Equity is classified as net position and displayed in the following two components:

- Net investment in capital assets – Consists of capital assets, net of accumulated depreciation, and reduced by the outstanding balances of any bonds that are attributable to the acquisition, construction, or improvement of those assets; debt related to unspent proceeds or other restricted cash and investments is excluded from the determination.
- Unrestricted – All other net position that does not meet the description of the above category.

#### **4. Use of Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities, and deferred outflows/inflows of resources, the disclosure of contingent amounts and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could vary from the estimates that were used.

### ***B. Stewardship, Compliance, and Accountability***

#### **Budgetary Information**

No budget was required for the Carroll County Board of Public Utilities; therefore, no budget was adopted.

### ***C. Detailed Notes on All Funds***

#### **1. Deposits and Investments**

The following is the asset allocation as of June 30, 2024:

	Market Value	Percentage of Total
Equities	\$ 1,182,817	20.85%
Balanced	94,172	1.66%
Fixed Income Investments	3,805,437	67.08%
Stable Value Fund	513,972	9.06%
Other Exchange	76,585	1.35%
Total	\$ 5,672,983	100.00%

The following investments represent more than five percent of the fiduciary net position and are not issued or explicitly guaranteed by the U.S. government:

AUL Stable Value Account	\$ 513,972
AmerCent One Choice 2035	397,693
AmerCent One Choice 2045	456,986
AmerCent One Choice 2055	976,156
TrowePriceGRTH Stock R/TLCG	540,068

For the year ended June 30, 2024, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 10.66 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested. The plan categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The plan has the following recurring fair value measurements as of June 30, 2024.

Investment by Fair Value Level	6-30-24	Fair Value Measurements Using			
		Quoted			
		Prices in	Active Markets for	Significant Other	Significant Unobservable
			Identical	Observable	Unobservable
	Fair Value	Assets	Inputs	Inputs	
		(Level 1)	(Level 2)	(Level 3)	
Equity Securities:					
U.S. agencies	\$ 1,037,589	\$ 1,037,589	\$ 0	\$ 0	0
International equities	145,228	145,228	0	0	0
Total Equity Securities	\$ 1,182,817	\$ 1,182,817	\$ 0	\$ 0	0
Balanced funds	\$ 94,172	\$ 94,172	\$ 0	\$ 0	0
Fixed	3,805,437	3,805,437	0	0	0
Stable Value Fund	513,972	0	513,972	0	0
Other exchange products	76,585	76,585	0	0	0
	\$ 4,490,166	\$ 3,976,194	\$ 513,972	\$ 0	0
Total Investments Measured					
at Fair Value	\$ 5,672,983	\$ 5,159,011	\$ 513,972	\$ 0	0

Debt and equity securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities.

The electric system also had investments of certificates of deposits with a maturity greater than three months for the fiscal year ended June 30, 2024.

**Custodial Credit Risk.** The electric system's policies limit deposits and investments to those instruments allowed by applicable state laws and described in Note VI.A.3. State statutes require that all deposits with financial institutions must be collateralized by securities whose fair value is equal to 105 percent of the value of uninsured deposits. The deposits must be collateralized by federal depository insurance or the Tennessee Bank Collateral Pool, by collateral held by the electric system's agent in the electric system's name, or by the Federal Reserve Banks acting as third-party agents. State statutes also authorize the electric system to invest in bonds, notes, or treasury bills of the United States or any of its agencies, certificates

of deposit at Tennessee state-chartered banks and savings and loan associations and federally chartered banks and savings and loan associations, repurchase agreements utilizing obligations of the United States or its agencies as the underlying securities, and the state pooled investment fund. Statutes also require that securities underlying repurchase agreements must have a market value of at least equal to the amount of funds invested in the repurchase transaction. As of June 30, 2024, all bank deposits were fully collateralized or insured.

## 2. **Receivables**

Receivables as of June 30, 2024, consisted of the following:

Billed services for utility customers	\$ 3,498,514
Other receivables for utility service	157,495
Allowance for doubtful accounts	<u>(25,000)</u>
Total	<u>\$ 3,631,009</u>

## 3. **Restricted Assets**

There are no restricted assets as of June 30, 2024.

## 4. **Capital Assets**

Capital assets activity during the year was as follows:

	Balance 7-1-23	Increases	Decreases	Balance 6-30-24
Capital Assets Not Depreciated:				
Land	\$ 305,408	\$ 138,589	\$ 0	\$ 443,997
Construction in Progress	148,900	0	(52,564)	96,336
Total Capital Assets Not Depreciated	\$ 454,308	\$ 138,589	\$ (52,564)	\$ 540,333
Capital Assets Depreciated:				
Other Capital Assets	\$ 49,665,334	\$ 2,087,559	\$ (623,899)	\$ 51,128,994
Total Capital Assets Depreciated	\$ 49,665,334	\$ 2,087,559	\$ (623,899)	\$ 51,128,994
Less Accumulated Depreciation For:				
Other Capital Assets	\$ 25,815,667	\$ 1,727,712	\$ (647,622)	\$ 26,895,757
Total Accumulated Depreciation	\$ 25,815,667	\$ 1,727,712	\$ (647,622)	\$ 26,895,757
Total Capital Assets Depreciated, Net	\$ 23,849,667	\$ 359,847	\$ 23,723	\$ 24,233,237
Capital Assets, Net	\$ 24,303,975	\$ 498,436	\$ (28,841)	\$ 24,773,570

Depreciation expense charged to operations amounted to \$1,496,312 for the fiscal year ended June 30, 2024. Depreciation expense charged to transportation equipment amount to \$231,400 for the fiscal year ended June 30, 2024.

## 5. **Long-term Liabilities**

Long-term liabilities for the year ended June 30, 2024, is as follows:

	Balance 6-30-2024
Long-term Liabilities	
Sick and Vacation Accrual	<u>\$ 1,097,648</u>
Total current portion	<u>\$ 504,918</u>
Total long-term portion	<u><u>\$ 592,730</u></u>

The following is as summary of long-term liability transactions for the year ended June 30, 2024:

	Compensated Absences
Balance, July 1, 2023	\$ 1,068,273
Additions	419,406
Reductions	<u>(390,031)</u>
Balance, June 30, 2024	<u>\$ 1,097,648</u>
Amount Due in One Year	<u><u>\$ 504,918</u></u>

## 6. **Net Position**

Net position represents the difference between assets and liabilities. The restricted net position amounts were as follows:

Invested in capital assets, net of related liabilities:	
Net property, plant, and equipment in services	<u>\$ 24,773,570</u>
Total invested in capital assets, net of related liabilities	<u>\$ 24,773,570</u>
Unrestricted	<u>\$ 7,933,436</u>
Total Net Position	<u><u>\$ 32,707,006</u></u>

**D. *Other Information***

**1. Pension Plan**

Effective January 1, 1997, the electric system adopted a defined contribution, profit sharing pension plan titled the Carroll County Electrical Department Profit Sharing Plan. The Carroll County Board of Public Utilities is the plan administrator. The plan is to be interpreted and administered in a manner consistent with the provisions of the Internal Revenue Code of 1986, as amended. Participants of the plan must meet the plan's eligibility requirements. Once an employee becomes a participant, the electric system maintains an individual account for each employee. Each plan year, employee accounts will be adjusted to reflect contributions, gains, losses, etc. The percentage of each employee account to which an employee is entitled upon separation from the electric system depends on the plan's vesting schedule. Participants generally will be vested in their individual account after three years of service. All contributions made to the plan on an employee's behalf will be placed in a trust fund established to hold dollars for the benefit of all participants. Each of the participants' individual accounts will be used to track their share in the total trust fund.

Each year, the managing body of the electric system determines the amount, if any, it will contribute to the plan. Employer contributions to the profit-sharing plan in general can range from one percent to 15 percent of participant's compensation each year. Compensation will be determined as the participant's wages, excluding overtime, commissions, and bonuses. Employees are not permitted to contribute to the plan. In case of termination of the plan, amounts which have not been used to reduce further employer contributions will be allocated on a pro rata basis to each participant with compensation on the effective date of the plan termination, unless otherwise directed by the employer.

For the year ended June 30, 2024, total employer contributions were \$360,008 based on total covered wages of \$3,000,072.

For the year ended June 30, 2024, the plan had 40 active plan members.

**2. Power Contract**

The electric system has a power contract with the Tennessee Valley Authority (TVA) to purchase all of its electric power from TVA and is subject to certain restrictions and conditions as provided for in the power contract. Such restrictions include, but are not limited to, prohibitions against furnishings, advancing, lending, pledging, or otherwise diverting electric system funds, revenues, or property to other operations of the county, and the purchase or payment of, or providing security for indebtedness on other obligations applicable to such other operations.

**3. Risk Management**

The electric system is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the year ended June 30, 2024, the electric system purchased commercial insurance for all of the above risks. Settled claims have not exceeded this commercial coverage in any of the past three years, and there has been no significant reduction in the amount of coverage provided.

#### 4. Other Postemployment Benefits (OPEB)

##### *Plan Description*

Carroll County Electric System sponsors a single employer post-employment benefits plan, The Carroll County Electric System Other Postemployment Benefits Plan. The Board of Directors of Carroll County Electric System administers the plan and has authority to establish the benefit provisions and may amend them, as necessary. The plan provides medical, prescription, and death benefits to eligible retirees and their spouses at no cost to them. The retirees are offered the option to maintain health insurance after they retire (including subsidized beneficial coverage). The retiree must be older than 62.5 years and have at least 20 years of service. Benefits end when they reach 65. There were no plan assets accumulated in a trust that meets the criteria in paragraph 4 of GASB 75.

##### *Annual OPEB Cost and Net OPEB Obligation*

*Changes in Electric System's Net OPEB Liability.* Changes in the electric system's net OPEB liability measured on June 30, 2024, are detailed in the following table. The table shows the net OPEB liability as of June 30, 2024, which is reported in the financial statements in accordance with GASB Statement No. 75. Total OPEB liability was rolled forward to June 30, 2024, in order to be in compliance with GASB Statement No. 75.

	Total OPEB Liability
Total OPEB Liability, July 1, 2023	<u>\$ 236,128</u>
Service Cost	15,646
Interest	9,149
Assumption and Method Changes	31,281
Contributions - employer	(29,488)
Administrative Expense	<u>4,609</u>
Net Changes	<u>\$ 31,197</u>
Total OPEB Liability, June 30, 2024	<u>\$ 267,325</u>

##### *Actuarial Methods and Assumptions*

##### **Plan Membership:**

###### Number of Participants:

Actives	43
Retired	<u>1</u>
Total Participants	<u><u>44</u></u>

### ***Actuarial Assumptions***

The total OPEB liability was determined by an actuarial valuation as of June 30, 2023, using the following actuarial assumptions, applied to all periods included in the measurement date, unless otherwise specified.

### ***Changes in Assumptions***

The source of the discount rate was switched from the GO Bond Buyer Index to the S&P Municipal Bond 20 Year Rate Index. The discount rate was changed from 4.13 percent as of the beginning of the measurement period to 4.11 percent as of June 30, 2024.

Salary Scale	4%
Core inflation assumption	2.5%
Trend	Per-capita claims costs are projected to increase at an initial rate of 7.5% linearly to an ultimate rate of 4.5% is achieved.
Marital assumption	80% of active employees are assumed to be married at retirement with male spouses assumed to be three years older than female spouses.

Mortality rates were based on the Pub-2010 General Headcount-weighted with scale MP-2021.

The actuarial assumption used in the June 30, 2024, valuation were based on the results of an actuarial experience study for the period ending June 30, 2023.

*Sensitivity of Net OPEB Liability to Changes in the Healthcare Cost Trend Rate.* The following presents the net OPEB liability calculated using the stated healthcare cost trend assumption, as well as what the OPEB liability would be if it were calculated using a healthcare cost trend rate that is one percentage point lower or one percentage point higher than the assumed trend rates:

#### **Healthcare Cost Trend Rate**

	1%	Current	1%
	Decrease	Rate	Increase
6.5 to 3.5%	7.5 to 4.5%	8.5 to 5.5%	
Total OPEB Liability	\$ 241,031	\$ 267,325	\$ 303,559

*Sensitivity of Net OPEB Liability to Changes in the Discount Rate.* The following represents the net OPEB liability calculated using the stated discount rate, as well as what the OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the stated discount rate:

*Discount Rate.* The discount rate used to measure the total OPEB liability was 4.11 percent. Because the plan is unfunded, the plan's projected benefits are discounted back using rates equivalent to Aa 20-year municipal bonds. The GO Bond Buyer Index was used to approximate those yields as of June 30, 2024.

Discount Rate

	1% Decrease	Current Rate	1% Increase
	3.11%	4.11%	5.11%
Total OPEB Liability	\$ 285,448	\$ 267,325	\$ 253,613

*OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources.* For the year ended June 30, 2024, the electric system recognized OPEB expense of \$24,832. On June 30, 2024, the electric system reported deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference Between Expected and Actual Experience	\$ 8,121	\$ 6,193
Changes of Assumptions/Inputs	<u>32,079</u>	<u>15,924</u>
Total	<u><u>\$ 40,200</u></u>	<u><u>\$ 22,117</u></u>

Amounts reported as deferred inflows and deferred outflows of resources will be recognized in OPEB expense as follows:

Year Ending June 30	Amortized
2025	\$ (3,527)
2026	2,966
2027	5,051
2028	3,448
2029	4,131
Thereafter	6,014

Plan contributions are made, and the actuarial present value of accumulated plan benefits are reported based on certain assumptions pertaining to discount, trend rates, and employee demographics, all of which are subject to change. Due to uncertainties inherent in the estimations and assumptions process, it is reasonably possible that changes in these estimates and assumptions in the near-term would be material to the financial statements.

*Payments of Benefits.* Benefits are recorded when the participant has met all of the plan requirements. On June 30, 2024, no benefits were payable to the plan.

*Administrative Expenses.* Qualified plan administrative expenses are paid by the plan. During the year ended June 30, 2024, administrative expenses were \$4,609.

## 5. Major Customer

For the year ended June 30, 2024, one customer comprised approximately 25.24 percent of total revenues.

## VII. OTHER NOTES – CARROLL COUNTY INDIGENT CARE BOARD (FIDUCIARY FUND)

### A. *Reporting Entity*

The Carroll County Indigent Care Fund was established by a private act on March 21, 1983, to assist the medically indigent in paying for in-patient and out-patient care and ambulance services rendered to them for not-for-profit hospital and ambulance facilities or entities in such counties. The fund also was empowered to promote health education in the county and acquire or otherwise assist in providing certain types of equipment to aid the medically indigent within the county.

From 1983 through 1988, Baptist Memorial Hospital made contributions to the fund totaling \$2,150,000. This money was set aside to establish the Carroll County Indigent Care Board.

A nine-member board of trustees was appointed (three by the county legislative body, three by the Baptist Memorial Hospital, and three by the board itself) to carry out the stated purposes of the private act. The board has appointed Carroll Bank and Trust as the trustee of the fund.

### B. *Summary of Significant Accounting Policies*

#### 1. Basis of Accounting

The fund is a private-purpose trust fund, which is a fiduciary fund type. The full accrual basis of accounting is utilized by this fund. The fund's reporting entity applies all relevant Governmental Accounting Standards Board (GASB) pronouncements.

In evaluating how to define the Carroll County Indigent Care Board for financial reporting purposes, management considers whether the board is a legally separate entity holding corporate powers. Based on this criterion, the Carroll County Indigent Care Board is not considered to be a separate entity, but is considered a reporting component of Carroll County, Tennessee.

The accounting and financial reporting treatment applied to the board is determined by its measurement focus. The transactions of the board are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operations are included in the Statement of Fiduciary Net Position.

#### 2. Cash and Cash Equivalents

The board considers all highly liquid investments with an initial maturity of three months or less to be cash equivalents regardless of restrictions.

#### 3. Investments

Investments consist of primarily mortgage-backed securities whose values are largely dependent on the interest rate market. The board's policies limit deposits and investments to those instruments allowed by the private act under which it was created. That act states that the board shall invest funds at the highest and best practical rate of income.

#### 4. Fair Value

Investments are valued at fair value, which approximates market value. The difference in the beginning and ending fair and book values is shown on the Statement of Changes in Fiduciary Net Position as a net increase or decrease in fair value of investments.

Investments are classified based upon a hierarchy consisting of level 1 (securities valued using quoted prices from active markets for identical assets), level 2 (securities not traded on an active market but for which observable market inputs are readily available), and level 3 (securities valued based on significant unobservable inputs).

Investments are the only item on the Statement of Fiduciary Net Position reported at fair value. They are valued using Level 2 inputs. The fair value measurements consider observable data that may include dealer quotes, market spreads, cash flows, the U.S. Treasury yield curve, live trading levels, trade execution data, market consensus prepayment speeds, credit information and terms and conditions of bonds, and other factors.

#### 5. Equity

Equity is classified as net position and displayed as restricted for indigent care.

#### 6. Budget

The board adopts a quarterly budget to expend only the income derived from the private-purpose trust fund principal, in accordance with the private act of March 21, 1983. The budget is prepared on a basis consistent with accounting principles generally accepted in the United States of America and that basis is consistent with the basis used in preparing the board's financial statements.

### C. Deposits and Investments

The board is authorized to invest funds in financial institutions. Investments were entirely mortgage-backed securities whose values are largely dependent on the interest rate market. The board's policies limit deposits and investments to those instruments allowed by the private act under which it was created. This act states that the board shall invest funds at the highest and best practical rate of income. State statutes require that all deposits with financial institutions must be collateralized by securities whose fair value is equal to 105 percent of the value of uninsured deposits. The deposits must be collateralized by federal depository insurance of the Tennessee Bank Collateral Pool, by collateral held by the board's agent in the board's name, or by the Federal Reserve Banks acting as third-party agents. As of June 30, 2024, all the bank deposits were insured.

Investments at market value consist of:

FHLMC Securities	\$ 224,877
FNMA Securities	287,480
GNMA Securities	1,477,406
Stripped ADJ MTG-Backed Securities	4,747
Various Mortgage-Backed Securities	<u>4,496</u>
Total	\$ <u>1,999,006</u>

The total book value of these investments as of June 30, 2024, was \$2,605,170, and the total market value was \$1,999,006. As mentioned, these investments are valued at fair value. On June 30, 2024, book value exceeded market value by \$606,164.

#### ***D. Fair Value Measurements***

An investment's fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques used maximize the use of observable inputs and minimize the use of unobservable inputs.

Fair values for investments are determined by reference to quoted market prices and other relevant information generated by market transactions. Fair values for investments in U.S. Treasury securities, debt obligations, and mortgage-backed securities are primarily on other observable values, such as interest rates and yield curves.

No changes in the valuation methodologies have been made since the prior year.

The methods described above may produce a fair value calculation that may not be indicative of the net realizable value or reflective of future fair values.

Furthermore, the board believes its valuation methodologies are appropriate and consistent with that of other market participants, the use of different methodologies or assumptions to determine fair value of certain financial instruments could result in different fair value measurements at the reporting date.

The following table sets forth the board's investments at fair value on a recurring basis, by level with the fair value hierarchy as of June 30, 2024.

	Level 1 Inputs	Level 2 Inputs	Level 3 Inputs	Total Fair Value
Fixed government agencies	\$ 0	\$ 1,999,006	\$ 0	\$ 1,999,006

The reported fair value amounts above have not been comprehensively revalued since the presentation date and estimates of fair value after the Statement of Fiduciary Net Position dates may differ significantly from the amounts presented herein.

#### ***E. Indigent Accounts***

On July 1, 2023, approved indigent care accounts totaling \$5,499,800 were available for payment. During the year, new claims totaling \$145,340 were approved, and \$79,009 was paid during the year, bringing the unpaid balance on June 30, 2024, to \$15,545. These claims represent a contingent liability for the board. The amount of approved claims is accrued only if funds are available to pay them. The remaining claims approved will be paid in subsequent periods when funds become available. Net earnings available for payment of indigent accounts, which represent second quarter 2024 earnings, have been accrued as a liability on the Statement of Fiduciary Net Position as accrued indigent payments of \$15,545 because this amount represents an actual liability as of the end of the year.

#### ***F. Risk Management***

The board is exposed to risks of loss related to general and public official's liability. Furthermore, there is exposure to risks of loss related to errors, omissions, and torts. To insure against casualty risks, the board purchases insurance coverage through an independent insurance agency. Settled claims have not exceeded the commercial coverage in the past three fiscal years.

## **VIII. OTHER NOTES – DISCRETELY PRESENTED CARROLL COUNTY EMERGENCY COMMUNICATIONS DISTRICT**

### **A. General Information**

The Carroll County Emergency Communications District (District) provides the 911 emergency communications infrastructure to persons living in Carroll County. The district is a component unit of Carroll County. Accordingly, this financial data is incorporated into the county's financial statements. The district is governed by a nine-member board of directors who are appointed by the Carroll County Mayor and confirmed by the Carroll County Commission. The district owns the operating headquarters and maintains all of the repairs and furnishings. The district receives no operational or capital funding from Carroll County.

### **B. Summary of Significant Accounting Policies**

#### **1. Basis of Presentation**

The accounts of the district are organized on the basis of funds. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. Each fund is accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenses, as appropriate. The accounts in the financial statements in this report fall under one broad fund category as follows:

#### **Proprietary Funds**

Enterprise Funds – Enterprise funds are used to account for operations (a) that are financed and operated in a manner similar to private business enterprises – where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis can be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

#### **2. Measurement Focus and Basis of Accounting**

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The district's financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

#### **3. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position**

##### **Cash and Cash Equivalents**

Cash and cash equivalents, as used in the Statement of Cash Flows, includes demand deposit accounts and certificates of deposit with maturities of three months or less when purchased, in accordance with GASB Statement No. 9.

## **Receivables**

Receivables consist of all revenues earned at year-end and not yet received. Balances reported at year-end consist of accrued interest on investments.

## **Capital Assets**

All capital assets of the district are recorded at original cost, except for donated equipment, which is recorded at fair market value. Expenses, which materially increase values or capacities or extend useful lives of these assets are capitalized while expenses for maintenance and repairs are charged to operations as incurred. It is the policy of the district to maintain a capitalization threshold of \$5,000.

Gains and losses from the sale of capital assets are reflected in operations, and the asset accounts and related allowances for depreciation are reduced. Also, depreciation expense on all depreciable items is systematically charged against operations using the straight-line method over their estimated useful lives.

## **Compensated Absences**

The district allows two weeks of vacation for each full-time employee per year with accrual limited to 30 days for one to five years of service. For full-time employees with six to ten years of service, 12 days of vacation are received, and accrual is limited to 30 days. Full-time employees with more than ten years of service receive three weeks of vacation with accrual limited to 30 days. At the end of each year, employees may carry over any unused vacation leave to the next year, not to exceed 30 days. Full-time employees receive full reimbursement for unused vacation upon leaving the employment of the district. Accumulated vacation leave is immaterial at year-end. Therefore, no accrual was recorded in the financial statements.

Full-time employees accrue sick leave at a rate of one day per month and is limited to 60 days. At the end of each year, employees may carry over any unused sick leave, not to exceed 60 days. Upon leaving employment of the district, employees forfeit all unused sick days.

## **Deferred Outflows/Inflows of Resources**

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The district has items that qualify for reporting in this category. Accordingly, the items are reported in the Statement of Net Position. These items are related to pension requirements under GASB Statement No. 68.

In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The district has items that qualify for reporting in this category. Accordingly, the items are reported in the Statement of Net Position. These items are related to pension requirements under GASB Statement No. 68. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

### **Net Position Flow Assumption**

Sometimes the district will fund outlays for a particular purpose from both restricted (e.g., grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the financial statements, a flow assumption must be made about the order in which the resources are considered to be applied.

It is the district's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

### **Net Position**

In the district's financial statements, equity is classified as net position and displayed in three components:

- a. Net investment in capital assets – Consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by outstanding balances of borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b. Restricted net position – Consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments or (2) law through constitutional provisions or enabling legislation.
- c. Unrestricted net position – All other net position that does not meet the definition of restricted or net investment in capital assets.

## **4. Pension Plans**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the district's participation in the Public Employee Retirement Plan of the Tennessee Consolidated Retirement System (TCRS), and additions to/deductions from the districts fiduciary net position have been determined on the same basis as they are reported by the TCRS for the Public Employee Retirement Plan. For this purpose, benefits (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms of the Public Employee Retirement Plan of TCRS. Investments are reported at fair value.

## **C. Revenues**

Revenues are derived from telephone customers and wireless charges from cellular phone fees in the area served by the district. The State of Tennessee remits to the district a base amount of these revenues.

Operating revenues and expenses are those that result from providing services. It also includes all revenue and expenses not related to capital and related financing, noncapital financing, or investing activities. All revenues that are not generated from daily operations are defined as nonoperating.

## **D. Risk Management**

It is the policy of the district to purchase commercial insurance for the risks of losses to which it is exposed. These risks include general liability, property damage, and theft. Settled claims resulting from

these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. It is also insured against possible loss related to acts of district key officers or directors by official statutory bonds carried by the district. The district has had no insurance settlements in excess of insurance coverage during the past three years.

***E. Unemployment Taxes***

The district agreed with the Tennessee Department of Labor and Workforce Development to be a reimbursing employer. Under this agreement, the district elected to reimburse the department for all disbursements made on valid claims for unemployment insurance charged to the district during the effective period of election. Thus far, there have been no claims filed.

***F. Capital Assets***

Capital assets activity for the year ended June 30, 2024, was as follows:

	Balance 7-1-23	Increases	Balance 6-30-24
<b>Capital Assets Not Depreciated:</b>			
Land	\$ 36,417	\$ 0	\$ 36,417
Construction in Progress	0	54,023	54,023
<b>Total capital assets not being depreciated</b>	<b>\$ 36,417</b>	<b>\$ 54,023</b>	<b>\$ 90,440</b>
<b>Capital Assets Depreciated:</b>			
Building and Improvements	\$ 104,854	\$ 0	\$ 104,854
Office Equipment	60,130	0	60,130
Communications Equipment	1,394,066	73,336	1,467,402
Vehicles	27,619	0	27,619
<b>Total Capital Assets Depreciated</b>	<b>\$ 1,586,669</b>	<b>\$ 73,336</b>	<b>\$ 1,660,005</b>
<b>Less Accumulated Depreciation For:</b>			
Building and Improvements	\$ (86,681)	\$ (1,264)	\$ (87,945)
Office Equipment	(60,130)	0	(60,130)
Communications Equipment	(1,290,090)	(62,423)	(1,352,513)
Vehicles	(27,619)	0	(27,619)
<b>Total Accumulated Depreciation</b>	<b>\$ (1,464,520)</b>	<b>\$ (63,687)</b>	<b>\$ (1,528,207)</b>
<b>Total Capital Assets Depreciated, Net</b>	<b>\$ 122,149</b>	<b>\$ (63,687)</b>	<b>\$ 131,798</b>
<b>Total Capital Assets, Net</b>	<b>\$ 158,566</b>	<b>\$ 63,672</b>	<b>\$ 222,238</b>

Depreciation expense of \$63,687 was recorded by the district.

## ***G. Stewardship, Compliance, and Accountability***

By its nature as a local government unit, the district is subject to various federal, state, and local laws and contractual regulations. An analysis of the district's compliance with significant laws and regulations and demonstration of its stewardship over the district's resources follows.

### **1. Deposits and Investments**

The district's investment policies are governed by state statute. Permissible investments include direct obligations of the U.S. government and agency securities, certificates of deposit, and savings accounts. On June 30, 2024, investments consisted entirely of certificates of deposit with original maturities greater than three months at a local bank. Investments are carried at cost which approximates fair value.

For deposits and investments, custodial credit risk is the risk that in the event of a bank failure, the district's deposits may not be returned to it. Collateral is required per state statutes for demand deposits and certificates of deposit at 105 percent of all amounts not covered by federal deposit insurance. Obligations that may be pledged as collateral are obligations of the United States and its agencies and obligations of the State of Tennessee and its subdivisions. The district's deposits at year-end were not exposed to custodial credit risk due to being entirely covered by depository insurance (a combination of federal depository insurance with the excess covered by the State's Bank Collateral Pool).

### **2. Budget Appropriations**

In accordance with state law, the board of the district must adopt and operate under an annual budget. Criteria for the information required in the annual adopted budget are detailed in Section 7-86-120, *Tennessee Code Annotated*. However, for financial reporting purposes, it is only necessary to present budgetary revenues and expenses compared to actual. All purchases must be made within the limits of the approved budget. Expenses must be presented at the legal level of control, which is defined to be the line-item level.

The district's expenses were within appropriations at the line-item level (accrual basis) in all material respects.

## ***H. Estimates and Assumptions***

The preparation of financial statements in conformity with general accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

## ***I. Retirement Plan***

*Plan Description.* Employees of the Carroll County Emergency Communications District are provided a defined benefit pension plan through the Public Employee Pension Plan, an agent multiple-employer pension plan administered by the Tennessee Consolidated Retirement System (TCRS). The TCRS was created by state statute under *Tennessee Code Annotated (TCA)*, Title 8, Chapters 34-37. The TCRS Board of Trustees is responsible for the proper operation and administration of the TCRS. The Tennessee Treasury Department, an agency in the legislative branch of state government, administers the plans of the TCRS. The TCRS issues a publicly available financial report that can be obtained at <https://treasury.tn.gov/Retirement/BoardandGovernance/Reporting-and-Investment-Policies>.

*Benefits Provided.* TCA, Title 8, Chapters 34-37 establish the benefit terms and can be amended only by the Tennessee General Assembly. The chief legislative body may adopt the benefit terms permitted by statute. Members are eligible to retire with an unreduced benefit at age 60 with five years of service credit or after 30 years of service credit regardless of age. Benefits are determined by a formula using the member's highest five consecutive year average compensation and the member's years of service credit. Reduced benefits for early retirement are available to vested members at age 55. Members vest with five years of service credit. Service-related disability benefits are provided regardless of length of service. Five years of service is required for nonservice-related disability eligibility. The service-related and nonservice-related disability benefits are determined in the same manner as a service retirement benefit but are reduced ten percent and include projected service credits. A variety of death benefits is available under various eligibility criteria.

Member and beneficiary annuitants are entitled to automatic cost of living adjustments (COLAs) after retirement. A COLA is granted each July for annuitants retired prior to the second of July of the previous year. The COLA is based on the change in the consumer price index (CPI) during the prior calendar year, capped at three percent, and applied to the current benefit. No COLA is granted if the change in the CPI is less than one-half percent. A one percent COLA is granted if the CPI change is between one-half percent and one percent. A member who leaves employment may withdraw their employee contributions plus any accumulated interest.

*Employees Covered by Benefit Terms.* At the measurement date of June 30, 2023, the following employees were covered by the benefit terms:

Inactive Employees or Beneficiaries Currently Receiving Benefits	2
Inactive Employees Entitled to But Not Yet Receiving Benefits	1
Active Employees	2
 Total	 5

*Contributions.* Contributions for employees are established in the statutes governing the TCRS and may only be changed by the Tennessee General Assembly. Employees of the district do not contribute any percentage of their salary. The district makes employer contributions at the rate set by the Board of Trustees as determined by an actuarial valuation. For the year ended June 30, 2024, employer contributions for Carroll County Emergency Communications District were \$3,791 based on a rate of four percent of covered payroll. By law, employer contributions are required to be paid. The TCRS may intercept Carroll County Emergency Communications District's state shared taxes if required employer contributions are not remitted. The employer's actuarially determined contribution and member contributions are expected to finance the costs of benefits earned by members during the year, the cost of administration, as well as an amortized portion of any unfunded liability.

#### ***Net Pension Liability (Asset)***

The Carroll County Emergency Communications District's net pension liability (asset) was measured as of June 30, 2023, and the total pension liability used to calculate net pension liability (asset) was determined by an actuarial valuation as of that date.

*Actuarial Assumptions.* The total pension liability as of the June 30, 2023, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25%
Salary Increases	Graded Salary Ranges from 8.72% to 3.44% Based on Age, Including Inflation, Averaging 4%
Investment Rate of Return	6.75%, Net of Pension Plan Investment Expenses, Including Inflation
Cost of Living Adjustment	2.125%

Mortality rates were based on actual experience including an adjustment for some anticipated improvement.

The actuarial assumptions used in the June 30, 2023, actuarial valuation were based on the results of an actuarial experience study performed for the period July 1, 2016, through June 30, 2020. The demographic assumptions were adjusted to more closely reflect actual and expected future experience.

The long-term expected rate of return on pension plan investments was established by the TCRS Board of Trustees in conjunction with the June 30, 2020, actuarial experience study. A blend of future capital market projections and historical market returns was used in a building-block method in which a best estimate of expected future real rates of return (expected returns, net of pension plan investments expense and inflation) is developed for each major asset class. These best estimates are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation of 2.25 percent. The best estimates of geometric real rates of return and the TCRS investment policy target asset allocation for each major class are summarized in the following table:

Asset Class	Percentage Long-term Expected Real Rate of Return	Percentage Target Allocations	
		%	%
U.S. Equity	4.88	31	31
Developed Market			
International Equity	5.37	14	14
Emerging Market			
International Equity	6.09	4	4
Private Equity and			
Strategic Lending	6.57	20	20
U.S. Fixed Income	1.20	20	20
Real Estate	4.38	10	10
Short-term Securities	0.00	1	1
 Total		 100	 %

The long-term expected rate of return on pension plan investments was established by the TCRS Board of Trustees as 6.75 percent based on a blending of the factors described above.

*Discount Rate.* The discount rate used to measure the total pension liability was 6.75 percent. The projection of cash flows used to determine the discount rate assumes that employee contributions will

be made at the current rate and that contributions from the district will be made at the actuarially determined contribution rate pursuant to an actuarial valuation in accordance with the funding policy of the TCRS Board of Trustees and as required to be paid by state statute. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make projected future benefit payments of current active and inactive members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

***Changes in the Net Pension Liability (Asset)***

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability (Asset)
	(a)	(b)	(a)-(b)
Balance, July 1, 2022	\$ 308,097	\$ 399,667	\$ (91,570)
Changes for the year:			
Service Cost	\$ 4,877	\$ 0	\$ 4,877
Interest	20,530	0	20,530
Differences Between Expected and Actual Experience	(5,326)	0	(5,326)
Contributions-Employer	0	6,810	(6,810)
Contributions-Employees	0	4,256	(4,256)
Net Investment Income	0	26,636	(26,636)
Benefit Payments, Including Refunds of Employee Contributions	(17,647)	(17,647)	0
Administrative Expense	0	(245)	245
Net Changes	\$ 2,434	\$ 19,810	\$ (17,376)
Balance, June 30, 2023	\$ 310,531	\$ 419,477	\$ (108,946)

*Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate.* The following presents the net pension liability (asset) of the district calculated using the discount rate of 6.75 percent, as well as what the net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	1% Decrease	Current Discount Rate	1% Increase
Carroll County Emergency Communications District	5.75%	6.75%	7.75%
Net Pension Liability (Asset)	\$ (64,818)	\$ (108,946)	\$ (145,247)

**Pension Expense (Negative Pension Expense) and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

*Pension Expense (Negative Pension Expense).* For the year ended June 30, 2024, the district recognized (negative pension expense) of (\$2,841).

*Deferred Outflows of Resources and Deferred Inflows of Resources.* For the year ended June 30, 2024, the district reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ 6,425	\$ 7,217
Net Difference Between Projected and Actual Earnings on Pension Plan		
Investments	3,061	0
Changes in Assumptions	10,871	0
Contributions Subsequent to the Measurement Date of June 30, 2023 (1)	<u>3,791</u>	<u>N/A</u>
 Total	 <u>\$ 24,148</u>	 <u>\$ 7,217</u>

(1) The amount shown above for “Contributions Subsequent to the Measurement Date of June 30, 2023,” will be recognized as a reduction (increase) to net pension liability (asset) in the subsequent fiscal period.

Amounts reported as deferred outflows of resources, with the exception of contributions after the measurement date, and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending <u>June 30</u>	Amount
2025	\$ 2,395
2026	517
2027	10,546
2028	1,674
2029	(666)
Thereafter	(1,332)

In the table shown above, positive amounts will increase pension expense while negative amounts will decrease pension expense.

***Payable to the Pension Plan***

On June 30, 2024, the district reported a payable of \$659 for the outstanding amount of contributions to the pension plan required at the year ended June 30, 2024.

## **Deferred Compensation Plan**

The district provides a pension plan to its employees that is a 401(k) defined contribution plan. The employee begins to participate immediately upon full-time employment status when the employee renders 40 or more hours of service per week. The employee may choose to contribute. The district will match the employees' contributions to this plan up to a maximum of three percent of annual compensation, by making such contributions to the district's 401(k) Defined Contribution Retirement Plan. The employee's contributions are always 100 percent vested. The district's matching contribution to the 401(k) plan was \$3,145 in 2024. The pension funds are administered by Empower.

## **REQUIRED SUPPLEMENTARY INFORMATION SECTION**

**CARROLL COUNTY, TENNESSEE****Schedule of Changes in Net Pension Liability (Asset) and Related Ratios Based on  
Participation in the Public Employee Pension Plan of TCRS**

Primary Government - Carroll County

**For the Fiscal Year Ended June 30**

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>Total Pension Liability</b>										
Service Cost	\$ 526,862	\$ 558,319	\$ 559,789	\$ 608,537	\$ 623,200	\$ 638,367	\$ 646,936	\$ 674,251	\$ 757,603	\$ 816,224
Interest	1,312,980	1,366,524	1,479,000	1,561,656	1,618,035	1,712,597	1,794,881	1,895,931	2,009,929	2,181,138
Change in Benefit Terms	0	0	0	0	0	0	0	0	0	669,486
Differences Between Actual and Expected Experience	(458,637)	346,597	(164,364)	(454,785)	(13,551)	(240,287)	(20,263)	(270,153)	1,044,795	29,174
Changes in Assumptions	0	0	0	645,198	0	0	0	2,372,383	0	0
Benefit Payments, Including Refunds of Employee Contributions	(642,255)	(755,226)	(791,222)	(850,983)	(908,255)	(968,843)	(999,737)	(1,110,422)	(1,149,188)	(1,519,854)
Net Change in Total Pension Liability	\$ 738,950	\$ 1,516,214	\$ 1,083,203	\$ 1,509,623	\$ 1,319,429	\$ 1,141,834	\$ 1,421,817	\$ 3,561,990	\$ 2,663,139	\$ 2,176,168
Total Pension Liability, Beginning	17,300,661	18,039,611	19,555,825	20,639,028	22,148,651	23,468,080	24,609,914	26,031,731	29,593,721	32,256,860
Total Pension Liability, Ending (a)	\$ 18,039,611	\$ 19,555,825	\$ 20,639,028	\$ 22,148,651	\$ 23,468,080	\$ 24,609,914	\$ 26,031,731	\$ 29,593,721	\$ 32,256,860	\$ 34,433,028
<b>Plan Fiduciary Net Position</b>										
Contributions - Employer	\$ 523,974	\$ 553,936	\$ 571,701	\$ 605,528	\$ 324,544	\$ 329,920	\$ 340,764	\$ 344,302	\$ 378,059	\$ 561,309
Contributions - Employee	338,543	341,520	352,471	373,325	376,503	382,739	395,322	400,283	438,584	434,961
Net Investment Income	2,679,471	584,802	522,559	2,303,559	1,872,843	1,800,594	1,274,835	6,872,401	(1,267,854)	2,112,089
Benefit Payments, Including Refunds of Employee Contributions	(642,255)	(755,226)	(791,222)	(850,983)	(908,255)	(968,843)	(999,737)	(1,110,422)	(1,149,188)	(1,519,854)
Administrative Expense	(9,361)	(12,252)	(18,433)	(21,098)	(23,059)	(20,523)	(21,470)	(21,496)	(23,424)	(24,775)
Net Change in Plan Fiduciary Net Position	\$ 2,890,372	\$ 712,780	\$ 637,076	\$ 2,410,331	\$ 1,642,576	\$ 1,523,887	\$ 989,714	\$ 6,485,068	\$ (1,623,823)	\$ 1,563,730
Plan Fiduciary Net Position, Beginning	16,027,355	18,917,727	19,630,507	20,267,583	22,677,914	24,320,490	25,844,377	26,834,091	33,319,159	31,695,336
Plan Fiduciary Net Position, Ending (b)	\$ 18,917,727	\$ 19,630,507	\$ 20,267,583	\$ 22,677,914	\$ 24,320,490	\$ 25,844,377	\$ 26,834,091	\$ 33,319,159	\$ 31,695,336	\$ 33,259,066
Net Pension Liability (Asset), Ending (a - b)	\$ (878,116)	\$ (74,682)	\$ 371,445	\$ (529,263)	\$ (852,410)	\$ (1,234,463)	\$ (802,360)	\$ (3,725,438)	\$ 561,524	\$ 1,173,962
Plan Fiduciary Net Position as a Percentage of Total Pension Liability	104.87%	100.38%	98.20%	102.39%	103.63%	105.02%	103.08%	112.59%	98.26%	96.59%
Covered Payroll	\$ 6,769,680	\$ 6,830,280	\$ 7,049,319	\$ 7,466,416	\$ 7,530,057	\$ 7,664,557	\$ 7,891,608	\$ 7,988,493	\$ 8,798,621	\$ 8,699,090
Net Pension Liability (Asset) as a Percentage of Covered Payroll	(12.97)%	(1.09)%	5.27%	(7.09)%	(11.32)%	(16.11)%	(10.17)%	(46.64)%	6.38%	13.50%

Note: This plan is a single plan reported under one account with the Tennessee Consolidated Retirement System. This plan covers employees of the primary government and non-certified employees of the discretely presented school department.

Exhibit F-2

**CARROLL COUNTY, TENNESSEE**

**Schedule of Changes in Net Pension Liability (Asset) and Related Ratios Based on**

**Participation in the Public Employee Pension Plan of TCRS**

Primary Government - Carroll County Commissioners

**For the Fiscal Year Ended June 30**

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>Total Pension Liability</b>										
Service Cost	\$ 3,649	\$ 2,552	\$ 2,525	\$ 2,824	\$ 2,801	\$ 3,052	\$ 3,279	\$ 2,710	\$ 4,625	\$ 4,813
Interest	7,679	8,548	6,144	5,048	5,374	5,600	6,013	5,590	5,484	6,007
Differences Between Actual and Expected Experience	2,729	(40,765)	(20,613)	(1,474)	(2,785)	(646)	(8,921)	(4,890)	1,308	17,006
Changes in Assumptions	0	0	0	3,401	0	0	0	4,451	0	0
Benefit Payments, Including Refunds of Employee Contributions	(521)	(2,215)	(2,529)	(3,394)	(2,529)	(2,529)	(2,529)	(8,749)	(2,529)	(5,168)
Net Change in Total Pension Liability	\$ 13,536	\$ (31,880)	\$ (14,473)	\$ 6,405	\$ 2,861	\$ 5,477	\$ (2,158)	\$ (888)	\$ 8,888	\$ 22,658
Total Pension Liability, Beginning	98,999	112,535	80,655	66,182	72,587	75,448	80,925	78,767	77,879	86,767
Total Pension Liability, Ending (a)	\$ 112,535	\$ 80,655	\$ 66,182	\$ 72,587	\$ 75,448	\$ 80,925	\$ 78,767	\$ 77,879	\$ 86,767	\$ 109,425
<b>Plan Fiduciary Net Position</b>										
Contributions - Employer	\$ 8,593	\$ 9,492	\$ 8,754	\$ 5,815	\$ 2,424	\$ 670	\$ 513	\$ 553	\$ 828	\$ 903
Contributions - Employee	645	708	653	633	766	670	513	553	828	903
Net Investment Income	14,532	3,393	3,196	14,504	11,908	11,494	8,124	43,005	(7,827)	13,011
Benefit Payments, Including Refunds of Employee Contributions	(521)	(2,215)	(2,529)	(3,394)	(2,529)	(2,529)	(2,529)	(8,749)	(2,529)	(5,168)
Administrative Expense	(303)	(457)	(639)	(775)	(791)	(726)	(619)	(724)	(1,086)	(993)
Net Change in Plan Fiduciary Net Position	\$ 22,946	\$ 10,921	\$ 9,435	\$ 16,783	\$ 11,778	\$ 9,579	\$ 6,002	\$ 34,638	\$ (9,786)	\$ 8,656
Plan Fiduciary Net Position, Beginning	\$ 83,450	\$ 106,396	\$ 117,317	\$ 126,752	\$ 143,535	\$ 155,313	\$ 164,892	\$ 170,894	\$ 205,532	\$ 195,746
Plan Fiduciary Net Position, Ending (b)	\$ 106,396	\$ 117,317	\$ 126,752	\$ 143,535	\$ 155,313	\$ 164,892	\$ 170,894	\$ 205,532	\$ 195,746	\$ 204,402
Net Pension Liability (Asset), Ending (a - b)	\$ 6,139	\$ (36,662)	\$ (60,570)	\$ (70,948)	\$ (79,865)	\$ (83,967)	\$ (92,127)	\$ (127,653)	\$ (108,979)	\$ (94,977)
Plan Fiduciary Net Position as a Percentage of Total Pension Liability	94.54%	145.46%	191.52%	197.74%	205.85%	203.76%	216.96%	263.91%	225.60%	186.80%
Covered Payroll	\$ 12,900	\$ 14,150	\$ 13,050	\$ 12,650	\$ 11,150	\$ 13,400	\$ 10,250	\$ 11,050	\$ 16,550	\$ 18,050
Net Pension Liability (Asset) as a Percentage of Covered Payroll	47.59%	(259.10)%	(464.14)%	(560.85)%	(716.28)%	(626.62)%	(898.80)%	(1,155.23)%	(658.48)%	(526.19)%

Exhibit F-3

**CARROLL COUNTY, TENNESSEE**

**Schedule of Contributions Based on Participation in the Public**

**Employee Pension Plan of TCRS**

Primary Government - Carroll County

**For the Fiscal Year Ended June 30**

	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>	<b>2024</b>
Actuarially Determined Contribution	\$ 553,936	\$ 571,701	\$ 605,528	\$ 324,544	\$ 329,920	\$ 337,602	\$ 341,107	\$ 271,045	\$ 561,309	\$ 641,622
Less: Contributions in Relation to the Actuarially Determined Contribution	(553,936)	(571,701)	(605,528)	(324,544)	(329,920)	(340,764)	(344,302)	(378,059)	(561,309)	(641,622)
Contribution Deficiency (Excess)	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ (3,162)	\$ (3,195)	\$ (107,014)	\$ 0	\$ 0
Covered Payroll	\$ 6,830,280	\$ 7,049,319	\$ 7,466,416	\$ 7,530,057	\$ 7,664,557	\$ 7,891,608	\$ 7,988,493	\$ 8,798,621	\$ 8,699,090	\$ 9,503,187
Contributions as a Percentage of Covered Payroll	8.11%	8.11%	8.11%	4.31%	4.30%	4.32%	4.31%	4.30%	6.45%	6.75%

Note: This plan is a single plan reported under one account with the Tennessee Consolidated Retirement System. This plan covers employees of the primary government and non-certified employees of the discretely presented school department.

**CARROLL COUNTY, TENNESSEE****Schedule of Contributions Based on Participation in the Public****Employee Pension Plan of TCRS**

Primary Government - Carroll County Commissioners

**For the Fiscal Year Ended June 30**

	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>	<b>2024</b>
Actuarially Determined Contribution	\$ 9,492	\$ 8,754	\$ 5,815	\$ 2,424	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Less: Contributions in Relation to the Actuarially Determined Contribution	(9,492)	(8,754)	(5,815)	(2,424)	(670)	(513)	(553)	(828)	(903)	(773)
Contribution Deficiency (Excess)	\$ 0	\$ 0	\$ 0	\$ 0	\$ (670)	\$ (513)	\$ (553)	\$ (828)	\$ (903)	\$ (773)
Covered Payroll	\$ 14,150	\$ 13,050	\$ 12,650	\$ 11,150	\$ 13,400	\$ 10,250	\$ 11,050	\$ 16,550	\$ 18,050	\$ 15,450
Contributions as a Percentage of Covered Payroll	67.08%	67.08%	45.97%	21.74%	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%

Exhibit F-5

**CARROLL COUNTY, TENNESSEE**

**Schedule of Contributions Based on Participation in the Teacher**

**Retirement Plan of TCRS**

Discretely Presented Carroll County School Department

**For the Fiscal Year Ended June 30**

	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>	<b>2024</b>
Contractually Required Contribution	\$ 4,202	\$ 9,390	\$ 3,494	\$ 4,529	\$ 4,682	\$ 4,931	\$ 7,184	\$ 6,161
Less: Contributions in Relation to the Contractually Required Contribution	(4,202)	(9,390)	(3,494)	(4,529)	(4,682)	(4,931)	(7,184)	(6,161)
Contribution Deficiency (Excess)	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Covered Payroll	\$ 105,058	\$ 234,751	\$ 180,107	\$ 223,110	\$ 231,784	\$ 245,307	\$ 250,323	\$ 208,861
Contributions as a Percentage of Covered Payroll	4.00%	4.00%	1.94%	2.03%	2.02%	2.01%	2.87%	2.95%

Note 1: Ten years of data will be presented when available.

Note 2: Beginning in FY 2019, the school department placed the actuarially determined contribution rate of covered payroll into the pension plan and placed the remainder of the four percent contractually required contribution into the Pension Stabilization Reserve Trust (SRT).

2019: Pension - 1.94%, SRT - 2.02%

2020: Pension - 2.03%, SRT - 1.97%

2021: Pension - 2.02%, SRT - 1.98%

2022: Pension - 2.01%, SRT - 1.99%

2023: Pension - 2.87%, SRT - 1.13%

2024: Pension - 2.95%, SRT - 1.05%

## Exhibit F-6

**CARROLL COUNTY, TENNESSEE****Schedule of Contributions Based on Participation in the Teacher****Legacy Pension Plan of TCRS**

Discretely Presented Carroll County School Department

**For the Fiscal Year Ended June 30**

	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>	<b>2024</b>
Contractually Required Contribution	\$ 78,125	\$ 65,412	\$ 69,925	\$ 62,831	\$ 50,144	\$ 45,169	\$ 45,249	\$ 47,096	\$ 41,065	\$ 36,217
Less: Contributions in Relation to the Contractually Required Contribution	(78,125)	(65,412)	(69,925)	(62,831)	(50,144)	(45,169)	(45,249)	(47,096)	(41,065)	(36,217)
Contribution Deficiency (Excess)	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Covered Payroll	\$ 864,218	\$ 723,582	\$ 773,511	\$ 691,974	\$ 479,387	\$ 424,921	\$ 440,592	\$ 457,241	\$ 472,553	\$ 531,820
Contributions as a Percentage of Covered Payroll	9.04%	9.04%	9.04%	9.08%	10.46%	10.63%	10.27%	10.30%	8.69%	6.81%

**CARROLL COUNTY, TENNESSEE****Schedule of Proportionate Share of the Net Pension Asset  
in the Teacher Retirement Plan of TCRS**

Discretely Presented Carroll County School Department

**For the Fiscal Year Ended June 30**

	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>
School Department's Proportion of the Net Pension Liability (Asset)	0.160070%	0.026863%	0.017020%	0.017680%	0.016060%	0.014365%	0.012585%
School Department's Proportionate Share of the Net Pension Liability (Asset)	\$ (4,222)	\$ (12,183)	\$ (9,608)	\$ (10,054)	\$ (17,397)	\$ (4,351)	\$ (5,337)
Covered Payroll	\$ 105,058	\$ 234,751	\$ 180,107	\$ 223,110	\$ 231,784	\$ 245,307	\$ 250,323
School Department's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll	(4.02)%	(5.19)%	(5.33)%	(4.51)%	(7.51)%	(1.77)%	(2.13)%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (Asset)	126.81%	126.97%	123.07%	116.52%	121.53%	104.55%	104.97%

Note: Ten years of data will be presented when available.

Exhibit F-8

**CARROLL COUNTY, TENNESSEE**

**Schedule of Proportionate Share of the Net Pension Asset**

**in the Teacher Legacy Pension Plan of TCRS**

Discretely Presented Carroll County School Department

**For the Fiscal Year Ended June 30**

	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>
School Department's Proportion of the Net Pension Liability (Asset)	0.022474%	0.023086%	0.020045%	0.021882%	0.019761%	0.014297%	0.012767%	0.013424%	0.013894%	0.014562%
School Department's Proportionate Share of the Net Pension Liability (Asset)	\$ (3,652)	\$ 9,457	\$ 125,270	\$ (7,159)	\$ (69,538)	\$ (146,995)	\$ (97,358)	\$ (579,002)	\$ (170,396)	\$ (171,685)
Covered Payroll	\$ 882,110	\$ 864,218	\$ 723,582	\$ 773,511	\$ 691,974	\$ 479,387	\$ 424,921	\$ 440,592	\$ 457,241	\$ 472,553
School Department's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll	(.414002)%	1.094255%	17.31%	(.93)%	(10.05)%	(30.66)%	(22.91)%	(131.41)%	(37.27)%	(36.33)%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (Asset)	100.08%	99.81%	97.14%	100.14%	101.49%	104.28%	103.09%	116.13%	104.42%	104.11%

Exhibit F-9

**CARROLL COUNTY, TENNESSEE**

**Schedule of Changes in the Total OPEB Liability and Related Ratios**

Carrol County Public Utility - Enterprise Fund

**For the Fiscal Year Ended June 30**

	2018	2019	2020	2021	2022	2023	2024
<b>Total OPEB Liability</b>							
Service Cost	\$ 15,911	\$ 16,707	\$ 17,631	\$ 18,174	\$ 18,316	\$ 14,666	\$ 15,646
Interest	8,093	9,462	7,783	3,510	5,278	7,910	9,149
Differences Between Actual and Expected Experience	0	(45,052)	0	17,785	0	(829)	0
Changes in Assumptions or Other Inputs	0	(2,757)	(17,943)	724	(18,318)	6,488	31,281
Benefit Payments	(2,959)	(982)	0	(14,949)	(21,608)	(30,858)	(29,488)
Administrative Expense	0	0	0	0	0	0	4,609
Net Change in Total OPEB Liability	\$ 21,045	\$ (22,622)	\$ 7,471	\$ 25,244	\$ (16,332)	\$ (2,623)	\$ 31,197
Total OPEB Liability, Beginning	223,945	244,990	222,368	229,839	255,083	238,751	236,128
Total OPEB Liability, Ending	\$ 244,990	\$ 222,368	\$ 229,839	\$ 255,083	\$ 238,751	\$ 236,128	\$ 267,325
Covered Employee Payroll	\$ 2,739,110	\$ 2,885,917	\$ 3,001,523	\$ 2,917,138	\$ 3,477,838	\$ 3,095,872	\$ 3,457,730
Average Future Service	6.63	6.85	6.79	7.36	7.36	7.35	7.35
Net OPEB Liability as a Percentage of Covered Employee Payroll	8.94%	7.71%	7.66%	8.74%	6.86%	7.63%	7.73%

Note 1: Ten years of data will be presented when available.

Note 2: No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

**CARROLL COUNTY, TENNESSEE****Schedule of Changes in the Total OPEB Liability and Related Ratios - Local Education Plan**

Discretely Presented Carroll County School Department

**For the Fiscal Year Ended June 30**

	2017	2018	2019	2020	2021	2022	2023
<b>Total OPEB Liability</b>							
Service Cost	\$ 15,832	\$ 14,960	\$ 12,000	\$ 6,889	\$ 10,504	\$ 15,129	\$ 12,305
Interest	5,906	7,289	5,905	3,687	3,616	4,339	6,446
Differences Between Actual and Expected Experience	0	(60,125)	(60,829)	29,594	(365)	(19,431)	47,301
Changes in Assumptions or Other Inputs	(8,842)	5,094	(8,862)	16,089	20,272	(14,421)	15,738
Benefit Payments	(8,052)	(10,998)	(831)	(1,529)	(1,031)	(1,735)	(1,472)
Net Change in Total OPEB Liability	\$ 4,844	\$ (43,780)	\$ (52,617)	\$ 54,730	\$ 32,996	\$ (16,119)	\$ 80,318
Total OPEB Liability, Beginning	190,456	195,300	151,520	98,903	153,633	186,629	170,510
 Total OPEB Liability, Ending	 \$ 195,300	 \$ 151,520	 \$ 98,903	 \$ 153,633	 \$ 186,629	 \$ 170,510	 \$ 250,828
Nonemployer Contributing Entity Proportionate Share of the Total OPEB Liability	\$ 57,896	\$ 44,366	\$ 21,112	\$ 35,629	\$ 47,110	\$ 45,535	\$ 83,770
Employer Proportionate Share of the Total OPEB Liability	137,404	107,154	77,791	118,004	139,519	124,975	167,058
Covered Employee Payroll	\$ 1,891,656	\$ 1,627,265	\$ 1,589,886	\$ 1,582,372	\$ 1,680,353	\$ 1,738,062	\$ 1,539,598
Net OPEB Liability as a Percentage of Covered Employee Payroll	10.32%	9.31%	6.22%	9.71%	11.11%	9.81%	16.29%

Note 1: Ten years of data will be presented when available.

Note 2: Changes in assumptions.

(a) The following are the discount rates used in each period:

2016	2.92%
2017	3.56%
2018	3.62%
2019	3.51%
2020	2.21%
2021	2.16%
2022	3.54%
2023	3.65%

(b) The assumed initial trend rate applicable to plan years was revised as follows:

For the 2019 plan year - from 5.4% to 6.75%
For the 2020 plan year - from 6.75% to 6.03%
For the 2021 plan year - from 6.03% to 9.02%
For the 2022 plan year - from 9.02% to 7.36%
For the 2023 plan year - from 7.36% to 8.37%
For the 2024 plan year - from 8.37% to 10.31%

Note 3: No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

**CARROLL COUNTY, TENNESSEE**  
**NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION**  
**For the Year Ended June 30, 2024**

**TENNESSEE CONSOLIDATED RETIREMENT SYSTEM**

*Valuation Date:* Actuarially determined contribution rates for 2024 were calculated based on the June 30, 2022, actuarial valuation.

Methods and assumptions used to determine contribution rates:

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Dollar, Closed (Not to Exceed 20 Years)
Remaining Amortization	
Period	Varies by Year
Asset Valuation	10-Year Smoothed Within a 20% Corridor to Market Value
Inflation	2.25%
Salary Increases	Graded Salary Ranges from 8.72% to 3.44% Based on Age, Including Inflation; averaging 4%
Investment Rate of Return	6.75%, Net of Investment Expense, Including Inflation
Retirement Age	Pattern of Retirement Determined by Experience Study
Mortality	Customized Table Based on Actual Experience Including an Adjustment for Some Anticipated Improvement
Cost of Living Adjustment	2.125%

*Changes of assumptions.* In 2021, the following assumptions were changed: decreased inflation rate from 2.5 percent to 2.25 percent; decreased the investment rate of return from 7.25 percent to 6.75 percent; decreased the cost-of-living adjustment from 2.25 percent to 2.125 percent; and modified mortality assumptions. In 2017, the following assumptions were changed: decreased inflation rate from 3 percent to 2.5 percent; decreased the investment rate of return from 7.5 percent to 7.25 percent; decreased the cost-of-living adjustment from 2.5 percent to 2.25 percent; decreased salary growth graded ranges from an average of 4.25 percent to an average of 4 percent; and modified mortality assumptions.

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## **COMBINING AND INDIVIDUAL FUND FINANCIAL STATEMENTS AND SCHEDULES**

## NONMAJOR GOVERNMENTAL FUNDS

### SPECIAL REVENUE FUNDS

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*Special Revenue Funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.*

**Solid Waste/Sanitation Fund** – The Solid Waste/Sanitation Fund is used to account for Carroll County's garbage collection and recycling operations.

**Drug Control Fund** – The Drug Control Fund is used to account for revenues received from drug-related fines, forfeitures, and seizures.

**Other General Government Fund** – The Other General Government Fund is used to account for proceeds received from the American Rescue Plan Act.

**Constitutional Officers - Fees Fund** – The Constitutional Officers - Fees Fund is used to account for operating expenses paid directly from the fee and commission accounts of the trustee, clerks, register of deeds, and sheriff.

### DEBT SERVICE FUND

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*Debt Service Funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest.*

**General Debt Service Fund** – The General Debt Service Fund is used to account for the accumulation of resources for, and the payment of, debt principal, interest, and related costs.

Exhibit G-1

**CARROLL COUNTY, TENNESSEE**

**Combining Balance Sheet**

Nonmajor Governmental Funds

**June 30, 2024**

	<b>Special Revenue Funds</b>					<b>Constitu - tional Officers - Fees Total</b>
	<b>Solid Waste / Sanitation</b>	<b>Drug Control</b>	<b>Other General Government</b>	<b>Officers - Fees</b>		
	<b>ASSETS</b>					
Cash	\$ 500	\$ 0	\$ 0	\$ 6,994	\$ 7,494	
Equity in Pooled Cash and Investments	827,020	279,965	1,960,404	0	3,067,389	
Accounts Receivable	3,274,497	0	0	0	3,274,497	
Allowance for Uncollectibles	(3,013,201)	0	0	0	(3,013,201)	
Due from Component Units	0	0	0	0	0	
Property Taxes Receivable	400,406	0	0	0	400,406	
Allowance for Uncollectible Property Taxes	(12,106)	0	0	0	(12,106)	
<b>Total Assets</b>	<b>\$ 1,477,116</b>	<b>\$ 279,965</b>	<b>\$ 1,960,404</b>	<b>\$ 6,994</b>	<b>\$ 3,724,479</b>	
<b>LIABILITIES</b>						
Payroll Deductions Payable	\$ 9,067	\$ 0	\$ 0	\$ 0	\$ 9,067	
Due to Other Funds	581	0	0	20,490	21,071	
Due to State of Tennessee	6	0	0	0	6	
<b>Total Liabilities</b>	<b>\$ 9,654</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 20,490</b>	<b>\$ 30,144</b>	
<b>DEFERRED INFLOWS OF RESOURCES</b>						
Deferred Current Property Taxes	\$ 380,796	\$ 0	\$ 0	\$ 0	\$ 380,796	
Deferred Delinquent Property Taxes	4,929	0	0	0	4,929	
Other Deferred/Unavailable Revenue	244,045	0	0	0	244,045	
<b>Total Deferred Inflows of Resources</b>	<b>\$ 629,770</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 629,770</b>	

(Continued)

## Exhibit G-1

**CARROLL COUNTY, TENNESSEE****Combining Balance Sheet**

Nonmajor Governmental Funds (Cont.)

**FUND BALANCES**

## Restricted:

	Solid Waste / Sanitation	Drug Control	Other General Government	Constitu - tional Officers - Fees	Total
Restricted for General Government	\$ 0	\$ 0	\$ 1,960,404	\$ 0	\$ 1,960,404
Restricted for Public Safety	0	279,965	0	0	279,965
Restricted for Debt Service	0	0	0	0	0

## Committed:

Committed for Public Health and Welfare	837,692	0	0	0	837,692
Committed for Debt Service	0	0	0	0	0
Unassigned	0	0	0	(13,496)	(13,496)

Total Fund Balances

Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$ 837,692	\$ 279,965	\$ 1,960,404	\$ (13,496)	\$ 3,064,565
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Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$ 1,477,116	\$ 279,965	\$ 1,960,404	\$ 6,994	\$ 3,724,479
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(Continued)

## Exhibit G-1

**CARROLL COUNTY, TENNESSEE****Combining Balance Sheet**

## Nonmajor Governmental Funds (Cont.)

	<b>Debt Service Fund</b>	Total
	General Debt Service	Nonmajor Governmental Funds
<b>ASSETS</b>		
Cash	\$ 0	\$ 7,494
Equity in Pooled Cash and Investments	684,867	3,752,256
Accounts Receivable	0	3,274,497
Allowance for Uncollectibles	0	(3,013,201)
Due from Component Units	161,586	161,586
Property Taxes Receivable	204,510	604,916
Allowance for Uncollectible Property Taxes	(8,286)	(20,392)
 Total Assets	 \$ 1,042,677	 \$ 4,767,156
<b>LIABILITIES</b>		
Payroll Deductions Payable	\$ 0	\$ 9,067
Due to Other Funds	0	21,071
Due to State of Tennessee	0	6
Total Liabilities	 \$ 0	 \$ 30,144
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Deferred Current Property Taxes	\$ 189,689	\$ 570,485
Deferred Delinquent Property Taxes	4,094	9,023
Other Deferred/Unavailable Revenue	0	244,045
Total Deferred Inflows of Resources	 \$ 193,783	 \$ 823,553

(Continued)

## Exhibit G-1

**CARROLL COUNTY, TENNESSEE****Combining Balance Sheet**

## Nonmajor Governmental Funds (Cont.)

**FUND BALANCES**

## Restricted:

	General	Debt	Service	Total
	Nonmajor	Governmental	Funds	
Restricted for General Government	0			1,960,404
Restricted for Public Safety	0			279,965
Restricted for Debt Service		203,575		203,575

## Committed:

Committed for Public Health and Welfare	0	837,692
Committed for Debt Service	645,319	645,319
Unassigned	0	(13,496)
Total Fund Balances	<u>\$ 848,894</u>	<u>\$ 3,913,459</u>

Total Liabilities, Deferred Inflows of Resources, and Fund Balances

<b>Debt Service Fund</b>	<b>Total</b>
General	Nonmajor
Debt	Governmental
\$ 1,042,677	\$ 4,767,156

Exhibit G-2

**CARROLL COUNTY, TENNESSEE**

**Combining Statement of Revenues, Expenditures,  
and Changes in Fund Balances**

Nonmajor Governmental Funds

**For the Year Ended June 30, 2024**

	<b>Special Revenue Funds</b>					<b>Total</b>
	<b>Solid Waste / Sanitation</b>	<b>Drug Control</b>	<b>Other General Government</b>	<b>Officers - Fees</b>	<b>Constitu - tional</b>	
<b>Revenues</b>						
Local Taxes	\$ 405,875	\$ 0	\$ 0	\$ 0	\$ 0	\$ 405,875
Fines, Forfeitures, and Penalties	0	67,479	0	0	0	67,479
Charges for Current Services	1,554,660	0	0	110,834	110,834	1,665,494
Other Local Revenues	73,460	0	7,796	0	0	81,256
State of Tennessee	24,424	0	0	0	0	24,424
Federal Government	0	0	306,425	0	0	306,425
<b>Total Revenues</b>	<b>\$ 2,058,419</b>	<b>\$ 67,479</b>	<b>\$ 314,221</b>	<b>\$ 110,834</b>	<b>\$ 110,834</b>	<b>\$ 2,550,953</b>
<b>Expenditures</b>						
Current:						
Administration of Justice	\$ 0	\$ 0	\$ 0	\$ 124,330	\$ 124,330	\$ 124,330
Public Safety	0	109,390	0	0	0	109,390
Public Health and Welfare	2,084,648	0	0	0	0	2,084,648
Other Operations	0	0	1,585,275	0	0	1,585,275
Highways	349	0	0	0	0	349
Debt Service:						
Principal on Debt	0	0	0	0	0	0
Interest on Debt	0	0	0	0	0	0
Other Debt Service	0	0	0	0	0	0
<b>Total Expenditures</b>	<b>\$ 2,084,997</b>	<b>\$ 109,390</b>	<b>\$ 1,585,275</b>	<b>\$ 124,330</b>	<b>\$ 124,330</b>	<b>\$ 3,903,992</b>
Excess (Deficiency) of Revenues Over Expenditures	\$ (26,578)	\$ (41,911)	\$ (1,271,054)	\$ (13,496)	\$ (13,496)	\$ (1,353,039)

(Continued)

## Exhibit G-2

**CARROLL COUNTY, TENNESSEE****Combining Statement of Revenues, Expenditures,  
and Changes in Fund Balances**

Nonmajor Governmental Funds (Cont.)

	<b>Special Revenue Funds</b>					<b>Constitu - tional Officers - Fees</b>	<b>Total</b>
	<b>Solid Waste / Sanitation</b>	<b>Drug Control</b>	<b>Other General Government</b>				
<b>Other Financing Sources (Uses)</b>							
Transfers In	\$ 28,994	\$ 0	\$ 0	\$ 0	\$ 0	\$ 28,994	
Transfers Out	0	0	(624,536)	0	0	0	(624,536)
Total Other Financing Sources (Uses)	\$ 28,994	\$ 0	\$ (624,536)	\$ 0	\$ 0	\$ 0	(595,542)
Net Change in Fund Balances	\$ 2,416	\$ (41,911)	\$ (1,895,590)	\$ (13,496)	\$ (1,948,581)		
Fund Balance, July 1, 2023	835,276	321,876	3,855,994	0	5,013,146		
Fund Balance, June 30, 2024	\$ 837,692	\$ 279,965	\$ 1,960,404	\$ (13,496)	\$ 3,064,565		

(Continued)

## Exhibit G-2

**CARROLL COUNTY, TENNESSEE****Combining Statement of Revenues, Expenditures,  
and Changes in Fund Balances**

Nonmajor Governmental Funds (Cont.)

	<b>Debt Service Fund</b>		Total
	General Debt Service	Nonmajor Governmental Funds	
<b>Revenues</b>			
Local Taxes	\$ 446,425	\$ 852,300	
Fines, Forfeitures, and Penalties	0	67,479	
Charges for Current Services	0	1,665,494	
Other Local Revenues	0	81,256	
State of Tennessee	0	24,424	
Federal Government	0	306,425	
Total Revenues	\$ 446,425	\$ 2,997,378	
<b>Expenditures</b>			
Current:			
Administration of Justice	\$ 0	\$ 124,330	
Public Safety	0	109,390	
Public Health and Welfare	0	2,084,648	
Other Operations	0	1,585,275	
Highways	0	349	
Debt Service:			
Principal on Debt	315,000	315,000	
Interest on Debt	115,650	115,650	
Other Debt Service	8,233	8,233	
Total Expenditures	\$ 438,883	\$ 4,342,875	
Excess (Deficiency) of Revenues Over Expenditures	\$ 7,542	\$ (1,345,497)	

(Continued)

## Exhibit G-2

**CARROLL COUNTY, TENNESSEE****Combining Statement of Revenues, Expenditures,  
and Changes in Fund Balances**

Nonmajor Governmental Funds (Cont.)

	<b>Debt Service Fund</b>		
	General	Debt	Total
	Service	Governmental	Nonmajor Funds
<b>Other Financing Sources (Uses)</b>			
Transfers In		\$ 25,248	\$ 54,242
Transfers Out		0	(624,536)
Total Other Financing Sources (Uses)		\$ 25,248	\$ (570,294)
Net Change in Fund Balances		\$ 32,790	\$ (1,915,791)
Fund Balance, July 1, 2023		816,104	5,829,250
Fund Balance, June 30, 2024		\$ 848,894	\$ 3,913,459

Exhibit G-3

**CARROLL COUNTY, TENNESSEE**

**Schedule of Revenues, Expenditures, and Changes**

**in Fund Balance - Actual and Budget**

Solid Waste/Sanitation Fund

**For the Year Ended June 30, 2024**

	Actual	Budgeted Amounts		Variance with Final Budget - Positive (Negative)
		Original	Final	
<b>Revenues</b>				
Local Taxes	\$ 405,875	\$ 425,850	\$ 425,850	\$ (19,975)
Charges for Current Services	1,554,660	1,837,500	1,837,500	(282,840)
Other Local Revenues	73,460	85,000	85,000	(11,540)
State of Tennessee	24,424	98,800	98,800	(74,376)
Total Revenues	<u>\$ 2,058,419</u>	<u>\$ 2,447,150</u>	<u>\$ 2,447,150</u>	<u>\$ (388,731)</u>
<b>Expenditures</b>				
Public Health and Welfare				
Waste Pickup	\$ 1,601,989	\$ 1,723,538	\$ 1,723,538	\$ 121,549
Recycling Center	482,659	589,964	591,828	109,169
Highways				
Litter and Trash Collection	349	48,600	48,600	48,251
Total Expenditures	<u>\$ 2,084,997</u>	<u>\$ 2,362,102</u>	<u>\$ 2,363,966</u>	<u>\$ 278,969</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>\$ (26,578)</u>	<u>\$ 85,048</u>	<u>\$ 83,184</u>	<u>\$ (109,762)</u>
<b>Other Financing Sources (Uses)</b>				
Transfers In	\$ 28,994	\$ 0	\$ 0	\$ 28,994
Total Other Financing Sources	<u>\$ 28,994</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 28,994</u>
Net Change in Fund Balance	\$ 2,416	\$ 85,048	\$ 83,184	\$ (80,768)
Fund Balance, July 1, 2023	<u>835,276</u>	<u>855,970</u>	<u>855,970</u>	<u>(20,694)</u>
Fund Balance, June 30, 2024	<u>\$ 837,692</u>	<u>\$ 941,018</u>	<u>\$ 939,154</u>	<u>\$ (101,462)</u>

Exhibit G-4

**CARROLL COUNTY, TENNESSEE**

**Schedule of Revenues, Expenditures, and Changes  
in Fund Balance - Actual and Budget**

Drug Control Fund

**For the Year Ended June 30, 2024**

	Actual	Budgeted Amounts		Variance with Final Budget - Positive (Negative)
		Original	Final	
<b>Revenues</b>				
Fines, Forfeitures, and Penalties	\$ 67,479	\$ 161,000	\$ 161,000	\$ (93,521)
Other Local Revenues	0	5,000	5,000	(5,000)
Total Revenues	<u>\$ 67,479</u>	<u>\$ 166,000</u>	<u>\$ 166,000</u>	<u>\$ (98,521)</u>
<b>Expenditures</b>				
Public Safety				
Drug Enforcement	\$ 109,390	\$ 117,530	\$ 127,530	\$ 18,140
Total Expenditures	<u>\$ 109,390</u>	<u>\$ 117,530</u>	<u>\$ 127,530</u>	<u>\$ 18,140</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>\$ (41,911)</u>	<u>\$ 48,470</u>	<u>\$ 38,470</u>	<u>\$ (80,381)</u>
Net Change in Fund Balance	<u>\$ (41,911)</u>	<u>\$ 48,470</u>	<u>\$ 38,470</u>	<u>\$ (80,381)</u>
Fund Balance, July 1, 2023	<u>321,876</u>	<u>168,767</u>	<u>168,767</u>	<u>153,109</u>
Fund Balance, June 30, 2024	<u><u>\$ 279,965</u></u>	<u><u>\$ 217,237</u></u>	<u><u>\$ 207,237</u></u>	<u><u>\$ 72,728</u></u>

Exhibit G-5

**CARROLL COUNTY, TENNESSEE**

**Schedule of Revenues, Expenditures, and Changes**

**in Fund Balance - Actual and Budget**

Other General Government Fund

**For the Year Ended June 30, 2024**

	Actual	Budgeted Amounts		Variance with Final Budget - Positive (Negative)
		Original	Final	
<b>Revenues</b>				
Other Local Revenues	\$ 7,796	\$ 4,000	\$ 4,000	\$ 3,796
Federal Government	306,425	0	289,662	16,763
<b>Total Revenues</b>	<b>\$ 314,221</b>	<b>\$ 4,000</b>	<b>\$ 293,662</b>	<b>\$ 20,559</b>
<b>Expenditures</b>				
Other Operations				
American Rescue Plan Act Grant #1	\$ 1,287,424	\$ 0	\$ 1,287,424	\$ 0
American Rescue Plan Act Grant #6	0	176,000	176,000	176,000
American Rescue Plan Act Grant #7	0	59,201	835	835
American Rescue Plan Act Grant #8	0	125,000	0	0
American Rescue Plan Act Grant #10	0	270,000	248,987	248,987
American Rescue Plan Act Grant A	221,480	484,360	430,473	208,993
American Rescue Plan Act Grant B	0	94,392	8,784	8,784
American Rescue Plan Act Grant C	0	500,000	500,000	500,000
American Rescue Plan Act Grant D	8,189	500,000	446,779	438,590
American Rescue Plan Act Grant H	68,182	0	68,182	0
American Rescue Plan Act Grant I	0	0	22,025	22,025
<b>Total Expenditures</b>	<b>\$ 1,585,275</b>	<b>\$ 2,208,953</b>	<b>\$ 3,189,489</b>	<b>\$ 1,604,214</b>
Excess (Deficiency) of Revenues Over Expenditures				
	<b>\$ (1,271,054)</b>	<b>\$ (2,204,953)</b>	<b>\$ (2,895,827)</b>	<b>\$ 1,624,773</b>
<b>Other Financing Sources (Uses)</b>				
Transfers Out	\$ (624,536)	\$ (500,000)	\$ (624,536)	\$ 0
<b>Total Other Financing Sources</b>	<b>\$ (624,536)</b>	<b>\$ (500,000)</b>	<b>\$ (624,536)</b>	<b>\$ 0</b>
Net Change in Fund Balance	\$ (1,895,590)	\$ (2,704,953)	\$ (3,520,363)	\$ 1,624,773
Fund Balance, July 1, 2023	3,855,994	3,883,440	3,883,440	(27,446)
Fund Balance, June 30, 2024	<b>\$ 1,960,404</b>	<b>\$ 1,178,487</b>	<b>\$ 363,077</b>	<b>\$ 1,597,327</b>

Exhibit G-6

**CARROLL COUNTY, TENNESSEE**

**Schedule of Revenues, Expenditures, and Changes**

**in Fund Balance - Actual and Budget**

General Debt Service Fund

**For the Year Ended June 30, 2024**

	<b>Budgeted Amounts</b>			<b>Variance with Final Budget - Positive (Negative)</b>
	<b>Actual</b>	<b>Original</b>	<b>Final</b>	
<b>Revenues</b>				
Local Taxes	\$ 446,425	\$ 468,931	\$ 468,931	\$ (22,506)
Total Revenues	<u>\$ 446,425</u>	<u>\$ 468,931</u>	<u>\$ 468,931</u>	<u>\$ (22,506)</u>
<b>Expenditures</b>				
Principal on Debt				
General Government	\$ 315,000	\$ 315,000	\$ 315,000	0
Interest on Debt				
General Government	115,650	115,650	115,650	0
Other Debt Service				
General Government	8,233	16,000	16,000	7,767
Total Expenditures	<u>\$ 438,883</u>	<u>\$ 446,650</u>	<u>\$ 446,650</u>	<u>7,767</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>\$ 7,542</u>	<u>\$ 22,281</u>	<u>\$ 22,281</u>	<u>\$ (14,739)</u>
<b>Other Financing Sources (Uses)</b>				
Transfers In	\$ 25,248	\$ 0	\$ 25,248	0
Total Other Financing Sources	<u>\$ 25,248</u>	<u>\$ 0</u>	<u>\$ 25,248</u>	<u>0</u>
Net Change in Fund Balance	\$ 32,790	\$ 22,281	\$ 47,529	\$ (14,739)
Fund Balance, July 1, 2023	816,104	783,834	783,834	32,270
Fund Balance, June 30, 2024	<u>\$ 848,894</u>	<u>\$ 806,115</u>	<u>\$ 831,363</u>	<u>\$ 17,531</u>

## CUSTODIAL FUNDS

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*Custodial Funds are used to account for assets held by the county in a custodial capacity or as an agent for individuals, private organizations, other governments, and/or other funds. Custodial Funds are reported using the economic resources measurement focus and the accrual basis of accounting. Custodial fund reporting focuses on net position and changes in net position. Custodial funds are distinguished from trust funds by the absence of a trust agreement or equivalent arrangement.*

**Cities - Sales Tax Fund** – The Cities - Sales Tax Fund is used to account for the second half of the sales tax revenues collected inside incorporated cities of the county. These revenues are received by the county from the state of Tennessee and forwarded to the various cities on a monthly basis.

**Special School District Fund** – The Special School District Fund is used to account for property taxes collected for the five-area special school districts and the districts' share of education revenues collected by the county, which must be apportioned between various school systems on an average daily attendance basis. These collections are remitted to the districts monthly.

**Constitutional Officers - Custodial Fund** – The Constitutional Officers - Custodial Fund is used to account for amounts collected in a custodial capacity by the county clerk; circuit, general sessions, and juvenile courts clerk; clerk and master; register of deeds; and sheriff. Such collections include amounts due the state, cities, litigants, heirs, and others.

**District Attorney General Fund** – The District Attorney General Fund is used to account for restricted revenue held for the benefit of the Office of District Attorney General.

Exhibit H-1

**CARROLL COUNTY, TENNESSEE**  
**Combining Statement of Net Position**  
**Custodial Funds**  
**June 30, 2024**

<b>Custodial Funds</b>						
	Cities - Sales Tax	Special School District	Constitu - tional Officers - Custodial	District Attorney General		Total
<b>ASSETS</b>						
Cash	\$ 0	\$ 0	\$ 1,424,582	\$ 0	\$ 1,424,582	
Equity in Pooled Cash and Investments	0	461,466	0	123,710	585,176	
Accounts Receivable	0	0	16,657	0	16,657	
Due from Other Governments	675,894	806,644	0	580	1,483,118	
Property Taxes Receivable	0	5,993,264	0	0	5,993,264	
Allowance for Uncollectible Property Taxes	0	(182,763)	0	0	(182,763)	
Total Assets	\$ 675,894	\$ 7,078,611	\$ 1,441,239	\$ 124,290	\$ 9,320,034	
<b>LIABILITIES</b>						
Due to Other Taxing Units	\$ 675,894	\$ 1,386,120	\$ 0	\$ 0	\$ 2,062,014	
Total Liabilities	\$ 675,894	\$ 1,386,120	\$ 0	\$ 0	\$ 2,062,014	
<b>DEFERRED INFLOWS OF RESOURCES</b>						
Deferred Current Property Taxes	\$ 0	\$ 5,692,491	\$ 0	\$ 0	\$ 5,692,491	
Total Deferred Inflows of Resources	\$ 0	\$ 5,692,491	\$ 0	\$ 0	\$ 5,692,491	
<b>NET POSITION</b>						
Restricted for Individuals, Organizations, and Other Governments	\$ 0	\$ 0	\$ 1,441,239	\$ 124,290	\$ 1,565,529	
Total Net Position	\$ 0	\$ 0	\$ 1,441,239	\$ 124,290	\$ 1,565,529	

Exhibit H-2

**CARROLL COUNTY, TENNESSEE**  
**Combining Statement of Changes in Net Position**  
**Custodial Funds**  
**For the Year Ended June 30, 2024**

<b>Custodial Funds</b>						
	Cities - Sales Tax	Special School District	Constitu - tional Officers - Custodial	District Attorney General	Total	
<b>Additions</b>						
Sales Tax Collections for Other Governments	\$ 3,993,616	\$ 0	\$ 0	\$ 0	\$ 3,993,616	
ADA - Educational Funds Collected for Cities	0	10,875,775	0	0	10,875,775	
Fines/Fees and Other Collections	0	0	7,468,937	0	7,468,937	
District Attorney General Collections	0	0	0	19,426	19,426	
 Total Additions	 \$ 3,993,616	 \$ 10,875,775	 \$ 7,468,937	 \$ 19,426	 \$ 22,357,754	
<b>Deductions</b>						
Payment of Sales Tax Collections for Other Governments	\$ 3,993,616	\$ 0	\$ 0	\$ 0	\$ 3,993,616	
Payments to City School Systems	0	10,875,775	0	0	10,875,775	
Payments to State	0	0	3,150,179	0	3,150,179	
Payments to Cities, Individuals, and Others	0	0	4,619,880	0	4,619,880	
Payment of District Attorney General Expenses	0	0	0	5,083	5,083	
 Total Deductions	 \$ 3,993,616	 \$ 10,875,775	 \$ 7,770,059	 \$ 5,083	 \$ 22,644,533	
Change in Net Position	\$ 0	\$ 0	\$ (301,122)	\$ 14,343	\$ (286,779)	
Net Position July 1, 2023	0	0	1,742,361	109,947	1,852,308	
 Net Position June 30, 2024	 \$ 0	 \$ 0	 \$ 1,441,239	 \$ 124,290	 \$ 1,565,529	

## CARROLL COUNTY SCHOOL DEPARTMENT

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*This section presents combining and individual fund financial statements for the Carroll County School Department, a discretely presented component unit. The school department uses a General Fund and two Special Revenue Funds.*

**General Purpose School Fund** – The General Purpose School Fund is used to account for general operations of the school department.

**School Transportation Fund** – The School Transportation Fund is used to account for transportation of all students in the county school system and the special school districts.

**Internal School Fund** – The Internal School Fund is used to account for funds held at the individual schools for internal school use such as the purchase of supplies, school clubs, and student activities.

Exhibit I-1

**CARROLL COUNTY, TENNESSEE**

**Statement of Activities**

Discretely Presented Carroll County School Department

**For the Year Ended June 30, 2024**

<b>Functions/Programs</b>	<b>Expenses</b>	<b>Program Revenues</b>			<b>Net (Expense) Revenue and Changes in Net Position</b>	
		<b>Charges for Services</b>	<b>Operating Grants and Contributions</b>	<b>Total</b>	<b>Governmental Activities</b>	
<b>Governmental Activities:</b>						
Instruction	\$ 786,564	\$ 108,660	\$ 34,927	\$ (642,977)		
Support Services	3,124,088	86,494	2,485	(3,035,109)		
Operation of Non-instructional Services	34,644	20,390	0	(14,254)		
 Total Governmental Activities	 \$ 3,945,296	 \$ 215,544	 \$ 37,412	 \$ (3,692,340)		
 <b>General Revenues:</b>						
 Taxes:						
Property Taxes Levied for General Purposes				\$ 372,983		
Local Option Sales Taxes				160,761		
Grants & Contributions not restricted for specific programs				2,598,034		
Unrestricted Investment Income				2,468		
Miscellaneous				9,300		
Total General Revenues				\$ 3,143,546		
 Change in Net Position				\$ (548,794)		
Net Position, July 1, 2023				11,310,732		
 Net Position, June 30, 2024	 \$	 10,761,938				

Exhibit I-2

**CARROLL COUNTY, TENNESSEE**

**Balance Sheet - Governmental Funds**

Discretely Presented Carroll County School Department

**June 30, 2024**

	<b>Major Funds</b>			<b>Nonmajor Fund</b>	<b>Total Governmental Funds</b>
	<b>General Purpose School</b>	<b>School Transpor - tation</b>	<b>Internal School</b>		
<b>ASSETS</b>					
Cash	\$ 0	\$ 0	\$ 26,796	\$ 26,796	
Equity in Pooled Cash and Investments	7,386,508	695,841	0	8,082,349	
Accounts Receivable	54,417	0	0	54,417	
Due from Other Governments	80,303	0	0	80,303	
Property Taxes Receivable	0	375,536	0	375,536	
Allowance for Uncollectible Property Taxes	0	(11,354)	0	(11,354)	
Restricted Assets	28,631	0	0	28,631	
<b>Total Assets</b>	<b>\$ 7,549,859</b>	<b>\$ 1,060,023</b>	<b>\$ 26,796</b>	<b>\$ 8,636,678</b>	
<b>LIABILITIES</b>					
Payroll Deductions Payable	\$ 38,271	\$ 2,051	\$ 0	\$ 40,322	
Due to Primary Government	0	161,586	0	161,586	
<b>Total Liabilities</b>	<b>\$ 38,271</b>	<b>\$ 163,637</b>	<b>\$ 0</b>	<b>\$ 201,908</b>	
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Deferred Current Property Taxes	\$ 0	\$ 357,144	\$ 0	\$ 357,144	
Deferred Delinquent Property Taxes	0	4,637	0	4,637	
Other Deferred/Unavailable Revenue	12,141	0	0	12,141	
<b>Total Deferred Inflows of Resources</b>	<b>\$ 12,141</b>	<b>\$ 361,781</b>	<b>\$ 0</b>	<b>\$ 373,922</b>	
<b>FUND BALANCES</b>					
Restricted:					
Restricted for Education	\$ 0	\$ 0	\$ 26,796	\$ 26,796	
Restricted for Instruction	12,985	0	0	12,985	
Restricted for Hybrid Retirement Stabilization Funds	28,631	0	0	28,631	
Committed:					
Committed for Education	1,440,596	0	0	1,440,596	
Committed for Support Services	0	534,605	0	534,605	
Unassigned	6,017,235	0	0	6,017,235	
<b>Total Fund Balances</b>	<b>\$ 7,499,447</b>	<b>\$ 534,605</b>	<b>\$ 26,796</b>	<b>\$ 8,060,848</b>	
<b>Total Liabilities, Deferred Inflows of Resources, and Fund Balances</b>	<b>\$ 7,549,859</b>	<b>\$ 1,060,023</b>	<b>\$ 26,796</b>	<b>\$ 8,636,678</b>	

**CARROLL COUNTY, TENNESSEE****Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position**

Discretely Presented Carroll County School Department

**June 30, 2024**

Amounts reported for governmental activities in the statement of net position (Exhibit A) are different because:

Total fund balances - balance sheet - governmental funds (Exhibit I-2)		\$ 8,060,848
(1) Capital assets used in governmental activities are not financial resources and therefore are not reported in the governmental funds.		
Add: land	\$ 176,489	
Add: buildings and improvements net of accumulated depreciation	195,039	
Add: other capital assets net of accumulated depreciation	<u>2,023,258</u>	2,394,786
(2) Long-term liabilities are not due and payable in the current period and therefore are not reported in the governmental funds.		
Less: net pension liability - agent plan	\$ (155,902)	
Less: net OPEB liability	<u>(167,058)</u>	(322,960)
(3) Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions and OPEB will be amortized and recognized as a component of pension and OPEB expense in future years.		
Add: deferred outflows of resources related to pensions	\$ 486,572	
Less: deferred inflows resources related to pensions	(43,789)	
Add: deferred outflows of resources related to OPEB	67,653	
Less: deferred inflows resources related to OPEB	<u>(74,972)</u>	435,464
(4) Net pension assets are not current financial resources and therefore are not reported in the governmental funds.		
Add: net pension asset - teacher retirement plan	\$ 5,337	
Add: net pension asset - teacher legacy pension plan	<u>171,685</u>	177,022
(5) Other long-term assets are not available to pay for current period expenditures and therefore are deferred in the governmental funds.		<u>16,778</u>
Net position of governmental activities (Exhibit A)		<u>\$ 10,761,938</u>

**CARROLL COUNTY, TENNESSEE****Statement of Revenues, Expenditures,  
and Changes in Fund Balances -****Governmental Funds**

Discretely Presented Carroll County School Department  
**For the Year Ended June 30, 2024**

	<b>Major Funds</b>		<b>Nonmajor Fund</b>		<b>Total Governmental Funds</b>
	<b>General Purpose School</b>	<b>School Transpor - tation</b>	<b>Internal School</b>		
<b>Revenues</b>					
Local Taxes	\$ 157,509	\$ 408,043	\$ 0	\$ 0	\$ 565,552
Licenses and Permits	718	0	0	0	718
Charges for Current Services	215,234	0	0	0	215,234
Other Local Revenues	11,903	175	27,029	27,029	39,107
State of Tennessee	2,198,455	343,365	0	0	2,541,820
Other Governments and Citizens Groups	23,520	0	0	0	23,520
Total Revenues	\$ 2,607,339	\$ 751,583	\$ 27,029	\$ 27,029	\$ 3,385,951
<b>Expenditures</b>					
Current:					
Instruction	\$ 700,603	\$ 0	\$ 0	\$ 0	\$ 700,603
Support Services	1,868,393	806,964	0	0	2,675,357
Operation of Non-Instructional Services	0	0	34,644	34,644	34,644
Capital Outlay	10,402	0	0	0	10,402
Total Expenditures	\$ 2,579,398	\$ 806,964	\$ 34,644	\$ 34,644	\$ 3,421,006
Excess (Deficiency) of Revenues Over Expenditures	\$ 27,941	\$ (55,381)	\$ (7,615)	\$ (35,055)	
<b>Other Financing Sources (Uses)</b>					
Insurance Recovery	\$ 11,249	\$ 26,210	\$ 0	\$ 0	\$ 37,459
Total Other Financing Sources (Uses)	\$ 11,249	\$ 26,210	\$ 0	\$ 0	\$ 37,459
Net Change in Fund Balances	\$ 39,190	\$ (29,171)	\$ (7,615)	\$ 2,404	
Fund Balance, July 1, 2023	7,460,257	563,776	34,411	34,411	8,058,444
Fund Balance, June 30, 2024	\$ 7,499,447	\$ 534,605	\$ 26,796	\$ 26,796	\$ 8,060,848

**CARROLL COUNTY, TENNESSEE****Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances****of Governmental Funds to the Statement of Activities**

Discretely Presented Carroll County School Department

**For the Year Ended June 30, 2024**

Amounts reported for governmental activities in the statement of activities (Exhibit B) are different because:

Net change in fund balances - total governmental funds (Exhibit I-4)	\$ 2,404
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(1) Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is allocated over their useful lives and reported as depreciation expense. The difference between capital outlays and depreciation is itemized as follows:

Less: current-year depreciation expense	(387,444)
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(2) Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

Add: deferred delinquent property taxes and other deferred June 30, 2024	\$ 16,778
Less: deferred delinquent property taxes and other deferred June 30, 2023	<u>(13,048)</u>
	3,730

(3) Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds.

Change in net pension liability - agent plan	\$ (77,064)
Change in net pension asset - teacher retirement plan	986
Change in net pension asset - teacher legacy pension plan	1,289
Change in deferred outflows related to pensions	(113,436)
Change in deferred inflows related to pensions	29,481
Change in net OPEB liability	(42,083)
Change in deferred outflows related to OPEB	25,053
Change in deferred inflows related to OPEB	<u>8,290</u>
	<u>(167,484)</u>

Change in net position of governmental activities (Exhibit B)	<u>\$ (548,794)</u>
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Exhibit I-6

**CARROLL COUNTY, TENNESSEE**

**Schedule of Revenues, Expenditures, and Changes**

**in Fund Balance - Actual and Budget**

Discretely Presented Carroll County School Department

General Purpose School Fund

**For the Year Ended June 30, 2024**

	Actual	Budgeted Amounts		Variance with Final Budget - Positive (Negative)
		Original	Final	
<b>Revenues</b>				
Local Taxes	\$ 157,509	\$ 145,000	\$ 145,000	\$ 12,509
Licenses and Permits	718	50	50	668
Charges for Current Services	215,234	261,000	261,000	(45,766)
Other Local Revenues	11,903	115,300	115,300	(103,397)
State of Tennessee	2,198,455	2,176,000	2,179,077	19,378
Other Governments and Citizens Groups	23,520	0	23,520	0
<b>Total Revenues</b>	<b>\$ 2,607,339</b>	<b>\$ 2,697,350</b>	<b>\$ 2,723,947</b>	<b>\$ (116,608)</b>
<b>Expenditures</b>				
Instruction				
Regular Instruction Program	\$ 196	\$ 0	\$ 196	\$ 0
Alternative Instruction Program	104,585	106,320	106,820	2,235
Career and Technical Education Program	595,822	625,947	625,947	30,125
Support Services				
Attendance	13,468	17,937	17,937	4,469
Health Services	2,413	4,717	4,717	2,304
Other Student Support	165,570	153,620	177,140	11,570
Career and Technical Education Program	5,346	10,500	10,500	5,154
Technology	111,257	127,269	127,269	16,012
Adult Programs	1,980	2,000	2,000	20
Other Programs	1,077	1,000	2,077	1,000
Board of Education	133,227	153,250	156,250	23,023
Director of Schools	159,291	163,602	163,602	4,311
Office of the Principal	102,739	106,241	106,241	3,502
Fiscal Services	152,688	159,914	159,914	7,226
Operation of Plant	127,131	168,700	168,700	41,569
Maintenance of Plant	81,616	121,634	121,634	40,018
Transportation	810,590	1,802,814	1,802,814	992,224
Capital Outlay				
Regular Capital Outlay	10,402	200,000	200,000	189,598
<b>Total Expenditures</b>	<b>\$ 2,579,398</b>	<b>\$ 3,925,465</b>	<b>\$ 3,953,758</b>	<b>\$ 1,374,360</b>
Excess (Deficiency) of Revenues				
Over Expenditures	\$ 27,941	\$ (1,228,115)	\$ (1,229,811)	\$ 1,257,752
<b>Other Financing Sources (Uses)</b>				
Insurance Recovery	\$ 11,249	\$ 25,000	\$ 25,000	\$ (13,751)
<b>Total Other Financing Sources</b>	<b>\$ 11,249</b>	<b>\$ 25,000</b>	<b>\$ 25,000</b>	<b>\$ (13,751)</b>
Net Change in Fund Balance	\$ 39,190	\$ (1,203,115)	\$ (1,204,811)	\$ 1,244,001
Fund Balance, July 1, 2023	7,460,257	7,270,274	7,270,274	189,983
<b>Fund Balance, June 30, 2024</b>	<b>\$ 7,499,447</b>	<b>\$ 6,067,159</b>	<b>\$ 6,065,463</b>	<b>\$ 1,433,984</b>

**CARROLL COUNTY, TENNESSEE****Schedule of Revenues, Expenditures, and Changes****in Fund Balance - Actual and Budget**

Discretely Presented Carroll County School Department  
School Transportation Fund

**For the Year Ended June 30, 2024**

	Actual	Budgeted Amounts		Variance with Final Budget - Positive (Negative)
		Original	Final	
<b>Revenues</b>				
Local Taxes	\$ 408,043	\$ 453,945	\$ 453,945	\$ (45,902)
Other Local Revenues	175	0	0	175
State of Tennessee	343,365	416,019	416,019	(72,654)
<b>Total Revenues</b>	<b>\$ 751,583</b>	<b>\$ 869,964</b>	<b>\$ 869,964</b>	<b>\$ (118,381)</b>
<b>Expenditures</b>				
Support Services				
Board of Education	\$ 11,235	\$ 11,000	\$ 13,000	\$ 1,765
Transportation	795,729	916,331	914,331	118,602
<b>Total Expenditures</b>	<b>\$ 806,964</b>	<b>\$ 927,331</b>	<b>\$ 927,331</b>	<b>\$ 120,367</b>
Excess (Deficiency) of Revenues				
Over Expenditures	\$ (55,381)	\$ (57,367)	\$ (57,367)	\$ 1,986
<b>Other Financing Sources (Uses)</b>				
Insurance Recovery	\$ 26,210	\$ 0	\$ 0	\$ 26,210
<b>Total Other Financing Sources</b>	<b>\$ 26,210</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 26,210</b>
Net Change in Fund Balance	\$ (29,171)	\$ (57,367)	\$ (57,367)	\$ 28,196
Fund Balance, July 1, 2023	563,776	673,955	673,955	(110,179)
<b>Fund Balance, June 30, 2024</b>	<b>\$ 534,605</b>	<b>\$ 616,588</b>	<b>\$ 616,588</b>	<b>\$ (81,983)</b>

## **MISCELLANEOUS SCHEDULES**

## Exhibit J-1

**CARROLL COUNTY, TENNESSEE****Schedule of Changes in Long-term Note and Other Loan  
For the Year Ended June 30, 2024**

Description of Indebtedness	Original Amount of Issue	Interest Rate	Date of Issue	Last Maturity Date	Outstanding 7-1-23	Paid and/or Matured During Period		Outstanding 6-30-24				
<b>NOTE PAYABLE</b>												
Payable through Highway/Public Works Fund												
Equipment	\$ 268,000	4.28 %	11-29-22	11-1-26	\$ 268,000	\$ 63,000	\$ 205,000					
Total Note Payable					\$ 268,000	\$ 63,000	\$ 205,000					
<b>OTHER LOAN PAYABLE</b>												
Payable through General Debt Service Fund												
Jail Renovation	8,164,130	2.32	2-22-12	3-1-37	\$ 5,140,000	\$ 315,000	\$ 4,825,000					
Total Other Loan Payable					\$ 5,140,000	\$ 315,000	\$ 4,825,000					

Exhibit J-2

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Long-term Debt Requirements by Year**

<b>Year Ending June 30</b>	<b>Note</b>		
	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2025	\$ 66,000	\$ 9,082	\$ 75,082
2026	68,000	6,158	74,158
2027	71,000	3,145	74,145
<b>Total</b>	<b>\$ 205,000</b>	<b>\$ 18,385</b>	<b>\$ 223,385</b>

<b>Year Ending June 30</b>	<b>Other Loan</b>		
	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2025	\$ 322,000	\$ 108,563	\$ 430,563
2026	330,000	101,318	431,318
2027	337,000	93,893	430,893
2028	345,000	86,310	431,310
2029	353,000	78,548	431,548
2030	361,000	70,605	431,605
2031	370,000	62,483	432,483
2032	378,000	54,158	432,158
2033	387,000	45,653	432,653
2034	396,000	36,945	432,945
2035	406,000	28,035	434,035
2036	415,000	18,900	433,900
2037	425,000	9,563	434,563
<b>Total</b>	<b>\$ 4,825,000</b>	<b>\$ 794,974</b>	<b>\$ 5,619,974</b>

Exhibit J-3

**CARROLL COUNTY, TENNESSEE**

**Schedule of Transfers**

**For the Year Ended June 30, 2024**

<b>From Fund</b>	<b>To Fund</b>	<b>Purpose</b>	<b>Amount</b>
Other General Government	General	American Rescue Plan funds	\$ 124,536
"	Highway/Public Works	"	500,000
Public Utility	General	Payment in-lieu-of taxes	389,826
"	Solid Waste/Sanitation	"	28,994
"	Highway/Public Works	"	33,857
"	General Debt Service	"	<u>25,248</u>
Total Transfers			<u>\$ 1,102,461</u>

**CARROLL COUNTY, TENNESSEE****Schedule of Salaries and Official Bonds of Principal Officials**

Primary Government and Discretely Presented Carroll County School Department

**For the Year Ended June 30, 2024**

<b>Official</b>	<b>Salary</b>	<b>Authorization</b>	<b>Bond</b>	<b>Surety</b>
<b>County Mayor</b>		Section 8-24-102, <i>TCA</i>	\$ (1)	Local Government Property and Casualty Fund
Base salary/Total compensation	<u>\$ 115,254</u>			
<b>Highway Commissioners</b>		Section 8-24-102, <i>TCA</i>	(1)	Local Government Property and Casualty Fund
Base salary/Total compensation	<u>\$ 147,946</u> (2)			
<b>Director of Schools</b>		State Board of Education and County Board of Education	(1)	Tennessee Risk Management Trust
Base salary	\$ 118,773			
Chief executive officer training supplement	1,000			
Total compensation	<u>\$ 119,773</u>			
<b>Trustee</b>		Section 8-24-102, <i>TCA</i>	895,727	RLI Insurance Company
Base salary/Total compensation	<u>\$ 90,715</u>			
<b>Assessor of Property</b>		Section 8-24-102, <i>TCA</i>	(1)	Local Government Property and Casualty Fund
Base salary/Total compensation	<u>\$ 90,715</u>			
<b>County Clerk</b>		Section 8-24-102, <i>TCA</i>	(1)	Local Government Property and Casualty Fund
Base salary/Total compensation	<u>\$ 90,715</u>			
<b>Circuit, General Sessions and Juvenile Courts Clerk</b>		Section 8-24-102, <i>TCA</i>	(1)	Local Government Property and Casualty Fund
Base salary/Total compensation	<u>\$ 90,715</u>			
<b>Clerk and Master</b>		Section 8-24-102, <i>TCA</i> , and Chancery Court Judge	100,000	Auto-Owners Insurance Fund
Base salary	\$ 90,715			
Special commissioner fees	15,143			
Total compensation	<u>\$ 105,858</u>			
<b>Register of Deeds</b>		Section 8-24-102, <i>TCA</i>	(1)	Local Government Property and Casualty Fund
Base salary/Total compensation	<u>\$ 90,715</u>			
<b>Sheriff</b>		Section 8-24-102, <i>TCA</i>	(1)	Local Government Property and Casualty Fund
Base salary	\$ 99,787			
Superintendent of workhouse	9,979			
Law enforcement training supplement	800			
Total compensation	<u>\$ 110,566</u>			
Employee Blanket Bonds:				
Employee Fidelity - County departments			400,000	Local Government Property and Casualty Fund
Employee Fidelity - School Department			400,000	Tennessee Risk Management Trust

(1) Official is under the employee fidelity insurance coverage.

(2) Includes two highway commissioners' salaries at \$73,973 each.

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Detailed Revenues -**  
**All Governmental Fund Types**  
**For the Year Ended June 30, 2024**

	Special Revenue Funds					
	General	Solid Waste / Sanitation	Drug Control	Other General Government	Officers - Fees	Constitu - tional Public Works
<b>Local Taxes</b>						
County Property Taxes						
Current Property Tax	\$ 5,098,347	\$ 375,558	\$ 0	\$ 0	\$ 0	\$ 438,351
Trustee's Collections - Prior Year	175,117	12,910	0	0	0	12,119
Circuit Clerk/Clerk and Master Collections - Prior Years	73,338	5,551	0	0	0	5,140
Interest and Penalty	39,774	2,960	0	0	0	2,619
Pickup Taxes	5	0	0	0	0	0
Payments in-Lieu-of Taxes - T.V.A.	12	0	0	0	0	0
Payments in-Lieu-of Taxes - Local Utilities	20,439	0	0	0	0	0
Payments in-Lieu-of Taxes - Other	120,789	8,896	0	0	0	10,388
County Local Option Taxes						
Local Option Sales Tax	856,405	0	0	0	0	0
Wheel Tax	570,640	0	0	0	0	560,341
Litigation Tax - General	46,912	0	0	0	0	0
Litigation Tax - Special Purpose	73,081	0	0	0	0	0
Litigation Tax - Jail, Workhouse, or Courthouse	0	0	0	0	0	0
Business Tax	272,655	0	0	0	0	0
Mineral Severance Tax	0	0	0	0	0	12,147
Statutory Local Taxes						
Bank Excise Tax	131,667	0	0	0	0	0
Wholesale Beer Tax	64,749	0	0	0	0	0
Beer Privilege Tax	899	0	0	0	0	0
Total Local Taxes	\$ 7,544,829	\$ 405,875	\$ 0	\$ 0	\$ 0	\$ 1,041,105

**Licenses and Permits**

Permits						
Building Permits	\$ 375	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Total Licenses and Permits	\$ 375	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0

(Continued)

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Revenues -****All Governmental Fund Types (Cont.)**

	<b>Special Revenue Funds</b>					
	General	Solid Waste / Sanitation	Drug Control	Other General Government	Constitu - tional Officers - Fees	Highway / Public Works
<b>Fines, Forfeitures, and Penalties</b>						
<b>Circuit Court</b>						
Fines	\$ 2,056	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Officers Costs	4,676	0	0	0	0	0
Drug Control Fines	6,149	0	5,088	0	0	0
Drug Court Fees	1,655	0	0	0	0	0
Jail Fees	3,144	0	0	0	0	0
DUI Treatment Fines	570	0	0	0	0	0
Data Entry Fee - Circuit Court	995	0	0	0	0	0
Victims Assistance Assessments	3,452	0	0	0	0	0
<b>General Sessions Court</b>						
Fines	20,072	0	0	0	0	0
Fines for Littering	95	0	0	0	0	0
Officers Costs	60,163	0	0	0	0	0
Game and Fish Fines	146	0	0	0	0	0
Drug Control Fines	5,536	0	5,904	0	0	0
Drug Court Fees	8,552	0	0	0	0	0
Jail Fees	12,698	0	0	0	0	0
Judicial Commissioner Fees	27	0	0	0	0	0
DUI Treatment Fines	6,018	0	0	0	0	0
Data Entry Fee - General Sessions Court	6,268	0	0	0	0	0
Courtroom Security Fee	48	0	0	0	0	0
Victims Assistance Assessments	18,787	0	0	0	0	0
<b>Juvenile Court</b>						
Officers Costs	76	0	0	0	0	0
Data Entry Fee - Juvenile Court	120	0	0	0	0	0

(Continued)

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Revenues -****All Governmental Fund Types (Cont.)**

	<b>Special Revenue Funds</b>					
	<b>General</b>	<b>Solid Waste / Sanitation</b>	<b>Drug Control</b>	<b>Other General Government</b>	<b>Constitu - tional Officers - Fees</b>	<b>Highway / Public Works</b>
<b>Fines, Forfeitures, and Penalties (Cont.)</b>						
Chancery Court						
Officers Costs	\$ 1,056	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Data Entry Fee - Chancery Court	3,361	0	0	0	0	0
Courtroom Security Fee	420	0	0	0	0	0
Judicial District Drug Program						
Drug Task Force Forfeitures and Seizures	0	0	44,812	0	0	0
Other Fines, Forfeitures, and Penalties						
Proceeds from Confiscated Property	7,006	0	11,675	0	0	0
Total Fines, Forfeitures, and Penalties	\$ 173,146	\$ 0	\$ 67,479	\$ 0	\$ 0	\$ 0
<b>Charges for Current Services</b>						
General Service Charges						
Residential Waste Collection Charge	\$ 0	\$ 1,536,055	\$ 0	\$ 0	\$ 0	\$ 0
Solid Waste Disposal Fee	0	495	0	0	0	0
Surcharge - Waste Tire Disposal	0	18,110	0	0	0	0
Fees						
Library Fees	574	0	0	0	0	0
Archives and Records Management Fee	7,914	0	0	0	0	0
Greenbelt Late Application Fee	1,220	0	0	0	0	0
Telephone Commissions	121,528	0	0	0	0	0
Additional Fees - Titling and Registration	21,099	0	0	0	0	0
Constitutional Officers' Fees and Commissions	0	0	0	0	110,834	0
Data Processing Fee - Register	7,662	0	0	0	0	0
Data Processing Fee - Sheriff	4,849	0	0	0	0	0
Sexual Offender Registration Fee - Sheriff	3,750	0	0	0	0	0
Data Processing Fee - County Clerk	3,138	0	0	0	0	0

(Continued)

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Revenues -****All Governmental Fund Types (Cont.)**

	<b>Special Revenue Funds</b>					
	General	Solid Waste / Sanitation	Drug Control	Other General Government	Constitu - tional Officers - Fees	Highway / Public Works
<b>Charges for Current Services (Cont.)</b>						
<b>Fees (Cont.)</b>						
Subscription and Electronic Filing Fee - Circuit and General Sessions	\$ 600	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Vehicle Registration Reinstatement Fees	3,035	0	0	0	0	0
<b>Education Charges</b>						
Contract for Instructional Services with Other LEA's	254,832	0	0	0	0	0
Contract for Student Support Services with Other LEA's	222,127	0	0	0	0	0
<b>Total Charges for Current Services</b>	<b>\$ 652,328</b>	<b>\$ 1,554,660</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 110,834</b>	<b>\$ 0</b>
<b>Other Local Revenues</b>						
<b>Recurring Items</b>						
Investment Income	\$ 493,554	\$ 0	\$ 0	\$ 7,796	\$ 0	\$ 0
Lease/Rentals/PPP	80,745	0	0	0	0	0
Sale of Materials and Supplies	0	0	0	0	0	3,500
Commissary Sales	77,684	0	0	0	0	0
Sale of Gasoline	299,006	0	0	0	0	0
Sale of Recycled Materials	1,455	73,376	0	0	0	0
Miscellaneous Refunds	110,887	0	0	0	0	4,817
<b>Nonrecurring Items</b>						
Sale of Equipment	0	0	0	0	0	72,860
Sale of Property	1,081	0	0	0	0	0
Contributions and Gifts	8,419	0	0	0	0	0
<b>Other Local Revenues</b>						
Other Local Revenues	94,932	84	0	0	0	0
<b>Total Other Local Revenues</b>	<b>\$ 1,167,763</b>	<b>\$ 73,460</b>	<b>\$ 0</b>	<b>\$ 7,796</b>	<b>\$ 0</b>	<b>\$ 81,177</b>

(Continued)

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Revenues -****All Governmental Fund Types (Cont.)**

	<b>Special Revenue Funds</b>					
	General	Solid Waste / Sanitation	Drug Control	Other General Government	Constitu - tional Officers - Fees	Highway / Public Works
<b>Fees Received From County Officials</b>						
Excess Fees						
Clerk and Master	\$ 11,396	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Fees In-Lieu-of Salary						
County Clerk	314,506	0	0	0	0	0
Circuit Court Clerk	59,846	0	0	0	0	0
General Sessions Court Clerk	129,391	0	0	0	0	0
Juvenile Court Clerk	2,936	0	0	0	0	0
Register	106,710	0	0	0	0	0
Sheriff	12,746	0	0	0	0	0
Trustee	460,731	0	0	0	0	0
Total Fees Received From County Officials	\$ 1,098,262	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
<b>State of Tennessee</b>						
General Government Grants						
Juvenile Services Program	\$ 9,000	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Airport Maintenance Program	77,505	0	0	0	0	0
Aging Programs	54,838	0	0	0	0	0
Alternative School Program	1,431,605	0	0	0	0	0
Other General Government Grants	99,757	0	0	0	0	0
Public Safety Grants						
Law Enforcement Training Programs	27,606	0	0	0	0	0
School Resource Officer Grants	525,000	0	0	0	0	0
Other Public Safety Grants	242,115	0	0	0	0	0
Health and Welfare Grants						
Health Department Programs	139,400	0	0	0	0	0

(Continued)

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Revenues -****All Governmental Fund Types (Cont.)**

	<b>Special Revenue Funds</b>					
	General	Solid Waste / Sanitation	Drug Control	Other General Government	Constitu - tional Officers - Fees	Highway / Public Works
<b>State of Tennessee (Cont.)</b>						
Public Works Grants						
State Aid Program	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 2,904,739
Litter Program	0	24,424	0	0	0	0
Other State Revenues						
Beer Tax	18,498	0	0	0	0	0
Vehicle Certificate of Title Fees	7,246	0	0	0	0	0
Alcoholic Beverage Tax	99,121	0	0	0	0	0
Opioid Settlement Funds - TN Abatement Council	119,486	0	0	0	0	0
State Revenue Sharing - T.V.A.	572,273	0	0	0	0	0
State Revenue Sharing - Telecommunications	16,001	0	0	0	0	0
State Shared Sports Gaming Privilege Tax	26,256	0	0	0	0	0
Emergency Hospital - Prisoners	7,270	0	0	0	0	0
Contracted Prisoner Boarding	914,168	0	0	0	0	0
Gasoline and Motor Fuel Tax	0	0	0	0	0	2,760,042
Hybrid/Electric Vehicle Registration Fee	0	0	0	0	0	11,126
Petroleum Special Tax	0	0	0	0	0	18,844
Registrar's Salary Supplement	15,164	0	0	0	0	0
Other State Grants	170,508	0	0	0	0	0
Other State Revenues	66,397	0	0	0	0	0
Total State of Tennessee	\$ 4,639,214	\$ 24,424	\$ 0	\$ 0	\$ 0	\$ 5,694,751
<b>Federal Government</b>						
Federal Through State						
Civil Defense Reimbursement	\$ 42,262	\$ 0	\$ 0	\$ 0	\$ 0	0
Homeland Security Grants	34,852	0	0	0	0	0
Other Federal through State	614,409	0	0	0	0	0

(Continued)

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Revenues -****All Governmental Fund Types (Cont.)**

	<b>Special Revenue Funds</b>					
	General	Solid Waste / Sanitation	Drug Control	Other General Government	Constitu - tional Officers - Fees	Highway / Public Works
<b>Federal Government (Cont.)</b>						
Direct Federal Revenue						
Asset Forfeiture Funds	\$ 45,844	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
American Rescue Plan Act Grant #6	0	0	0	301,425	0	0
American Rescue Plan Act Grant #10	0	0	0	5,000	0	0
Total Federal Government	\$ 737,367	\$ 0	\$ 0	\$ 306,425	\$ 0	\$ 0
<b>Other Governments and Citizens Groups</b>						
Other Governments						
Prisoner Board	\$ 1,558	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Citizens Groups						
Donations	4,083	0	0	0	0	0
Other						
Other	156	0	0	0	0	0
Opioid Settlement Funds - Past Remediation	99,354	0	0	0	0	0
Total Other Governments and Citizens Groups	\$ 105,151	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Total	\$ 16,118,435	\$ 2,058,419	\$ 67,479	\$ 314,221	\$ 110,834	\$ 6,817,033

(Continued)

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Revenues -****All Governmental Fund Types (Cont.)**

	<b>Debt Service Fund</b>		
	General	Debt	Service
			Total
<b>Local Taxes</b>			
County Property Taxes			
Current Property Tax	\$ 327,251	\$ 6,239,507	
Trustee's Collections - Prior Year	14,505	214,651	
Circuit Clerk/Clerk and Master Collections - Prior Years	7,546	91,575	
Interest and Penalty	3,191	48,544	
Pickup Taxes	0	5	
Payments in-Lieu-of Taxes - T.V.A.	0	12	
Payments in-Lieu-of Taxes - Local Utilities	0	20,439	
Payments in-Lieu-of Taxes - Other	7,747	147,820	
County Local Option Taxes			
Local Option Sales Tax	0	856,405	
Wheel Tax	0	1,130,981	
Litigation Tax - General	0	46,912	
Litigation Tax - Special Purpose	315	73,396	
Litigation Tax - Jail, Workhouse, or Courthouse	85,870	85,870	
Business Tax	0	272,655	
Mineral Severance Tax	0	12,147	
Statutory Local Taxes			
Bank Excise Tax	0	131,667	
Wholesale Beer Tax	0	64,749	
Beer Privilege Tax	0	899	
Total Local Taxes	\$ 446,425	\$ 9,438,234	
<b>Licenses and Permits</b>			
Permits			
Building Permits	\$ 0	\$ 375	
Total Licenses and Permits	\$ 0	\$ 375	

(Continued)

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Revenues -****All Governmental Fund Types (Cont.)**

	<b>Debt Service Fund</b>		
	General	Debt	Service
			Total
<b>Fines, Forfeitures, and Penalties</b>			
<b>Circuit Court</b>			
Fines	\$ 0	\$ 2,056	
Officers Costs	0	4,676	
Drug Control Fines	0	11,237	
Drug Court Fees	0	1,655	
Jail Fees	0	3,144	
DUI Treatment Fines	0	570	
Data Entry Fee - Circuit Court	0	995	
Victims Assistance Assessments	0	3,452	
<b>General Sessions Court</b>			
Fines	0	20,072	
Fines for Littering	0	95	
Officers Costs	0	60,163	
Game and Fish Fines	0	146	
Drug Control Fines	0	11,440	
Drug Court Fees	0	8,552	
Jail Fees	0	12,698	
Judicial Commissioner Fees	0	27	
DUI Treatment Fines	0	6,018	
Data Entry Fee - General Sessions Court	0	6,268	
Courtroom Security Fee	0	48	
Victims Assistance Assessments	0	18,787	
<b>Juvenile Court</b>			
Officers Costs	0	76	
Data Entry Fee - Juvenile Court	0	120	

(Continued)

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Revenues -****All Governmental Fund Types (Cont.)**

	<b>Debt Service Fund</b>		
	General	Debt	Service
			Total
<b>Fines, Forfeitures, and Penalties (Cont.)</b>			
Chancery Court			
Officers Costs	\$ 0	\$ 1,056	
Data Entry Fee - Chancery Court	0	3,361	
Courtroom Security Fee	0	420	
Judicial District Drug Program			
Drug Task Force Forfeitures and Seizures	0	44,812	
Other Fines, Forfeitures, and Penalties			
Proceeds from Confiscated Property	0	18,681	
Total Fines, Forfeitures, and Penalties	\$ 0	\$ 240,625	
<b>Charges for Current Services</b>			
General Service Charges			
Residential Waste Collection Charge	\$ 0	\$ 1,536,055	
Solid Waste Disposal Fee	0	495	
Surcharge - Waste Tire Disposal	0	18,110	
Fees			
Library Fees	0	574	
Archives and Records Management Fee	0	7,914	
Greenbelt Late Application Fee	0	1,220	
Telephone Commissions	0	121,528	
Additional Fees - Titling and Registration	0	21,099	
Constitutional Officers' Fees and Commissions	0	110,834	
Data Processing Fee - Register	0	7,662	
Data Processing Fee - Sheriff	0	4,849	
Sexual Offender Registration Fee - Sheriff	0	3,750	
Data Processing Fee - County Clerk	0	3,138	

(Continued)

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Revenues -****All Governmental Fund Types (Cont.)**

	<b>Debt Service Fund</b>		
	General	Debt	Service
			Total
<b>Charges for Current Services (Cont.)</b>			
Fees (Cont.)			
Subscription and Electronic Filing Fee - Circuit and General Sessions	\$ 0	\$ 600	
Vehicle Registration Reinstatement Fees	0	3,035	
Education Charges			
Contract for Instructional Services with Other LEA's	0	254,832	
Contract for Student Support Services with Other LEA's	0	222,127	
Total Charges for Current Services	\$ 0	\$ 2,317,822	
<b>Other Local Revenues</b>			
Recurring Items			
Investment Income	\$ 0	\$ 501,350	
Lease/Rentals/PPP	0	80,745	
Sale of Materials and Supplies	0	3,500	
Commissary Sales	0	77,684	
Sale of Gasoline	0	299,006	
Sale of Recycled Materials	0	74,831	
Miscellaneous Refunds	0	115,704	
Nonrecurring Items			
Sale of Equipment	0	72,860	
Sale of Property	0	1,081	
Contributions and Gifts	0	8,419	
Other Local Revenues			
Other Local Revenues	0	95,016	
Total Other Local Revenues	\$ 0	\$ 1,330,196	

(Continued)

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Revenues -****All Governmental Fund Types (Cont.)**

	<b>Debt Service Fund</b>		
	General	Debt	Service
			Total
<b>Fees Received From County Officials</b>			
Excess Fees			
Clerk and Master	\$ 0	\$ 11,396	
Fees In-Lieu-of Salary			
County Clerk	0	314,506	
Circuit Court Clerk	0	59,846	
General Sessions Court Clerk	0	129,391	
Juvenile Court Clerk	0	2,936	
Register	0	106,710	
Sheriff	0	12,746	
Trustee	0	460,731	
Total Fees Received From County Officials	\$ 0	\$ 1,098,262	
<b>State of Tennessee</b>			
General Government Grants			
Juvenile Services Program	\$ 0	\$ 9,000	
Airport Maintenance Program	0	77,505	
Aging Programs	0	54,838	
Alternative School Program	0	1,431,605	
Other General Government Grants	0	99,757	
Public Safety Grants			
Law Enforcement Training Programs	0	27,606	
School Resource Officer Grants	0	525,000	
Other Public Safety Grants	0	242,115	
Health and Welfare Grants			
Health Department Programs	0	139,400	

(Continued)

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Revenues -****All Governmental Fund Types (Cont.)**

	<b>Debt Service Fund</b>		
	General	Debt	Service
			Total
<b>State of Tennessee (Cont.)</b>			
Public Works Grants			
State Aid Program	\$ 0	\$ 2,904,739	
Litter Program	0	24,424	
Other State Revenues			
Beer Tax	0	18,498	
Vehicle Certificate of Title Fees	0	7,246	
Alcoholic Beverage Tax	0	99,121	
Opioid Settlement Funds - TN Abatement Council	0	119,486	
State Revenue Sharing - T.V.A.	0	572,273	
State Revenue Sharing - Telecommunications	0	16,001	
State Shared Sports Gaming Privilege Tax	0	26,256	
Emergency Hospital - Prisoners	0	7,270	
Contracted Prisoner Boarding	0	914,168	
Gasoline and Motor Fuel Tax	0	2,760,042	
Hybrid/Electric Vehicle Registration Fee	0	11,126	
Petroleum Special Tax	0	18,844	
Registrar's Salary Supplement	0	15,164	
Other State Grants	0	170,508	
Other State Revenues	0	66,397	
Total State of Tennessee	\$ 0	\$ 10,358,389	
<b>Federal Government</b>			
Federal Through State			
Civil Defense Reimbursement	\$ 0	\$ 42,262	
Homeland Security Grants	0	34,852	
Other Federal through State	0	614,409	

(Continued)

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Revenues -****All Governmental Fund Types (Cont.)**

	<b>Debt Service Fund</b>		
	General	Debt	Service
			Total
<b>Federal Government (Cont.)</b>			
Direct Federal Revenue			
Asset Forfeiture Funds	\$ 0	\$ 45,844	
American Rescue Plan Act Grant #6	0	301,425	
American Rescue Plan Act Grant #10	0	5,000	
Total Federal Government	\$ 0	\$ 1,043,792	
<b>Other Governments and Citizens Groups</b>			
Other Governments			
Prisoner Board	\$ 0	\$ 1,558	
Citizens Groups			
Donations	0	4,083	
Other			
Other	0	156	
Opioid Settlement Funds - Past Remediation	0	99,354	
Total Other Governments and Citizens Groups	\$ 0	\$ 105,151	
Total	\$ 446,425	\$ 25,932,846	

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Revenues -****All Governmental Fund Types**

Discretely Presented Carroll County School Department

**For the Year Ended June 30, 2024**

	<b>Special Revenue Funds</b>				
	General Purpose School	School Transpor - tation	Internal School	Total	
<b>Local Taxes</b>					
County Property Taxes					
Current Property Tax	\$ 0	\$ 352,233	\$ 0	\$ 352,233	
Trustee's Collections - Prior Year	0	12,181	0	12,181	
Circuit Clerk/Clerk and Master Collections - Prior Years	0	5,270	0	5,270	
Interest and Penalty	0	2,821	0	2,821	
Payments in-Lieu-of Taxes - Local Utilities	0	27,194	0	27,194	
Payments in-Lieu-of Taxes - Other	0	8,344	0	8,344	
County Local Option Taxes					
Local Option Sales Tax	157,509	0	0	157,509	
Total Local Taxes	\$ 157,509	\$ 408,043	\$ 0	\$ 565,552	
<b>Licenses and Permits</b>					
Licenses					
Marriage Licenses	\$ 718	\$ 0	\$ 0	\$ 718	
Total Licenses and Permits	\$ 718	\$ 0	\$ 0	\$ 718	
<b>Charges for Current Services</b>					
Education Charges					
Transportation - Other State Systems	\$ 86,184	\$ 0	\$ 0	\$ 86,184	
Contract for Instructional Services with Other LEA's	6,324	0	0	6,324	
Receipts from Individual Schools	20,390	0	0	20,390	
Other Charges for Services	102,336	0	0	102,336	
Total Charges for Current Services	\$ 215,234	\$ 0	\$ 0	\$ 215,234	

(Continued)

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Revenues -****All Governmental Fund Types**

Discretely Presented Carroll County School Department (Cont.)

	<b>Special Revenue Funds</b>				
	General Purpose School	School Transpor - tation	Internal School	Total	
<b>Other Local Revenues</b>					
Recurring Items					
Investment Income	\$ 2,468	\$ 0	\$ 0	\$ 2,468	
Sale of Materials and Supplies	310	0	0	310	
Miscellaneous Refunds	6,385	175	0	6,560	
Nonrecurring Items					
Sale of Equipment	400	0	0	400	
Sale of Property	240	0	0	240	
Contributions and Gifts	2,100	0	0	2,100	
Other Local Revenues					
Other Local Revenues	0	0	27,029	27,029	
Total Other Local Revenues	\$ 11,903	\$ 175	\$ 27,029	\$ 39,107	
<b>State of Tennessee</b>					
General Government Grants					
On-behalf Contributions for OPEB	\$ 1,077	\$ 0	\$ 0	\$ 1,077	
State Education Funds					
Tennessee Investment in Student Achievement	2,186,136	0	0	2,186,136	
Basic Education Program	8,071	0	0	8,071	
TISA - On-behalf Payments	196	0	0	196	
Career Ladder Program	2,289	0	0	2,289	
Other State Revenues					
State Revenue Sharing - T.V.A.	0	343,365	0	343,365	
State Revenue Sharing - Telecommunications	686	0	0	686	
Total State of Tennessee	\$ 2,198,455	\$ 343,365	\$ 0	\$ 2,541,820	
<b>Other Governments and Citizens Groups</b>					
Other Governments					
Contributions	\$ 23,520	\$ 0	\$ 0	\$ 23,520	
Total Other Governments and Citizens Groups	\$ 23,520	\$ 0	\$ 0	\$ 23,520	
Total	\$ 2,607,339	\$ 751,583	\$ 27,029	\$ 3,385,951	

**CARROLL COUNTY, TENNESSEE**  
**Schedule of Detailed Expenditures -**  
**All Governmental Fund Types**  
**For the Year Ended June 30, 2024**

**General Fund**

## General Government

**County Commission**

Board and Committee Members Fees	\$ 23,650
Social Security	1,379
Pensions	911
Employee and Dependent Insurance	622
Employer Medicare	337
Audit Services	12,229
Dues and Memberships	3,416
Legal Notices, Recording, and Court Costs	3,980
Periodicals	666
Other Charges	587
Total County Commission	\$ 47,777

**Board of Equalization**

Board and Committee Members Fees	\$ 3,070
Data Processing Services	6,476
Total Board of Equalization	9,546

**Other Boards and Committees**

Board and Committee Members Fees	\$ 300
Legal Notices, Recording, and Court Costs	280
Total Other Boards and Committees	580

**County Mayor/Executive**

County Official/Administrative Officer	\$ 115,254
Assistant(s)	53,707
Secretary(ies)	111,480
Other Salaries and Wages	633
Social Security	17,000
Pensions	17,061
Employee and Dependent Insurance	17,838
Unemployment Compensation	133
Employer Medicare	3,976
Communication	2,801
Dues and Memberships	2,269
Maintenance Agreements	1,806
Postal Charges	2,897
Printing, Stationery, and Forms	1,132
Travel	1,944
Office Supplies	5,404
Total County Mayor/Executive	355,335

**County Attorney**

Consultants	\$ 2,250
Legal Services	125
Total County Attorney	2,375

(Continued)

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)****General Fund (Cont.)**

## General Government (Cont.)

**Election Commission**

County Official/Administrative Officer	\$ 81,644
Deputy(ies)	28,653
Election Commission	3,000
Election Workers	18,694
Social Security	6,774
Pensions	6,651
Employee and Dependent Insurance	94
Unemployment Compensation	84
Employer Medicare	1,584
Communication	2,308
Legal Notices, Recording, and Court Costs	6,253
Maintenance Agreements	24,028
Maintenance and Repair Services - Equipment	11,606
Postal Charges	2,924
Printing, Stationery, and Forms	2,666
Travel	1,466
Office Supplies	9,462
Office Equipment	922
Total Election Commission	\$ 208,813

**Register of Deeds**

County Official/Administrative Officer	\$ 90,715
Deputy(ies)	63,028
Part-time Personnel	803
Social Security	8,501
Pensions	9,400
Employee and Dependent Insurance	31,607
Unemployment Compensation	58
Employer Medicare	1,988
Communication	3,363
Data Processing Services	8,636
Dues and Memberships	969
Maintenance Agreements	1,806
Postal Charges	180
Travel	779
Other Contracted Services	2,175
Office Supplies	4,257
Data Processing Equipment	272
Total Register of Deeds	\$ 228,537

**County Buildings**

Custodial Personnel	\$ 25,595
Maintenance Personnel	38,743
Social Security	3,963
Pensions	3,690
Employee and Dependent Insurance	144
Unemployment Compensation	84

(Continued)

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)****General Fund (Cont.)**

## General Government (Cont.)

**County Buildings (Cont.)**

Employer Medicare	\$ 927
Communication	1,438
Maintenance Agreements	8,060
Maintenance and Repair Services - Buildings	83,152
Maintenance and Repair Services - Equipment	3,736
Maintenance and Repair Services - Vehicles	2,451
Permits	465
Custodial Supplies	4,611
Electricity	64,254
Gasoline	2,880
Natural Gas	14,610
Tires and Tubes	1,539
Water and Sewer	17,915
Other Supplies and Materials	3,955
Building and Contents Insurance	201,713
Liability Insurance	210,588
Other Charges	10,481
Building Improvements	11,127
Communication Equipment	25,000
Data Processing Equipment	45,838
<b>Total County Buildings</b>	<b>\$ 786,959</b>

## Finance

**Property Assessor's Office**

County Official/Administrative Officer	\$ 90,715
Deputy(ies)	88,006
Social Security	10,669
Pensions	10,938
Employee and Dependent Insurance	13,638
Unemployment Compensation	112
Employer Medicare	2,495
Communication	1,912
Contracts with Private Agencies	17,665
Dues and Memberships	1,700
Maintenance Agreements	1,921
Postal Charges	2,000
Travel	406
Office Supplies	1,582
Office Equipment	996
<b>Total Property Assessor's Office</b>	<b>244,755</b>

**Reappraisal Program**

Data Processing Services	\$ 3,798
Postal Charges	763
Other Contracted Services	19,800
<b>Total Reappraisal Program</b>	<b>24,361</b>

(Continued)

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)****General Fund (Cont.)**

## Finance (Cont.)

**County Trustee's Office**

County Official/Administrative Officer	\$ 90,715
Deputy(ies)	59,510
Part-time Personnel	6,469
Social Security	9,191
Pensions	9,194
Employee and Dependent Insurance	19,932
Unemployment Compensation	95
Employer Medicare	2,150
Communication	2,628
Data Processing Services	17,607
Dues and Memberships	1,234
Maintenance Agreements	1,907
Postal Charges	12,287
Travel	1,256
Office Supplies	1,710
Total County Trustee's Office	\$ 235,885

**County Clerk's Office**

County Official/Administrative Officer	\$ 90,715
Deputy(ies)	128,686
Bonus Payments	7,200
Social Security	12,021
Pensions	13,427
Employee and Dependent Insurance	29,700
Unemployment Compensation	112
Employer Medicare	2,811
Communication	1,803
Data Processing Services	3,000
Dues and Memberships	1,094
Maintenance Agreements	2,250
Maintenance and Repair Services - Office Equipment	5,542
Postal Charges	10,822
Travel	421
Office Supplies	4,950
Office Equipment	3,611
Total County Clerk's Office	318,165

## Administration of Justice

**Circuit Court**

County Official/Administrative Officer	\$ 90,715
Deputy(ies)	195,950
Jury and Witness Expense	10,469
Social Security	17,494
Pensions	17,629
Employee and Dependent Insurance	17,449
Unemployment Compensation	222
Employer Medicare	4,091

(Continued)

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)****General Fund (Cont.)**

## Administration of Justice (Cont.)

**Circuit Court (Cont.)**

Communication	\$ 5,274
Data Processing Services	38,390
Dues and Memberships	1,044
Legal Notices, Recording, and Court Costs	2,872
Maintenance Agreements	6,519
Maintenance and Repair Services - Buildings	99,757
Postal Charges	713
Travel	661
Other Contracted Services	50
Office Supplies	10,978
Other Charges	309
Office Equipment	1,007
Total Circuit Court	\$ 521,593

**General Sessions Judge**

Judge(s)	\$ 130,913
Assistant(s)	20,000
Social Security	9,172
Pensions	9,236
Employee and Dependent Insurance	6,759
Unemployment Compensation	27
Employer Medicare	2,145
Dues and Memberships	300
Travel	1,386
Office Supplies	1,315
Total General Sessions Judge	181,253

**Drug Court**

Other Per Diem and Fees	\$ 6,007
Total Drug Court	6,007

**Chancery Court**

Deputy(ies)	\$ 126,629
Social Security	6,989
Pensions	7,750
Employee and Dependent Insurance	23,922
Unemployment Compensation	112
Employer Medicare	1,635
Advertising	13,340
Communication	2,585
Data Processing Services	15,196
Dues and Memberships	1,129
Maintenance Agreements	1,733
Postal Charges	1,926
Office Supplies	3,781
Total Chancery Court	206,727

(Continued)

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)****General Fund (Cont.)**

## Administration of Justice (Cont.)

**Juvenile Court**

Supervisor/Director	\$ 48,529
Youth Service Officer(s)	48,354
Guidance Personnel	50,277
Social Security	8,483
Pensions	9,006
Employee and Dependent Insurance	13,226
Unemployment Compensation	84
Employer Medicare	1,984
Communication	1,736
Maintenance Agreements	1,917
Postal Charges	304
Travel	76
Other Contracted Services	2,100
Office Supplies	469
Total Juvenile Court	\$ 186,545

**Judicial Commissioners**

Board and Committee Members Fees	\$ 17,000
Social Security	1,054
Employer Medicare	246
Total Judicial Commissioners	\$ 18,300

**Other Administration of Justice**

Contracts with Government Agencies	\$ 33,499
Total Other Administration of Justice	\$ 33,499

**Victim Assistance Programs**

Remittance of Revenue Collected	\$ 25,310
Total Victim Assistance Programs	\$ 25,310

## Public Safety

**Sheriff's Department**

County Official/Administrative Officer	\$ 109,766
Deputy(ies)	1,081,249
Detective(s)	24,622
Investigator(s)	149,886
Salary Supplements	32,400
Part-time Personnel	12,585
School Resource Officer	291,960
Overtime Pay	113,405
Other Salaries and Wages	21,540
In-service Training	15,071
Social Security	108,695
Pensions	162,181
Employee and Dependent Insurance	183,297
Unemployment Compensation	1,081
Employer Medicare	25,465

(Continued)

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Expenditures -  
All Governmental Fund Types (Cont.)****General Fund (Cont.)**

## Public Safety (Cont.)

**Sheriff's Department (Cont.)**

Communication	\$ 11,209
Contracts with Other Public Agencies	2,010
Contracts with Private Agencies	3,042
Dues and Memberships	2,730
Maintenance Agreements	34,743
Maintenance and Repair Services - Equipment	810
Maintenance and Repair Services - Vehicles	62,019
Postal Charges	2,739
Travel	17,479
Gasoline	144,556
Instructional Supplies and Materials	16,691
Law Enforcement Supplies	11,407
Office Supplies	13,367
Tires and Tubes	18,705
Uniforms	13,417
Other Supplies and Materials	14,628
Other Charges	92,780
Data Processing Equipment	3,965
Motor Vehicles	328,904
Other Equipment	96,029
<b>Total Sheriff's Department</b>	<b>\$ 3,224,433</b>

**Administration of the Sexual Offender Registry**

Remittance of Revenue Collected	\$ 1,100
Other Equipment	37,924
<b>Total Administration of the Sexual Offender Registry</b>	<b>39,024</b>

**Jail**

Dispatchers/Radio Operators	\$ 326,292
Guards	1,192,654
Clerical Personnel	44,629
Cafeteria Personnel	63,055
Maintenance Personnel	40,131
Part-time Personnel	17,706
Overtime Pay	81,877
Other Salaries and Wages	32,238
In-service Training	11,449
Social Security	106,709
Pensions	110,569
Employee and Dependent Insurance	154,493
Unemployment Compensation	1,780
Employer Medicare	24,956
Communication	12,544
Maintenance Agreements	16,282
Maintenance and Repair Services - Equipment	2,232
Medical and Dental Services	633,206
Travel	3,549

(Continued)

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)****General Fund (Cont.)**

## Public Safety (Cont.)

**Jail (Cont.)**

Custodial Supplies	\$ 31,239
Electricity	72,437
Food Supplies	368,674
Instructional Supplies and Materials	800
Library Books/Media	1,180
Natural Gas	39,223
Prisoners Clothing	4,039
Uniforms	13,729
Water and Sewer	90,082
Other Supplies and Materials	1,504
Other Equipment	5,353
<b>Total Jail</b>	<b>\$ 3,504,611</b>

**Correctional Incentive Program Improvements**

Guidance Personnel	\$ 102,621
Social Security	6,140
Pensions	6,280
Employee and Dependent Insurance	5,272
Unemployment Compensation	56
Employer Medicare	1,436
Travel	810
Other Contracted Services	15,208
Office Supplies	1,895
Other Supplies and Materials	3,494
<b>Total Correctional Incentive Program Improvements</b>	<b>143,212</b>

**Juvenile Services**

Educational Assistants	\$ 1,013,388
School Resource Officer	2,400
Social Security	60,814
Pensions	51,987
Employee and Dependent Insurance	78,428
Unemployment Compensation	716
Employer Medicare	14,178
Accounting Services	18,968
Communication	6,446
Dues and Memberships	863
Licenses	810
Maintenance Agreements	5,067
Maintenance and Repair Services - Equipment	1,166
Maintenance and Repair Services - Vehicles	5,173
Medical and Dental Services	6,883
Postal Charges	269
Other Contracted Services	2,196
Custodial Supplies	3,260
Food Supplies	41,463
Gasoline	23,476

(Continued)

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)****General Fund (Cont.)**

## Public Safety (Cont.)

**Juvenile Services (Cont.)**

Instructional Supplies and Materials	\$ 66,758
Office Supplies	1,119
Tires and Tubes	3,192
Other Supplies and Materials	21,196
Building and Contents Insurance	5,324
Liability Insurance	18,084
Workers' Compensation Insurance	8,595
Other Charges	28,318
Administration Equipment	8,507
Motor Vehicles	203,728
Other Equipment	520
<b>Total Juvenile Services</b>	<b>\$ 1,703,292</b>

**Fire Prevention and Control**

Supervisor/Director	\$ 41,315
Social Security	2,481
Pensions	2,528
Employee and Dependent Insurance	144
Unemployment Compensation	28
Employer Medicare	580
Communication	2,899
Dues and Memberships	680
Maintenance and Repair Services - Equipment	12,879
Maintenance and Repair Services - Vehicles	56,618
Postal Charges	198
Travel	869
Gasoline	11,482
Instructional Supplies and Materials	1,467
Office Supplies	2,319
Tires and Tubes	5,253
Other Supplies and Materials	9,579
Liability Insurance	11,343
Other Charges	4,936
Communication Equipment	13,438
Other Equipment	170,867
<b>Total Fire Prevention and Control</b>	<b>351,903</b>

**Civil Defense**

Supervisor/Director	\$ 48,525
Social Security	2,549
Pensions	2,970
Employee and Dependent Insurance	14,779
Unemployment Compensation	28
Employer Medicare	596
Communication	5,405
Dues and Memberships	80
Maintenance Agreements	2,898

(Continued)

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Expenditures -  
All Governmental Fund Types (Cont.)****General Fund (Cont.)**

## Public Safety (Cont.)

**Civil Defense (Cont.)**

Maintenance and Repair Services - Vehicles	\$ 50
Travel	717
Electricity	9,667
Gasoline	1,688
Instructional Supplies and Materials	340
Natural Gas	1,271
Office Supplies	3,597
Water and Sewer	1,608
Other Supplies and Materials	12,578
Other Charges	3,436
Other Equipment	<u>17,745</u>
Total Civil Defense	\$ 130,527

**County Coroner/Medical Examiner**

Medical Personnel	\$ 18,870
Other Per Diem and Fees	4,800
Contracts with Government Agencies	24,400
Transportation - Other than Students	<u>600</u>
Total County Coroner/Medical Examiner	48,670

**Public Safety Grants Program**

Prisoners Clothing	\$ 21,481
Other Supplies and Materials	31,732
Motor Vehicles	87,524
Other Equipment	<u>279,260</u>
Total Public Safety Grants Program	419,997

## Public Health and Welfare

**Local Health Center**

Clerical Personnel	\$ 113,166
Social Security	6,180
Pensions	6,926
Employee and Dependent Insurance	26,873
Unemployment Compensation	84
Employer Medicare	1,445
Communication	8,921
Contracts with Government Agencies	13,030
Dues and Memberships	375
Janitorial Services	8,700
Maintenance and Repair Services - Buildings	4,438
Maintenance and Repair Services - Office Equipment	150
Travel	2,988
Other Contracted Services	217
Custodial Supplies	2,600
Drugs and Medical Supplies	1,916
Office Supplies	1,177
Utilities	16,564
Building Improvements	<u>38,500</u>
Total Local Health Center	254,250

(Continued)

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)****General Fund (Cont.)**

## Public Health and Welfare (Cont.)

**Rabies and Animal Control**

Communication	\$ 336
Maintenance and Repair Services - Vehicles	157
Pest Control	12,000
Veterinary Services	728
Animal Food and Supplies	174
Gasoline	701
Total Rabies and Animal Control	\$ 14,096

**Alcohol and Drug Programs**

Supervisor/Director	\$ 37,311
Deputy(ies)	900
Salary Supplements	7,704
Part-time Personnel	26,770
Bonus Payments	5,500
Social Security	5,660
Pensions	3,646
Employee and Dependent Insurance	144
Unemployment Compensation	86
Employer Medicare	1,324
Advertising	26,118
Communication	1,043
Contracts with Other Public Agencies	8,262
Fiscal Agent Charges	14,570
Postal Charges	270
Printing, Stationery, and Forms	980
Travel	9,452
Other Supplies and Materials	9,765
Total Alcohol and Drug Programs	159,505

**General Welfare Assistance**

Pauper Burials	\$ 700
Total General Welfare Assistance	700

**Other Local Welfare Services**

Dues and Memberships	\$ 18,648
Total Other Local Welfare Services	18,648

## Social, Cultural, and Recreational Services

**Senior Citizens Assistance**

Supervisor/Director	\$ 34,541
Social Workers	28,747
Other Salaries and Wages	4,200
Social Security	3,964
Pensions	2,994
Employee and Dependent Insurance	6,772
Unemployment Compensation	73
Employer Medicare	927

(Continued)

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)****General Fund (Cont.)**

## Social, Cultural, and Recreational Services (Cont.)

**Senior Citizens Assistance (Cont.)**

Communication	\$	2,420
Contracts with Other Public Agencies		1,245
Contracts with Private Agencies		3,731
Licenses		810
Maintenance Agreements		1,732
Postal Charges		952
Printing, Stationery, and Forms		1,077
Travel		3,782
Food Supplies		2,696
Gasoline		95
Office Supplies		123
Other Charges		8,472
Total Senior Citizens Assistance	\$	109,353

**Libraries**

Assistant(s)	\$	53,688
Librarians		34,002
Part-time Personnel		15,026
Social Security		6,147
Pensions		5,367
Employee and Dependent Insurance		5,560
Unemployment Compensation		139
Employer Medicare		1,438
Communication		6,793
Dues and Memberships		1,433
Maintenance Agreements		919
Travel		2,413
Other Contracted Services		1,621
Library Books/Media		9,203
Office Supplies		1,928
Periodicals		83
Other Supplies and Materials		1,861
Other Charges		2,404
Office Equipment		9,508
Total Libraries		159,533

**Parks and Fair Boards**

Supervisor/Director	\$	52,282
Part-time Personnel		9,977
Social Security		3,904
Pensions		3,200
Employee and Dependent Insurance		144
Unemployment Compensation		57
Employer Medicare		913
Communication		3,130
Maintenance and Repair Services - Buildings		6,269
Maintenance and Repair Services - Equipment		629

(Continued)

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Expenditures -  
All Governmental Fund Types (Cont.)****General Fund (Cont.)**

## Social, Cultural, and Recreational Services (Cont.)

**Parks and Fair Boards (Cont.)**

Remittance of Revenue Collected	\$ 1,500
Other Contracted Services	1,072
Custodial Supplies	3,412
Electricity	20,234
Natural Gas	9,104
Office Supplies	1,818
Water and Sewer	6,336
Furniture and Fixtures	300
Total Parks and Fair Boards	\$ 124,281

## Agriculture and Natural Resources

**Agricultural Extension Service**

Salary Supplements	\$ 36,025
Secretary(ies)	8,863
Other Fringe Benefits	16,892
Communication	2,075
Total Agricultural Extension Service	63,855

**Forest Service**

Dues and Memberships	\$ 2,000
Total Forest Service	2,000

**Soil Conservation**

Secretary(ies)	\$ 26,414
Social Security	1,439
Pensions	1,617
Employee and Dependent Insurance	6,772
Unemployment Compensation	28
Employer Medicare	337
Total Soil Conservation	36,607

**Flood Control**

Dues and Memberships	\$ 26,400
Total Flood Control	26,400

## Other Operations

**Industrial Development**

Dues and Memberships	\$ 10,000
Total Industrial Development	10,000

**Other Economic and Community Development**

Dues and Memberships	\$ 17,000
Total Other Economic and Community Development	17,000

**Airport**

Supervisor/Director	\$ 50,000
Part-time Personnel	22,030

(Continued)

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)****General Fund (Cont.)**

## Other Operations (Cont.)

**Airport (Cont.)**

Social Security	\$ 4,046
Pensions	3,060
Unemployment Compensation	83
Employer Medicare	1,044
Communication	7,413
Maintenance and Repair Services - Buildings	20,395
Maintenance and Repair Services - Equipment	6,798
Travel	481
Custodial Supplies	386
Electricity	10,872
Gasoline	241,754
Natural Gas	2,323
Water and Sewer	8,186
Liability Insurance	5,910
Refunds	360
Airport Improvement	74,467
Total Airport	\$ 459,608

**Veterans' Services**

Supervisor/Director	\$ 26,208
Social Security	1,582
Unemployment Compensation	28
Employer Medicare	370
Communication	1,481
Maintenance Agreements	1,603
Postal Charges	66
Travel	748
Office Supplies	943
Office Equipment	2,200
Total Veterans' Services	35,229

**Other Charges**

Medical Insurance	\$ 235,500
Library Books/Media	12,000
Trustee's Commission	162,465
Workers' Compensation Insurance	76,451
Liability Claims	52,756
Total Other Charges	539,172

**Contributions to Other Agencies**

Contributions	\$ 58,323
Total Contributions to Other Agencies	58,323

Total General Fund

\$ 15,296,551

(Continued)

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Expenditures -  
All Governmental Fund Types (Cont.)****Solid Waste/Sanitation Fund**

## Public Health and Welfare

**Waste Pickup**

Clerical Personnel	\$	34,127
Social Security		1,980
Pensions		2,089
Employee and Dependent Insurance		5,272
Medical Insurance		1,500
Unemployment Compensation		28
Employer Medicare		463
Communication		1,415
Contracts with Private Agencies		1,436,788
Legal Services		126
Legal Notices, Recording, and Court Costs		42
Maintenance Agreements		1,917
Postal Charges		528
Maintenance and Repair Services - Records		112,995
Office Supplies		1,251
Other Charges		1,468
<b>Total Waste Pickup</b>	<b>\$</b>	<b>1,601,989</b>

**Recycling Center**

Supervisor/Director	\$	58,739
Clerical Personnel		25,374
Other Salaries and Wages		153,910
Social Security		14,081
Pensions		14,473
Employee and Dependent Insurance		27,330
Medical Insurance		7,500
Unemployment Compensation		245
Employer Medicare		3,293
Communication		1,032
Contracts with Private Agencies		52,251
Maintenance and Repair Services - Buildings		5,121
Maintenance and Repair Services - Equipment		11,526
Maintenance and Repair Services - Vehicles		8,354
Transportation - Other than Students		2,706
Custodial Supplies		68
Electricity		5,171
Gasoline		23,900
Natural Gas		5,640
Office Supplies		1,077
Tires and Tubes		4,202
Other Supplies and Materials		150
Building and Contents Insurance		8,264
Liability Insurance		11,403
Trustee's Commission		24,740
Workers' Compensation Insurance		8,897
Other Charges		3,212
<b>Total Recycling Center</b>		<b>482,659</b>

(Continued)

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Expenditures -  
All Governmental Fund Types (Cont.)****Solid Waste/Sanitation Fund (Cont.)**

Highways		
<b>Litter and Trash Collection</b>		
Gasoline	\$ 54	
Other Supplies and Materials	228	
Other Charges	67	
Total Litter and Trash Collection		\$ 349
Total Solid Waste/Sanitation Fund		\$ 2,084,997

**Drug Control Fund**

Public Safety		
<b>Drug Enforcement</b>		
Salary Supplements	\$ 9,583	
Social Security	594	
Pensions	481	
Employer Medicare	139	
Dues and Memberships	565	
Veterinary Services	889	
Animal Food and Supplies	640	
Trustee's Commission	683	
Motor Vehicles	85,818	
Special Education Equipment	2,714	
Other Equipment	7,284	
Total Drug Enforcement		\$ 109,390
Total Drug Control Fund		109,390

**Other General Government Fund**

Other Operations		
<b>American Rescue Plan Act Grant #1</b>		
Contributions	\$ 795,367	
Maintenance and Repair Services - Buildings	85,608	
Building Improvements	55,497	
Voting Machines	45,410	
Other Equipment	305,542	
Total American Rescue Plan Act Grant #1		\$ 1,287,424
<b>American Rescue Plan Act Grant A</b>		
Other Contracted Services	\$ 27,000	
Other Charges	194,480	
Total American Rescue Plan Act Grant A		221,480
<b>American Rescue Plan Act Grant D</b>		
Building Improvements	\$ 8,189	
Total American Rescue Plan Act Grant D		8,189
<b>American Rescue Plan Act Grant H</b>		
Other Contracted Services	\$ 68,182	
Total American Rescue Plan Act Grant H		68,182
Total Other General Government Fund		1,585,275

(Continued)

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Expenditures -  
All Governmental Fund Types (Cont.)****Constitutional Officers - Fees Fund**

Administration of Justice

**Chancery Court**

Constitutional Officers' Operating Expenses	\$ 124,330
Total Chancery Court	<u>\$ 124,330</u>

Total Constitutional Officers - Fees Fund

\$ 124,330

**Highway/Public Works Fund**

Highways

**Administration**

County Official/Administrative Officer	\$ 147,946
Clerical Personnel	70,650
Communication	3,815
Contracts with Other Public Agencies	7,200
Data Processing Services	13,795
Dues and Memberships	3,811
Evaluation and Testing	1,761
Maintenance and Repair Services - Equipment	247
Maintenance and Repair Services - Office Equipment	192
Medical and Dental Services	7
Printing, Stationery, and Forms	721
Travel	1,169
Tuition	1,200
Custodial Supplies	546
Data Processing Supplies	600
Drugs and Medical Supplies	464
Electricity	5,470
Natural Gas	1,766
Office Supplies	294
Utilities	1,809
Water and Sewer	1,957
Building and Contents Insurance	11,698
Data Processing Equipment	525
Other Equipment	560
Total Administration	<u>\$ 278,203</u>

**Highway and Bridge Maintenance**

Foremen	\$ 94,017
Equipment Operators	804,715
Advertising	850
Contracts with Private Agencies	3,625
Asphalt - Cold Mix	5,555
Asphalt - Liquid	60,000
Concrete	357
Crushed Stone	16,334
Fertilizer, Lime, and Seed	94
General Construction Materials	1,429
Other Road Materials	941
Road Signs	9,246

(Continued)

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Expenditures -  
All Governmental Fund Types (Cont.)****Highway/Public Works Fund (Cont.)**

## Highways (Cont.)

**Highway and Bridge Maintenance (Cont.)**

Uniforms	\$ 13,860
Wood Products	1,540
Chemicals	9,960
Other Supplies and Materials	2,496
Total Highway and Bridge Maintenance	\$ 1,025,019

**Operation and Maintenance of Equipment**

Mechanic(s)	\$ 113,897
Maintenance Personnel	56,932
Maintenance and Repair Services - Equipment	9,753
Maintenance and Repair Services - Vehicles	2,346
Diesel Fuel	103,869
Equipment and Machinery Parts	194,378
Garage Supplies	26,593
Gasoline	53,322
Lubricants	6,346
Small Tools	1,754
Tires and Tubes	38,150
Other Supplies and Materials	65
Other Charges	935
Total Operation and Maintenance of Equipment	608,340

**Other Charges**

Liability Insurance	\$ 37,060
Trustee's Commission	43,200
Workers' Compensation Insurance	61,043
Liability Claims	1,000
Total Other Charges	142,303

**Employee Benefits**

Social Security	\$ 92,596
Pensions	78,073
Medical Insurance	213,703
Unemployment Compensation	8,340
Total Employee Benefits	392,712

**Capital Outlay**

Pipe - Metal	\$ 99,187
Highway Construction	1,167,553
Highway Equipment	901,000
Motor Vehicles	49,379
State Aid Projects	2,904,739
Other Equipment	7,787
Total Capital Outlay	5,129,645

(Continued)

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Expenditures -**  
**All Governmental Fund Types (Cont.)****Highway/Public Works Fund (Cont.)**

Principal on Debt

**Highways and Streets**

Principal on Notes

Total Highways and Streets

\$ 63,000

\$ 63,000

Interest on Debt

**Highways and Streets**

Interest on Notes

Total Highways and Streets

\$ 10,661

10,661

Total Highway/Public Works Fund

\$ 7,649,883

**General Debt Service Fund**

Principal on Debt

**General Government**

Principal on Other Loans

Total General Government

\$ 315,000

\$ 315,000

Interest on Debt

**General Government**

Interest on Other Loans

Total General Government

\$ 115,650

115,650

Other Debt Service

**General Government**

Trustee's Commission

Total General Government

\$ 8,233

8,233

Total General Debt Service Fund

438,883

Total Governmental Funds - Primary Government

\$ 27,289,309

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Expenditures -****All Governmental Fund Types**

Discretely Presented Carroll County School Department

**For the Year Ended June 30, 2024****General Purpose School Fund**

## Instruction

**Regular Instruction Program**

TISA - On-behalf Payments	\$ 196	
Total Regular Instruction Program		\$ 196

**Alternative Instruction Program**

Teachers	\$ 53,005	
Educational Assistants	18,240	
Certified Substitute Teachers	157	
Non-certified Substitute Teachers	1,751	
Social Security	3,767	
Pensions	4,908	
Medical Insurance	19,490	
Employer Medicare	881	
Instructional Supplies and Materials	2,386	
Total Alternative Instruction Program		104,585

**Career and Technical Education Program**

Teachers	\$ 409,795	
Bonus Payments	3,200	
Other Salaries and Wages	1,500	
Certified Substitute Teachers	669	
Non-certified Substitute Teachers	4,621	
Social Security	24,350	
Pensions	32,064	
Medical Insurance	59,994	
Employer Medicare	5,695	
Instructional Supplies and Materials	30,797	
Textbooks - Bound	6,019	
Other Supplies and Materials	1,140	
Other Charges	5,944	
Vocational Instruction Equipment	10,034	
Total Career and Technical Education Program		595,822

## Support Services

**Attendance**

Clerical Personnel	\$ 10,712	
Social Security	652	
Pensions	729	
Employer Medicare	152	
Other Contracted Services	1,223	
Total Attendance		13,468

**Health Services**

Medical Personnel	\$ 1,500	
Social Security	80	
Pensions	102	
Employer Medicare	19	

(Continued)

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Expenditures -****All Governmental Fund Types**

Discretely Presented Carroll County School Department (Cont.)

**General Purpose School Fund (Cont.)**

## Support Services (Cont.)

**Health Services (Cont.)**

Drugs and Medical Supplies	\$ 196
Other Charges	<u>516</u>
Total Health Services	\$ 2,413

**Other Student Support**

Career Ladder Program	\$ 1,000
Secretary(ies)	32,779
Other Salaries and Wages	69,791
Social Security	6,304
Pensions	7,053
Medical Insurance	14,542
Employer Medicare	1,474
Lease/SBITA Payments	5,870
Internet Connectivity	23,520
Travel	1,244
Other Supplies and Materials	217
In Service/Staff Development	315
Other Charges	<u>1,461</u>
Total Other Student Support	165,570

**Career and Technical Education Program**

In Service/Staff Development	\$ 5,346
Total Career and Technical Education Program	5,346

**Technology**

Other Salaries and Wages	\$ 53,237
Social Security	3,239
Pensions	3,626
Medical Insurance	7,004
Employer Medicare	758
Internet Connectivity	9,504
Other Contracted Services	9,778
Other Supplies and Materials	1,107
In Service/Staff Development	1,212
Other Charges	2,125
Administration Equipment	699
Other Equipment	<u>18,968</u>
Total Technology	111,257

**Adult Programs**

Communication	\$ 1,980
Total Adult Programs	1,980

**Other Programs**

On-behalf Payments to OPEB	\$ 1,077
Total Other Programs	1,077

(Continued)

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Expenditures -****All Governmental Fund Types**

Discretely Presented Carroll County School Department (Cont.)

**General Purpose School Fund (Cont.)**

## Support Services (Cont.)

**Board of Education**

Board and Committee Members Fees	\$ 7,000
Social Security	434
Unemployment Compensation	1,745
Employer Medicare	102
Audit Services	3,975
Dues and Memberships	1,622
Travel	1,017
Liability Insurance	72,169
Trustee's Commission	6,169
Workers' Compensation Insurance	28,463
In Service/Staff Development	3,603
Criminal Investigation of Applicants - TBI	2,112
Other Charges	4,816
<b>Total Board of Education</b>	<b>\$ 133,227</b>

**Director of Schools**

County Official/Administrative Officer	\$ 118,733
Career Ladder Program	1,000
Social Security	6,865
Pensions	8,154
Medical Insurance	9,418
Employer Medicare	1,605
Communication	6,957
Dues and Memberships	1,262
Postal Charges	1,642
Travel	1,099
In Service/Staff Development	2,556
<b>Total Director of Schools</b>	<b>159,291</b>

**Office of the Principal**

Principals	\$ 80,574
Career Ladder Program	1,000
Bonus Payments	800
Social Security	5,055
Pensions	5,610
Medical Insurance	7,538
Employer Medicare	1,182
Dues and Memberships	100
In Service/Staff Development	439
Administration Equipment	441
<b>Total Office of the Principal</b>	<b>102,739</b>

**Fiscal Services**

Accountants/Bookkeepers	\$ 55,888
Clerical Personnel	47,960
Social Security	6,002

(Continued)

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Expenditures -****All Governmental Fund Types**

Discretely Presented Carroll County School Department (Cont.)

**General Purpose School Fund (Cont.)**

## Support Services (Cont.)

**Fiscal Services (Cont.)**

Pensions	\$ 7,072
Medical Insurance	15,985
Employer Medicare	1,404
Data Processing Services	16,360
Data Processing Supplies	274
Office Supplies	1,078
In Service/Staff Development	97
Other Charges	568
Total Fiscal Services	\$ 152,688

**Operation of Plant**

Janitorial Services	\$ 37,200
Disposal Fees	4,994
Other Contracted Services	5,555
Custodial Supplies	7,733
Electricity	41,877
Natural Gas	22,398
Water and Sewer	7,374
Total Operation of Plant	127,131

**Maintenance of Plant**

Maintenance Personnel	\$ 42,271
Social Security	2,561
Pensions	2,879
Medical Insurance	9,217
Employer Medicare	599
Maintenance and Repair Services - Buildings	14,223
Maintenance and Repair Services - Equipment	5,339
Other Contracted Services	610
Other Supplies and Materials	2,025
Other Charges	35
Maintenance Equipment	1,857
Total Maintenance of Plant	81,616

**Transportation**

Bus Drivers	\$ 639,337
Other Salaries and Wages	75,616
Social Security	44,295
Pensions	37,447
Employer Medicare	10,359
Communication	3,381
Other Charges	155
Total Transportation	810,590

(Continued)

**CARROLL COUNTY, TENNESSEE****Schedule of Detailed Expenditures -****All Governmental Fund Types**

Discretely Presented Carroll County School Department (Cont.)

**General Purpose School Fund (Cont.)**

## Capital Outlay

**Regular Capital Outlay**

Building Improvements

\$ 10,402

Total Regular Capital Outlay

\$ 10,402

Total General Purpose School Fund

\$ 2,579,398

**School Transportation Fund**

## Support Services

**Board of Education**

Trustee's Commission

\$ 11,235

Total Board of Education

\$ 11,235

**Transportation**

Supervisor/Director

\$ 58,245

Mechanic(s)

121,625

Clerical Personnel

34,704

Other Salaries and Wages

600

Social Security

12,322

Pensions

12,772

Medical Insurance

20,903

Employer Medicare

2,882

Laundry Service

6,386

Maintenance and Repair Services - Equipment

3,005

Maintenance and Repair Services - Vehicles

63,775

Medical and Dental Services

4,196

Other Contracted Services

2,468

Diesel Fuel

233,580

Garage Supplies

2,327

Gasoline

18,276

Lubricants

14,437

Small Tools

1,525

Tires and Tubes

37,898

Vehicle Parts

134,532

Gravel and Chert

821

Other Supplies and Materials

934

In Service/Staff Development

2,392

Other Charges

3,720

Other Equipment

1,404

Total Transportation

\$ 795,729

Total School Transportation Fund

\$ 806,964

**Internal School Fund**

## Operation of Non-Instructional Services

**Community Services**

Other Charges

\$ 34,644

Total Community Services

\$ 34,644

Total Internal School Fund

\$ 34,644

Total Governmental Funds - Carroll County School Department

\$ 3,421,006

## **SINGLE AUDIT SECTION**



JASON E. MUMPOWER  
*Comptroller*

**Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and  
Other Matters Based on an Audit of Financial Statements Performed in  
Accordance with *Government Auditing Standards***

Carroll County Mayor and  
Board of County Commissioners  
Carroll County, Tennessee

To the County Mayor and Board of County Commissioners:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Carroll County, Tennessee, as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise Carroll County's basic financial statements, as listed in the table of contents, and have issued our report thereon dated November 25, 2024. Our report includes references to other auditors who audited the financial statements of the Carroll County Board of Public Utilities (a major proprietary fund and a fiduciary fund), the Carroll County Indigent Care Board (a fiduciary fund), the Internal School Fund of the Carroll County School Department (a discretely presented component unit), and the Carroll County Emergency Communications District (a discretely presented component unit) as described in our report on Carroll County's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Carroll County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Carroll County's internal control. Accordingly, we do not express an opinion on the effectiveness of Carroll County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material

weaknesses. We identified the following deficiency in internal control, described in the accompanying Schedule of Findings and Questioned Costs, that we consider to be a significant deficiency: 2024-001.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Carroll County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests no disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Carroll County's Response to the Finding**

*Government Auditing Standards* require the auditor to perform limited procedures on Carroll County's response to the finding identified in our audit and described in the accompanying Schedule of Findings and Questioned Costs. Carroll County's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Carroll County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Very truly yours,

  
Jason E. Mumpower  
Comptroller of the Treasury  
Nashville, Tennessee

November 25, 2024

JEM/gc



JASON E. MUMPOWER  
*Comptroller*

**Independent Auditor's Report on Compliance for Each Major Federal Program; Report on Internal Control Over Compliance; and Report on the Schedule of Expenditures of Federal Awards Required by the Uniform Guidance**

Carroll County Mayor and  
Board of County Commissioners  
Carroll County, Tennessee

To the County Mayor and Board of County Commissioners:

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited Carroll County's compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of Carroll County's major federal programs for the year ended June 30, 2024. Carroll County's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

In our opinion, Carroll County complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2024.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Carroll County, Tennessee, and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of Carroll County's compliance with the compliance requirements referred to above.

### ***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to Carroll County's federal programs.

### ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Carroll County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for noncompliance resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Carroll County's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Carroll County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of Carroll County's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of Carroll County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe

than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that have not been identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

#### **Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance**

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Carroll County, Tennessee, as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise Carroll County's basic financial statements. We issued our report thereon dated November 25, 2024, which contained unmodified opinions on those financial statements. Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

Very truly yours,  
  
Jason E. Mumpower  
Comptroller of the Treasury  
Nashville, Tennessee

November 25, 2024

JEM/gc

**CARROLL COUNTY, TENNESSEE, AND THE CARROLL COUNTY SCHOOL DEPARTMENT**

**Schedule of Expenditures of Federal Awards and State Grants (1) (2)**  
**For the Year-Ended June 30, 2024**

<b>Federal/Pass-through Agency/State Grantor Program Title</b>	<b>Assistance Listing Number</b>	<b>Passed-through Entity Identifying Number</b>	<b>Amount Passed-through to Subrecipients</b>	<b>Expenditures</b>
U.S. Department of Agriculture:				
Passed-through State Department of Health:				
WIC Special Supplemental Nutrition Program for Women, Infants, and Children	10.557	GG-24-80125-01	0	\$ 16,152
Total U.S. Department of Agriculture				<u>\$ 16,152</u>
U.S. Department of Housing and Urban Development:				
Passed-through State Department of Economic and Community Development:				
Community Development Block Grants/State's programs	14.228	(4)	0	\$ 52,191
Total U.S. Department of Housing and Urban Development				<u>\$ 52,191</u>
U.S. Department of Justice:				
Direct Program:				
Federal Asset Forfeiture Program	16.U01	N/A	0	\$ 45,844
Total U.S. Department of Justice				<u>\$ 45,844</u>
U.S. Department of Transportation:				
Passed-through State Department of Transportation:				
COVID 19 - Airport Improvement Program, COVID-19 Airports Programs, and Infrastructure Investment and Jobs Act Programs	20.106	(5)	0	\$ 75,000
Alcohol Open Container Requirements	20.607	Z24THS039	0	\$ 23,545
Total U.S. Department of Transportation				<u>\$ 98,545</u>
U.S. Department of the Treasury:				
Passed-through State Department of Environment and Conservation:				
COVID 19 - Coronavirus State and Local Fiscal Recovery Funds (ARP)	21.027	N/A	68,182	\$ 276,058 (6)(7)
Passed-through State Department of Health:				
COVID 19 - Coronavirus State and Local Fiscal Recovery Funds (ARP)	21.027	(4)	0	\$ 28,875 (6)
Total U.S. Department of the Treasury				<u>\$ 304,933</u>
U.S. National Foundation on the Arts and the Humanities:				
Passed-through Tennessee Secretary of State:				
Grants to States	45.310	30501-00824-09	0	\$ 2,460
Total U.S. National Foundation on the Arts and the Humanities				<u>\$ 2,460</u>
U.S. Department of Education:				
Passed-through State Department of Education:				
COVID 19 - Education Stabilization Fund (ESSER EANS)	84.425R	N/A	0	\$ 81,718
Total U.S. Department of Education				<u>\$ 81,718</u>
U.S. Election Assistance Commission:				
Passed-through Tennessee Secretary of State:				
HAVA Election Security Grants	90.404	(4)	0	\$ 2,403
Total U.S. Election Assistance Commission				<u>\$ 2,403</u>
U.S. Department of Health and Human Services:				
Passed-through Northwest Tennessee Development District:				
Aging Cluster: (3)				
Special Programs for the Aging, Title III, Part B, Grants for Supportive Services and Senior Centers	93.044	(4)	0	\$ 46,838 (6)
COVID 19 - Special Programs for the Aging, Title III, Part B, Grants for Supportive Services and Senior Centers	93.044	(4)	0	\$ 840 (6)
Passed-through State Department of Health:				
COVID 19 - Epidemiology and Laboratory Capacity for Infectious Diseases (ELC) (ARP)	93.323	Z-23-273097-01	0	\$ 419,997
Maternal and Child Health Services Block Grant to the States	93.994	GG-24-80125-01	0	\$ 16,837
Passed-through State Department of Mental Health and Substance Abuse Services:				
Opioid STR	93.788	DGA 78005_2022-2023_005	0	\$ 49,618
COVID 19 - Block Grants for Prevention and Treatment of Substance Abuse	93.959	DGA 73278_2021-2023_006	0	\$ 19,202 (6)
Block Grants for Prevention and Treatment of Substance Abuse	93.959	DGA 78127_2023-2024_006	0	\$ 61,267 (6)
Total U.S. Department of Health and Human Services				<u>\$ 614,599</u>

(Continued)

**CARROLL COUNTY, TENNESSEE, AND THE CARROLL COUNTY SCHOOL DEPARTMENT**  
**Schedule of Expenditures of Federal Awards and State Grants (1) (2) (Cont.)**

<b>Federal/Pass-through Agency/State Grantor Program Title</b>	<b>Assistance Listing Number</b>	<b>Passed-through Entity Identifying Number</b>	<b>Amount Passed-through to Subrecipients</b>	<b>Expenditures</b>
U.S. Department of Homeland Security:				
Passed-through State Department of Military:				
Disaster Grants - Public Assistance	97.036	FEMA-4712-DR-TN	\$ 170,140	
Emergency Management Performance Grants	97.042	34101-37432	0	42,262
Homeland Security Grant Program	97.067	34101-18622	0	11,307
Total U.S. Department of Homeland Security				<u>\$ 223,709</u>
Total Expenditures of Federal Grants				<u>\$ 1,442,554</u>
 <b>State Grants</b>		<b>Contract Number</b>		
Evidence-Based Programming Project - State Office of Criminal Justice Programs	N/A	(4)	\$ 153,849	
Courtroom Security Grant - State Administrative Office of the Courts	N/A	(4)	99,757	
Competitive Grant Application for Senior Centers - State Commission on Aging and Disability	N/A	(4)	8,000	
Juvenile Court Prevention Services - State Department of Children's Services	N/A	(4)	638,139	
Juvenile Court State Supplement Funds - State Department of Children's Services	N/A	(4)	9,000	
Recruitment Grant - State Department of Commerce and Insurance	N/A	33501-2425228	34,000	
Non-Public School Security Grant - State Department of Education	N/A	(4)	11,428	
State Direct Appropriations Grant - State Department of Children's Services	N/A	(4)	700,000	
Transportation of Mental Health Patients - State Department of Finance and Administration	N/A	(4)	7,270	
VCIF Community Crime Prevention - State Department of Finance and Administration	N/A	(4)	9,918	
Local Health Services - State Department of Health	N/A	GG-24-80125-00	139,400	
Adult Changing Table Grant - State Department of Intellectual and Developmental Disabilities	N/A	34401-99327	5,000	
Drug Coalition Grant - State Department of Mental Health and Substance Abuse Services	N/A	(4)	44,348	
Statewide School Resource Officer Grant Program - State Department of Safety and Homeland Security	N/A	(4)	434,765	
Airport Maintenance Program - State Department of Transportation	N/A	40100-49630	67,769	
Litter Grant - State Department of Transportation	N/A	(4)	24,424	
Volunteer Firefighter Equipment and Training Grant Program - State Department of Commerce and Insurance	N/A	33501-2425510	59,300	
Student Ticket Subsidy - Tennessee Arts Commission	N/A	(4)	320	
Top Grant - Tennessee Secretary of State	N/A	(4)	<u>4,872</u>	
Total State Grants				<u>\$ 2,451,559</u>

ALN = Assistance Listing Number

N/A = Not Applicable

(1) Presented in conformity with generally accepted accounting principles using the modified accrual basis of accounting.  
 (2) Carroll County elected not to use the 10% de minimis cost rate permitted in the Uniform Guidance.

(3) Aging Cluster total \$47,678.

(4) Information not available.

(5) 40100-22520: \$30,000; 40100-30300: \$13,000; 40100-47260: \$32,000.

(6) Total for ALN 21.027 is \$304,933; Total for ALN 93.044 is \$47,678; Total for ALN 93.959 is \$80,469.

(7) SUBRECIPIENT AMOUNTS

<b>Subrecipient</b>	<b>ALN</b>	<b>Amount Provided to Subrecipient</b>
Cedar Grove Utility District	21.027	<u>\$ 68,182</u>

**CARROLL COUNTY, TENNESSEE**  
**Summary Schedule of Prior-year Findings**  
**For the Year Ended June 30, 2024**

*Government Auditing Standards* require auditors to report the status of uncorrected findings from prior audits. In addition, OMB's Uniform Guidance requires auditees to report the status of all prior-year findings whether corrected or not. Presented below are financial statement findings along with their current status from the Annual Financial Report for Carroll County, Tennessee, for the year ended June 30, 2024.

**Prior-year Financial Statement Findings**

Fiscal Year	Page Number	Finding Number	Title of Finding	ALN	Current Status
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**OFFICE OF COUNTY MAYOR**

2023	212	2023-001	General ledger payroll deduction accounts were not reconciled with payroll reports and payments in the General, Solid Waste/Sanitation, and Drug Control funds.	N/A	Corrected
2023	212	2023-002	The office had deficiencies in budget operations.	N/A	Corrected

**OFFICE OF TRUSTEE**

2023	213	2023-003	The office did not review its software audit log.	N/A	Corrected
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**OFFICE OF CLERK AND MASTER**

2023	214	2023-004	The clerk and master did not obtain a letter of agreement or court decree to authorize deputy hires.	N/A	Corrected
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**Prior-year Federal Awards Findings**

There were no prior-year federal award findings to report.

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**CARROLL COUNTY, TENNESSEE**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
**For the Year Ended June 30, 2024**

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**PART I, SUMMARY OF AUDITOR'S RESULTS**

**Financial Statements:**

1. Our report on the financial statements of Carroll County is unmodified.

2. Internal Control Over Financial Reporting:

\* Material weakness identified? **NO**

\* Significant deficiency identified? **YES**

3. Noncompliance material to the financial statements noted? **NO**

**Federal Awards:**

4. Internal Control Over Major Federal Programs:

\* Material weakness identified? **NO**

\* Significant deficiency identified? **NONE REPORTED**

5. Type of report auditor issued on compliance for major programs. **UNMODIFIED**

6. Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? **NO**

7. Identification of Major Federal Programs:

\* Assistance Listing Number: 21.027 COVID 19 - Coronavirus State and Local Fiscal Recovery Funds (ARP)

\* Assistance Listing Number: 93.323 COVID 19- Epidemiology and Laboratory Capacity for Infectious Diseases (ELC) (ARP)

8. Dollar threshold used to distinguish between Type A and Type B Programs. **\$750,000**

9. Auditee qualified as low-risk auditee? **NO**

## **PART II, FINDINGS RELATING TO THE FINANCIAL STATEMENTS**

A finding and recommendation, as a result of our audit, are presented below. We reviewed the finding and recommendation with management to provide an opportunity for their response. A written response for the finding is paraphrased and presented following the finding and recommendation. Management's corrective action plans, whether related to the financial statements or federal awards, are presented separately in the Management's Corrective Action Plan in the Single Audit Section of this report. Findings relating specifically to the audit of federal awards, if any, are separately presented under Part III, Findings and Questioned Costs for Federal Awards.

### **OFFICE OF CLERK AND MASTER**

*FINDING 2024-001*

#### **THE CLERK AND MASTER HAD A DEFICIT OF \$13,496 IN THE FEE AND COMMISSION ACCOUNT**

(Internal Control – Significant Deficiency Under *Government Auditing Standards*)

On June 30, 2024, the clerk and master had a deficit of \$13,496 in the fee and commission account. This deficit resulted from the payment of expenses for the official's salary, benefits, travel, and office supplies that exceeded the amount of fees collected by the office. As a result of this deficit, funds held on behalf of litigants, heirs, and others were used to pay for these expenses. This deficiency is the result of management's failure to provide sufficient oversight and management's failure to properly monitor the fee and commission account.

### **RECOMMENDATION**

The clerk and master should take steps to liquidate the deficit in the fee and commission account. The clerk and master should also consider turning over all fees and commissions to the county trustee and having all expenses of the office paid through the General Fund, as provided for in Section 8-22-104(a)(3), *Tennessee Code Annotated*.

### **MANAGEMENT'S RESPONSE – CLERK AND MASTER**

We concur with the finding.

### **PART III, FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS**

There were no findings and questioned costs related to federal awards for the year ended June 30, 2024.

**CARROLL COUNTY, TENNESSEE**  
**MANAGEMENT'S CORRECTIVE ACTION PLAN**  
**For the Year Ended June 30, 2024**

We reviewed the financial statement and federal award findings and recommendations with management to provide an opportunity for their response as required by the auditee requirements within Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Management's corrective action plans for all financial statement findings and federal award findings are presented in this section and have been indexed below. The corrective action plans were prepared by management and have been presented as they were submitted.

Finding Number	Title of Finding	Corrective Action Plan Page Number
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**OFFICE OF CLERK AND MASTER**

2024-001	The clerk and master had a deficit of \$13,496 in the fee and commission account.	196
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**CARROLL COUNTY CHANCERY COURT  
KENNETH TODD – CLERK & MASTER  
99 COURT SQUARE, SUITE 105  
HUNTINGDON, TN 38344  
PHONE: (731) 986-1920 FAX: (731) 986-6051**

**CORRECTIVE ACTION PLAN:**

**FINDING:** THE CLERK & MASTER HAD A DEFICIT OF \$13,496 IN THE FEE AND COMMISSION ACCOUNT.

RESPONSE AND CORRECTIVE ACTION PLAN PREPARED BY:  
KENNETH TODD – CLERK & MASTER

PERSON RESPONSIBLE FOR IMPLEMENTING THE CORRECTIVE ACTION PLAN: KENNETH TODD – CLERK & MASTER

ANTICIPATED COMPLETION DATE OF PLAN IMPLEMENTATION:  
JUNE 30, 2025

REPEAT FINDING: NO

REASON CORRECTIVE ACTION WAS NOT TAKEN IN THE PRIOR YEAR: N/A

**CORRECTIVE ACTION PLAN:**

THIS OFFICE HAS BEEN A HYBIRD FEE OFFICE SINCE BEFORE 1982 WHEN I WAS FIRST APPOINTED CLERK & MASTER. I DO NOT KNOW THE REASONS WHY THIS WAS DONE. OVER THE PAST FEW YEARS THE ACCOUNT HAS RUN A DEFICIT. I HAVE DISCUSSED THIS MATTER WITH THE COUNTY MAYOR. IF WE CHANGE THE OFFICE FROM FEE STATUS, WE WILL HAVE TO AMEND THE BUDGET. A BETTER COURSE OF ACTION WILL BE TO CHANGE AT THE END OF THE FISCAL YEAR TO COINCIDE WITH THE BUDGET PREPARATION PROCESS. THE DEFICIT WILL BECOME LESS AS THE OFFICE BEGINS TO COLLECT DELINQUENT TAXES AND PROCEED WITH THE TAX SALE IN MARCH OR APRIL, 2025.



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KENNETH TODD – CLERK & MASTER

## **BEST PRACTICE**

Accounting literature describes a best practice as a recommended policy, procedure, or technique that aids management in improving financial performance. Historically, a best practice has consistently shown superior results over conventional methods.

The Division of Local Government Audit strongly believes that the item noted below is a best practice that should be adopted by the governing body as a means of significantly improving accountability and the quality of services provided to the citizens of Carroll County.

### **CARROLL COUNTY SHOULD ADOPT A CENTRAL SYSTEM OF ACCOUNTING, BUDGETING, AND PURCHASING**

Carroll County does not have a central system of accounting, budgeting, and purchasing covering all county departments. The county recently adopted a private act centralizing operations of the offices under the supervision of the mayor and highway commissioners; however, the school department was not included in this centralization. Sound business practices dictate that establishing a central system covering all county departments would significantly improve internal controls over the accounting, budgeting, and purchasing processes. The absence of a central system of accounting, budgeting, and purchasing has been a management decision by the county commission, resulting in decentralization and some duplication of effort. We recommend the adoption of the County Financial Management System of 1981 or a private act, which would provide for a central system of accounting, budgeting, and purchasing covering all county departments.