

CLARKSVILLE-MONTGOMERY COUNTY  
REGIONAL PLANNING COMMISSION  
AUDITED FINANCIAL STATEMENTS  
AND OTHER INFORMATION  
JUNE 30, 2014

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CLARKSVILLE-MONTGOMERY COUNTY REGIONAL PLANNING COMMISSION  
SCHEDULE OF BOARD OF COMMISSIONERS AND DIRECTOR (UNAUDITED)  
JUNE 30, 2014

BOARD OF COMMISSIONERS

		<u>Term Expires</u>
* Mr. Richard Swift, Chairman	City	Jan. 10, 2017
* Mr. Bryce Powers, Vice Chairman	County	Jan. 10, 2015
Mr. Russell Adkins	County	Jan. 10, 2016
* Mayor Carolyn Bowers (Coterminous with County Mayor's Term)	County	Aug. 31, 2014
Mr. Geno Grubbs (Coterminous with City Council Term)	City	Dec. 31, 2014
Mr. Wade Hadley	City	Jan. 10, 2015
Mr. Mark Kelly (Coterminous with City Mayor's Term) (representing City Mayor)	City	Dec. 31, 2014
Ms. Mable Larson (Coterminous with County Mayor's Term) (representing County Mayor)	County	Aug. 31, 2014
* Mayor Kim McMillan (Coterminous with City Mayor's Term)	City	Dec. 31, 2014
Mr. Robert Nichols (Coterminous with County Commission Term)	County	Aug. 31, 2014
Dr. Linda Rudolph	City	Jan. 10, 2018

\* Indicates members of the Executive Committee.

DIRECTOR

Dr. David Ripple



## INDEPENDENT AUDITOR'S REPORT

To the Board of Commissioners  
Clarksville-Montgomery County Regional Planning Commission  
Clarksville, Tennessee

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and major fund of the Clarksville-Montgomery County Regional Planning Commission (the Planning Commission) as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise the Planning Commission's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## *Opinions*

In our opinion, the financial statements referred to on the previous page present fairly, in all material respects, the financial position of the governmental activities and general fund of the Planning Commission as of June 30, 2014, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## *Other Matters*

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the schedule of funding progress – pension plan and the schedule of funding progress – other postemployment benefits, as listed on the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements. The schedule of board of commissioners and director, the schedule of operating income and expenses, and the schedule of expenditures of federal awards listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The schedule of operating income and expenses and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of operating income and expenses and the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

The schedule of board of commissioners and director has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated October 29, 2014, on our consideration of the Planning Commission’s internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Planning Commission’s internal control over financial reporting and compliance.

*Stone Rudolph & Henry, PLC*

Clarksville, Tennessee

October 29, 2014

CLARKSVILLE-MONTGOMERY COUNTY REGIONAL PLANNING COMMISSION  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)  
JUNE 30, 2014

BACKGROUND

The Clarksville-Montgomery County Regional Planning Commission (the Planning Commission) is an independent body established in 1963 under State Law. The Board of Commissioners consists of nine members serving the community. The members are nominated for appointment by the County Mayor and the City Mayor; however, the Local Government Planning Advisory Committee of the Tennessee Department of Economic and Community Development actually appoints all members of the Board of Commissioners. The five citizen planning commissioners serve four-year terms. The four elected officials (or their designees in the case of the mayors) serve during their terms of office. One planning commissioner will serve on the Regional Historic Zoning Commission as required by State law. Planning commissioners also serve on other local boards as established by local laws, such as the City and County Boards of Zoning Appeals.

The composition of the Board of Commissioners is as follows:

- (1) City Mayor/designate
- (2) County Mayor/designate
- (3) City Council Member, chosen by City Mayor
- (4) County Commissioner, chosen by County Mayor
- (5) Three citizen appointments made by the City Mayor
- (6) Two citizen appointments made by the County Mayor

A full-time planning staff employed by the Planning Commission carries out all administrative activities. This agency also provides technical and planning assistance in coordinating actions among federal, state, regional, and local governments.

The basic function and duty of the Planning Commission is to formulate and adopt a general regional plan for the physical development of the region. The plan is for the general purpose of guiding and accomplishing a coordinated, efficient, and economic development of the region which will, in accordance with present and future needs and resources, best promote the health, safety, morals, order, convenience, prosperity, and welfare of the inhabitants. The Planning Commission intends to promote efficiency and economy in the process of development, including, among other things, such distribution of population and the uses of the land for urbanization, trade, industry, habitation, recreation, agriculture, forestry, and other uses as will tend to create conditions favorable to transportation, health, safety, civic activities, and educational and cultural opportunities. Its plans entail reducing the waste of financial and human resources that result from either excessive congestion or excessive scattering of population, and tend toward an efficient and economic utilization, conservation, and production of the supply of food, water, minerals, and other resources, as well as drainage, sanitary, and other facilities.

The Planning Commission employs a professional staff to oversee rezoning, review subdivision development, review site development and coordinate transportation planning within the Clarksville-Montgomery County area.

CLARKSVILLE-MONTGOMERY COUNTY REGIONAL PLANNING COMMISSION  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (CONT'D)  
JUNE 30, 2014

As noted earlier, the Planning Commission processes and reviews requests for zoning changes, as well as proposed subdivisions within Clarksville and Montgomery County, Tennessee. It also processes site development reviews for the City and County that are required in many zoning districts. Also, the Planning Commission is responsible for carrying out the City and County's short- and long-range planning activities.

There are two employees who are involved in transportation planning activities. These staff members are funded through federal, state and some local monies. As the Clarksville Urbanized Area Metropolitan Planning Agency, they conduct federally mandated transportation activities in the southwest portion of Christian County, Kentucky, as well as all of Montgomery County, Tennessee, that constitute the U.S. Bureau of Census designated "Urbanized Area."

ZONING, SUBDIVISION, AND SITE REVIEW CASES

The Planning Commission is specifically responsible for recommendations concerning the rezoning of land in the City and County and for the proper subdivision of new land and site plan developments in the City and County. Citizens file applications in our office to have their property rezoned, subdivided, or site development plans reviewed. After the Planning Commission has recommended approval or disapproval on zoning applications, the County cases are then heard by the Board of County Commissioners and the City cases are heard by the Clarksville City Council. Subdivision and site review cases are only acted on by the Planning Commission.

The Board of Commissioners usually meets on the Wednesday before the last Thursday of each month. The City Council usually meets informally on the last Thursday of each month, and their formal meeting is held on the first Thursday of each month. The Board of County Commissioners usually meets informally on the first Monday of each month and their formal meeting is held on the second Monday of each month.

In order to have adequate time to process the requests for zone changes, subdivision approvals, site reviews and right-of-way abandonment applications, deadline dates have been established in accordance with current local zoning laws. A current listing of these deadlines is available in the Planning Commission office.

Applications must be received in our office by the close of business on the date set to be processed for the current month. Each case is taken in the order received. Fees have been established by resolution or ordinance of the appropriate body.

All fees will be processed in accordance with approved accounting policies for the Planning Commission. All zoning requests must be advertised in a newspaper of local general circulation within required time limits. Also, adjacent property owners are notified by mail as a courtesy, utilizing the latest available tax rolls on file in our office. Subdivision applications are not required to be advertised for public hearing. However, notices are required to be sent by mail within specified time limits to all adjacent property owners. For right-of way abandonments and site development plans requiring Planning Commission Board approval, adjacent property owners are also notified. Every effort is made to make sure every adjacent owner is notified.

CLARKSVILLE-MONTGOMERY COUNTY REGIONAL PLANNING COMMISSION  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (CONT'D)  
JUNE 30, 2014

All cases are processed according to specific guidelines and requirements established in the City of Clarksville zoning ordinance, the Montgomery County zoning resolution and the Clarksville-Montgomery County subdivision regulations.

OTHER FUNCTIONS

The Planning Commission also serves as the staff to several design review boards, including the Clarksville-Montgomery County Historic Zoning Commission, which approves “certificates of appropriateness” for modifications to existing and new developments within locally Designated Historic District Overlays, and the Madison Street Corridor Design Review Board, which approves new and modified developments in the Madison Street Corridor Overlay District.

The Planning Commission staff also processes City of Clarksville annexation requests and the long-range capital improvements programs of City and County governments.

Finally, the Planning Commission provides staff support to a number of special boards and commissions, such as the Clarksville-Montgomery County Economic and Community Development Board, the Growth Plan Coordinating Committee and the Clarksville-Montgomery County Residential Development Commission.

MAPS AND OTHER INFORMATION

The Planning Commission maintains and updates various layers of the community’s GIS system. Average daily traffic count maps are updated annually when new traffic counts are received from the Tennessee Department of Transportation (TDOT). Aerial photography and topographic maps are available through our office, as well as flood and census tract information. Official road name lists and up-to-date listings of county addresses for E-911 purposes are also maintained.

A wide variety of planning information, both current and historical, is available to anyone desiring this information. Our staff is ready to assist anyone needing this information.

REPORTING REQUIREMENTS

The Planning Commission is required to apply the Governmental Accounting Standards Board (“GASB”) Statement No. 34, “Basic Financial Statements-and Management’s Discussion and Analysis-for State and Local Governments” (“GASB 34”) for all accounting periods beginning after June 15, 2002.

Our discussion and analysis of the Planning Commission’s financial performance provides an overview of the Planning Commission’s financial activities for the fiscal year ended June 30, 2014. Please read it in conjunction with the Planning Commission’s financial statements.

CLARKSVILLE-MONTGOMERY COUNTY REGIONAL PLANNING COMMISSION  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (CONT'D)  
JUNE 30, 2014

FINANCIAL HIGHLIGHTS

- The Planning Commission's net position was \$509,243 compared to \$586,901 for the prior period.
- During the year, Planning Commission operating revenues and other income were \$1,049,317, with operating expenses of \$1,126,975.

DESCRIPTION OF BASIC FINANCIAL STATEMENTS

The Financial Statements report information about the Planning Commission using generally accepted accounting principles. The *Governmental Fund Balance Sheet/Statement of Net Position* includes all assets and liabilities and provides information about the nature and amounts of investments in resources (assets) and the obligations (liabilities). All of the current year's revenues and expenses are accounted for in the *Statement of Governmental Fund Revenues, Expenditures, and Changes in Fund Balance/Statement of Activities*. This statement measures the success of operations over the past year.

CLARKSVILLE-MONTGOMERY COUNTY REGIONAL PLANNING COMMISSION  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (CONT'D)  
JUNE 30, 2014

The following condensed financial information provides an overview of the Planning Commission's financial activities for the years ended June 30, 2014 and 2013.

NET POSITION

	<u>2014</u>	<u>2013</u>	<u>Dollar Change</u>	<u>Percent Change</u>
<u>ASSETS AND DEFERRED</u>				
<u>OUTFLOWS OF RESOURCES</u>				
Cash and cash equivalents	\$ 672,707	\$ 702,362	\$ (29,655)	-4.1%
Capital assets (net)	90,364	76,378	13,986	18.3%
Other assets	<u>95,490</u>	<u>105,536</u>	<u>(10,046)</u>	-9.5%
Total assets	858,561	884,276	(25,715)	-2.9%
DEFERRED OUTFLOWS OF RESOURCES				
	-	-	-	-
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES				
	<u>\$ 858,561</u>	<u>\$ 884,276</u>	<u>\$ (25,715)</u>	-2.9%
<u>LIABILITIES, DEFERRED INFLOWS</u> <u>OF RESOURCES AND NET POSITION</u>				
Current liabilities	\$ 33,341	\$ 14,614	\$ 18,727	128.2%
Other liabilities	<u>315,977</u>	<u>282,761</u>	<u>33,216</u>	11.7%
Total liabilities	349,318	297,375	51,943	17.5%
DEFERRED INFLOWS OF RESOURCES				
	-	-	-	-
NET POSITION				
Unrestricted net position	418,879	510,523	(91,644)	-18.0%
Investment in capital assets	<u>90,364</u>	<u>76,378</u>	<u>13,986</u>	18.3%
Total net position	<u>509,243</u>	<u>586,901</u>	<u>(77,658)</u>	-13.2%
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION				
	<u>\$ 858,561</u>	<u>\$ 884,276</u>	<u>\$ (25,715)</u>	-2.9%

Net position – Total net position decreased \$77,658 primarily due to the change in unrestricted net position as detailed on the following page. Investment in capital assets was \$90,364 for the year ended June 30, 2014. Unrestricted net position was \$418,879 this fiscal year. Unrestricted net position consists of net position that does not meet the definition of “restricted” or “investment in capital assets.”

Other liabilities - Liabilities increased \$51,943 primarily due to an increase in accounts payable and unearned revenue.

CLARKSVILLE-MONTGOMERY COUNTY REGIONAL PLANNING COMMISSION  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (CONT'D)  
JUNE 30, 2014

CHANGES IN NET POSITION FOR YEAR ENDED JUNE 30,

	<u>2014</u>	<u>2013</u>	<u>Dollar Change</u>	<u>Total Percent Change</u>
Total operating revenues	\$1,045,046	\$1,388,734	\$ (343,688)	-24.7%
Total operating expenses	(1,126,975)	(1,424,954)	297,979	20.9%
Other income	<u>4,271</u>	<u>4,210</u>	<u>61</u>	1.4%
Change in net position	(77,658)	(32,010)	(45,648)	-139.5%
Net position, beginning of year	<u>586,901</u>	<u>618,911</u>	<u>(32,010)</u>	5.2%
Net position, end of year	<u>\$ 509,243</u>	<u>\$ 586,901</u>	<u>\$ (77,658)</u>	-13.2%

Revenues – The Planning Commission generates revenue through the collection of filing fees for zoning cases, subdivision reviews and site reviews. It also receives yearly allocations from the City of Clarksville and Montgomery County, Tennessee. Federal funds are also received for transportation planning activities. For the year ended June 30, 2014, City and County funding was \$574,000, or 54.9%, of operating revenues. Grant contracts totaled \$315,226, or 30.2%, of operating revenues. Fees and interest on investments accounted for the balance of \$160,091, or 15.3%, of operating revenues.

The main source of the Planning Commission's non-operating revenues consists of interest earned on its investments. For the year ended June 30, 2014, the Planning Commission earned \$3,444, while for the year ended June 30, 2013, interest was \$3,505.

Expenses – The main expenditures for the Planning Commission are for salaries and employee benefits. A total of \$637,343, or 56.6%, of total expenses was expended for salaries and payroll taxes and \$202,853, or 18.0%, for employee benefits. A total of \$107,235, or 9.5%, was expended for transportation related projects. The remaining was used for ordinary operating expenses such as office supplies, utilities, advertising fees, etc.

CLARKSVILLE-MONTGOMERY COUNTY REGIONAL PLANNING COMMISSION  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (CONT'D)  
JUNE 30, 2014

COMPARISON OF FY 2013-14 BUDGET TO ACTUAL REVENUES/EXPENSES

The following table shows budgeted versus actual figures for revenues and expenses. The full amount of grant contracts allocated to the Planning Commission through TDOT and KY Transportation Cabinet is placed in the budget to have access to it in case the City and/or County identify projects that need to be accomplished during that budget year. These funds are only drawn down when used for projects. This goes for administration money as well as project funds. We are reimbursed at a rate of 80/20 or 85/15 depending on the fund used. Contracted and professional services are the opposite side of this scenario – the full amount is also shown on the expense side but only reimbursed as used.

Estimates for charges (fees) for services are usually kept low because we can never know how many cases will actually be filed. The number of cases and therefore the derived fees depend on the local economy and building economy in the area.

CLARKSVILLE-MONTGOMERY COUNTY REGIONAL PLANNING COMMISSION  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (CONT'D)  
JUNE 30, 2014

	Original/Final Budgeted Amounts	Actual Amounts	Variance Favorable (Unfavorable)
	<u>                    </u>	<u>                    </u>	<u>                    </u>
Revenues:			
City and county funding	\$ 574,000	\$ 574,000	\$ -
Grant contracts	410,998	315,226	(95,772)
MPO match	32,728	-	(32,728)
Interest	3,700	3,444	(256)
Other	1,175	827	(348)
Charges for services	<u>95,000</u>	<u>155,820</u>	<u>60,820</u>
Total revenues	<u>\$ 1,117,601</u>	<u>\$ 1,049,317</u>	<u>\$ (68,284)</u>
Expenditures:			
Board fees	\$ 12,000	\$ 8,650	\$ 3,350
Communications	8,000	6,219	1,781
Consultants	34,750	985	33,765
Depreciation	-	15,595	(15,595)
Dues and memberships	3,500	3,632	(132)
Janitorial services	5,500	5,100	400
Lease payments	20,000	17,277	2,723
Legal notices	13,000	12,064	936
Maintenance agreements	15,000	10,642	4,358
Repairs and maintenance	8,500	6,557	1,943
Postal charges	2,800	2,529	271
Travel	25,000	13,672	11,328
Tuition	2,500	2,252	248
Contracted and professional services	245,392	123,687	121,705
Office supplies	22,000	19,333	2,667
Periodicals	4,500	3,763	737
Utilities	21,000	16,159	4,841
Insurance	18,750	18,663	87
Salaries	616,253	592,623	23,630
Payroll taxes	48,361	44,720	3,641
Employee benefits	<u>209,991</u>	<u>202,853</u>	<u>7,138</u>
Total operating expenses	<u>1,336,797</u>	<u>1,126,975</u>	<u>209,822</u>
Equipment and capital outlay	<u>30,000</u>	<u>29,581</u>	<u>419</u>
Total	<u>                    </u>	<u>                    </u>	<u>                    </u>
Expenditures/expenses	<u>\$ 1,366,797</u>	<u>\$ 1,156,556</u>	<u>\$ 210,241</u>

CLARKSVILLE-MONTGOMERY COUNTY REGIONAL PLANNING COMMISSION  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (CONT'D)  
JUNE 30, 2014

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets – At June 30, 2014, the Planning Commission had \$90,364 invested in its furniture, fixtures and equipment (see table below).

	<u>2014</u>
Property and equipment	\$ 541,302
Total accumulated depreciation	<u>(450,938)</u>
Net capital assets	<u>\$ 90,364</u>

Liabilities – At June 30, 2014, the Planning Commission had outstanding liabilities of \$349,318, which consisted of accounts payable, accrued compensated absences, other postemployment benefits and unearned revenue.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

It is anticipated that new housing development in Clarksville and Montgomery County will be comparable with the previous year. The local market appears to be more stable than the national average. However, the pace of development has declined with the downturn in the Great Recession, the pace of recovery has been slow, and the pace of development is not likely to return to that prior to the national economic downturn. Commercial and industrial development is expected to increase into the foreseeable future in response to slow growth in basic industries and population growth. However, the number of rezoning, major subdivision and site design reviews are expected to continue their decline over prior years. Therefore, actual fees collected are expected to continue their annual slow decline. With 40,000 federal employees, the Fort Campbell Army Post is the critical driver of the economy and the stability and growth of Montgomery County's economy is tied to the level of employment at Fort Campbell. Any significant cut in military spending or reorganization has the potential to affect Fort Campbell and the local economy. The U.S. Army is exploring a significant force reduction nationwide with a force reduction of up to 16,000 federal employees at the Fort Campbell Army Post. The force reduction and realignment impact on Fort Campbell are not expected to be known until late spring or the summer of 2015. Depending on the magnitude of any force reduction at Fort Campbell, local development may be severely impacted along with public revenues and Planning Commission fees. This may necessitate a reduction in Planning Commission staff commensurate with the loss of City and County revenues and Planning Commission fees. However, the transportation planning mission portion funded by Federal and State transportation planning reviews is not expected to be affected by decisions concerning the workforce at Fort Campbell.

- Population projections for Clarksville and Montgomery County indicate average yearly growth rates higher than those projected for the State of Tennessee.
- Anticipated projects for the coming year include the process of revising the City and County's zoning and subdivision regulations; creating new City sign regulations; creating a common design review board in the City; executing area-wide rezonings in the City and County; and adopting a new City/County Major Road/Street Plan.
- Work continues on amendments to the new MPO Short-Range Transportation Plan for fiscal year 2014-17 adopted in October, 2013. Consultant contracts are anticipated for the Northwest Corridor Transit Study, the Clarksville Transit System (CTS) Downtown Transfer Center Relocation Feasibility Study, and the CTS Comprehensive Operational Analysis.

CLARKSVILLE-MONTGOMERY COUNTY REGIONAL PLANNING COMMISSION  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (CONT'D)  
JUNE 30, 2014

As long as the housing and development markets remain steady or show slow growth, these factors are expected to enhance the operations of the Clarksville-Montgomery County Regional Planning Commission.

CONTACTING THE PLANNING COMMISSION'S FINANCIAL MANAGEMENT

This financial report is designed to provide our customers, taxpayers and elected officials with a general overview of the Planning Commission's finances and to show the Planning Commission's accountability for the money it receives. If you have any questions about this report, or need additional financial information, contact the Planning Commission's office at 329 Main Street, Clarksville, TN 37040.

CLARKSVILLE-MONTGOMERY COUNTY REGIONAL PLANNING COMMISSION  
GOVERNMENTAL FUND BALANCE SHEET/STATEMENT OF NET POSITION  
JUNE 30, 2014

	Governmental Fund	Adjustments - Note 5	Statement of Net Position
<u>ASSETS</u>			
Cash and cash equivalents			
Unrestricted	\$ 403,024		\$ 403,024
Restricted	269,683		269,683
Grants receivable	95,490		95,490
Capital assets, net of accumulated depreciation	-	\$ 90,364	90,364
Total assets	768,197	90,364	858,561
<u>DEFERRED OUTFLOWS OF RESOURCES</u>			
	-	-	-
Total assets and deferred outflows of resources	\$ 768,197	\$ 90,364	\$ 858,561
<u>LIABILITIES</u>			
Accounts payable	\$ 33,341		\$ 33,341
Accrued compensated absences	32,719		32,719
Other postemployment benefits	13,575		13,575
Unearned revenue	269,683		269,683
Total liabilities	349,318	-	349,318
<u>DEFERRED INFLOWS OF RESOURCES</u>			
	-	-	-
<u>FUND BALANCE/NET POSITION</u>			
Fund balance:			
Assigned	85,905		
Unassigned	332,974	\$ 90,364	
Total fund balance	418,879	90,364	
Total liabilities and fund balance	\$ 768,197		
Net position:			
Investment in capital assets			90,364
Unrestricted			418,879
Total net position		\$ 90,364	\$ 509,243

The accompanying notes are an integral part of the financial statements.

CLARKSVILLE-MONTGOMERY COUNTY REGIONAL PLANNING COMMISSION  
STATEMENT OF GOVERNMENTAL FUND REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE/STATEMENT OF ACTIVITIES  
YEAR ENDED JUNE 30, 2014

	<u>Governmental Fund</u>	<u>Adjustments - Note 5</u>	<u>Statement of Activities</u>
<u>EXPENDITURES/EXPENSES:</u>			
Operating expenses:			
Advertising and legal notices	\$ 12,064		\$ 12,064
Board fees	8,650		8,650
Depreciation	-	\$ 15,595	15,595
Dues and publications	7,395		7,395
Education	2,252		2,252
Employee benefits	202,853		202,853
Insurance	18,663		18,663
Janitorial	5,100		5,100
Lease – office equipment	17,277		17,277
Office	2,529		2,529
Payroll taxes	44,720		44,720
Professional services	124,672		124,672
Repairs and maintenance	17,199		17,199
Salaries	592,623		592,623
Supplies	19,333		19,333
Telephone	6,219		6,219
Travel	13,672		13,672
Utilities	16,159		16,159
Total operating expenses	<u>1,111,380</u>	<u>15,595</u>	<u>1,126,975</u>
Capital outlays	29,581	(29,581)	-
Total expenditures/expenses	<u>1,140,961</u>	<u>(13,986)</u>	<u>1,126,975</u>
<u>PROGRAM REVENUES:</u>			
Charges for services	155,820		155,820
Operating grant contracts	315,226		315,226
Total program revenues	<u>471,046</u>	<u>-</u>	<u>471,046</u>
Net program expense	<u>669,915</u>	<u>(13,986)</u>	<u>655,929</u>

CLARKSVILLE-MONTGOMERY COUNTY REGIONAL PLANNING COMMISSION  
STATEMENT OF GOVERNMENTAL FUND REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE/STATEMENT OF ACTIVITIES (CONT'D)  
YEAR ENDED JUNE 30, 2014

	Governmental Fund	Adjustments - Note 5	Statement of Activities
<u>GENERAL REVENUES</u>			
City and county funding	574,000		574,000
Interest	3,444		3,444
Other	827		827
Total general revenues	578,271	-	578,271
 Excess of revenues over (under) expenditures/changes in net position	(91,644)	13,986	(77,658)
 Fund balance/net position:			
Balance, beginning of year	510,523	-	586,901
 Balance, end of year	\$ 418,879	\$ -	\$ 509,243

The accompanying notes are an integral part of the financial statements.

CLARKSVILLE-MONTGOMERY COUNTY REGIONAL PLANNING COMMISSION  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2014

1. Summary of Significant Accounting Policies

Reporting Entity

The Clarksville-Montgomery County Regional Planning Commission (the Planning Commission) was created on January 12, 1963, by the Tennessee State Planning Commission as authorized by Sections 13-201 through 13-212 of the Tennessee Code Annotated (TCA) to serve as the official planning body for the City of Clarksville and Montgomery County, Tennessee.

The Planning Commission consists of nine total members, five of whom represent the City of Clarksville, and four of whom represent the remaining portion of Montgomery County outside the city limits of Clarksville.

The Planning Commission is considered a political subdivision and is exempt from federal and state income tax. The Planning Commission's operations alone constitute the reporting entity since it has no oversight responsibility for any other agencies and no component units.

Use of Estimates

The Planning Commission's financial statements are presented in accordance with accounting principles generally accepted in the United States of America which require the use of management's estimates and assumptions. Those estimates and assumptions affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities, and the reported revenues and expenses. Actual results could vary from these estimates in the near term and these variations could have a material effect on these financial statements.

Concentrations of Credit Risk

Financial instruments that potentially subject the Planning Commission to significant concentrations of credit risk consist principally of cash and receivables. The Planning Commission is exposed to credit risk by placing its deposits in financial institutions. The Planning Commission has mitigated this risk because the bank balance in excess of the FDIC insurance limit is collateralized by the State of Tennessee Bank Collateral Pool. With respect to receivables, credit risk is related to state and federal grants (see Note 3). The Planning Commission does not obtain collateral for receivables.

Government-wide and Fund Financial Statements

The government-wide financial statements (the governmental fund balance sheet/statement of net position and the statement of governmental fund revenues, expenditures, and changes in fund balance/statement of activities) report information on all of the nonfiduciary activities of the Planning Commission.

The governmental fund financial statements are shown in combination with the government-wide financial statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct operating expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges

CLARKSVILLE-MONTGOMERY COUNTY REGIONAL PLANNING COMMISSION  
NOTES TO FINANCIAL STATEMENTS (CONT'D)  
JUNE 30, 2014

1. Summary of Significant Accounting Policies (Cont'd)

Government-wide and Fund Financial Statements (Cont'd)

provided by a given function or segment; and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Subsidies and other items that are not properly included among program revenues are reported instead as general revenues.

Measurement Focus, Basis of Accounting, and Basis of Presentation

Measurement focus refers to what is being measured; basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when the related liabilities are incurred, regardless of the timing of the related cash flow.

Governmental fund financial statements are reported using the current financial resources measurement focus and modified accrual basis of accounting. Revenues are recognized when they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Planning Commission considers revenues to be available if they are collectible within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting.

The Planning Commission's only fund is the general fund. It accounts for all of the financial resources of the Planning Commission.

Cash and Cash Equivalents

The Planning Commission considers all highly liquid debt instruments purchased with maturities of 90 days or less to be cash equivalents.

Accounts Receivable

Accounts receivable are reported net of an allowance for uncollectible accounts and revenues net of uncollectible accounts.

Capital Assets

Property and equipment are valued at cost for assets purchased. All assets with an initial, individual cost of more than \$500 and an estimated useful life in excess of two years are capitalized. Depreciation of buildings and equipment is provided over the estimated useful lives of the respective assets on a straight-line basis.

Accrued Compensated Absences

Vacation benefits are accrued as earned and charged to salaries.

CLARKSVILLE-MONTGOMERY COUNTY REGIONAL PLANNING COMMISSION  
NOTES TO FINANCIAL STATEMENTS (CONT'D)  
JUNE 30, 2014

1. Summary of Significant Accounting Policies (Cont'd)

Fund Equity

The Planning Commission has implemented Governmental Accounting Standards Board (GASB) Codification 1800, "Classification and Terminology." This code provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government's fund balances more transparent. The following classifications describe the relative strength of the spending constraints:

- Nonspendable fund balance – amounts that are not in spendable form (such as inventory) or are required to remain intact.
- Restricted fund balance – amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation.
- Committed fund balance – amounts constrained to specific purposes by the Planning Commission's governing body, using its highest level of decision-making authority (i.e., through a majority vote by the board of commissioners during an official meeting). To be reported as committed, amounts cannot be used for any other purpose unless the board of commissioners takes the same highest level action to remove or change the constraint.
- Assigned fund balance – amounts the Planning Commission intends to use for a specific purpose. Intent can be expressed by management of the Planning Commission.
- Unassigned fund balance – amounts that are available for any purpose.

The details of the fund balances are included in the Governmental Funds Balance Sheet and in Note 10.

It is the Planning Commission's policy to use restricted funds first as appropriate. Assigned funds are reduced to the extent that expenditure authority has been budgeted or the assignment has been changed by management. Decreases to fund balance first reduces unassigned fund balance; in the event that unassigned fund balance becomes zero, then assigned and committed fund balances are used in that order.

Program Revenues and Expenses

Charges for services and operating program grants are shown as program revenues. Substantially all expenditures are considered program expenditures. Indirect expenses are allocated to programs based upon a grantor-approved cost allocation formula.

Funding

General revenues include support from local governments and other miscellaneous revenues.

CLARKSVILLE-MONTGOMERY COUNTY REGIONAL PLANNING COMMISSION  
NOTES TO FINANCIAL STATEMENTS (CONT'D)  
JUNE 30, 2014

1. Summary of Significant Accounting Policies (Cont'd)

Operating Grant Contracts

Contract revenue is recognized as reimbursable costs are incurred. Any costs reimbursed before the expenses are actually incurred are classified as unearned revenue and the related cash is considered restricted until the conditions for use are met.

Interest Expense

The total interest incurred each year is expensed.

Date of Management's Review

Subsequent events have been evaluated through October 29, 2014, which is the date the financial statements were available to be issued.

2. Cash and Cash Equivalents

Cash and other deposits are restricted to deposits with federally insured institutions and must be approved by the board of commissioners.

Custodial credit risk for the Planning Commission's deposits is the risk that in the event of a bank failure, the Planning Commission's deposits may not be returned to it. As required by state statutes, the Planning Commission's policy is to require financial institutions holding its deposits to be members of the State of Tennessee Bank Collateral Pool or pledge collateral of 105% for deposits in excess of federal depository insurance. The collateral is required to be held by the Planning Commission or its agent in the Planning Commission's name. At June 30, 2014, cash and other deposits included bank balances totaling \$699,767, all of which were insured by the Federal Deposit Insurance Corporation (FDIC) or the State of Tennessee Bank Collateral Pool. Cash included funds from grant contracts totaling \$269,683 which were considered to be restricted.

Both cash and cash equivalents are carried at cost which approximated fair value at June 30, 2014.

3. Grants Receivable - Contracts

Grants receivable - contracts consisted of amounts due from:

Tennessee Department of Transportation funds	\$	81,148
Kentucky Department of Transportation funds		<u>14,342</u>
		<u>\$ 95,490</u>

4. Capital Assets

Changes in depreciable capital assets follow:

<u>Capital Assets</u>	<u>Balance</u> <u>July 1, 2013</u>	<u>Additions</u>	<u>Dispositions</u>	<u>Balance</u> <u>June 30, 2014</u>
Furniture	\$ 50,978	\$ -	\$ 781	\$ 50,197
Equipment	227,883	28,586	19,598	236,871
Software	15,249	-	-	15,249
Leasehold improvements	<u>237,990</u>	<u>995</u>	<u>-</u>	<u>238,985</u>
	<u>\$ 532,100</u>	<u>\$ 29,581</u>	<u>\$ 20,379</u>	<u>\$ 541,302</u>

CLARKSVILLE-MONTGOMERY COUNTY REGIONAL PLANNING COMMISSION  
NOTES TO FINANCIAL STATEMENTS (CONT'D)  
JUNE 30, 2014

4. Capital Assets (Cont'd)

<u>Accumulated Depreciation</u>	<u>Balance</u> <u>July 1, 2013</u>	<u>Additions</u>	<u>Dispositions</u>	<u>Balance</u> <u>June 30, 2014</u>
Furniture	\$ 42,576	\$ 1,135	\$ 781	\$ 42,930
Equipment	204,522	9,458	19,598	194,382
Software	14,715	508	-	15,223
Leasehold improvements	<u>193,909</u>	<u>4,494</u>	<u>-</u>	<u>198,403</u>
	<u>\$ 455,722</u>	<u>\$ 15,595</u>	<u>\$ 20,379</u>	<u>\$ 450,938</u>

The Planning Commission has no capital assets that are idle or nondepreciable or considered to be impaired.

5. Adjustments to Governmental Fund Statements

Governmental Fund Balance Sheet to the Statement of Net Position:

When capital assets that are to be used in governmental activities are purchased or constructed, the costs of those assets are reported as expenditures in governmental funds. However, the statement of net position includes those capital assets among the assets of the Planning Commission, net of related accumulated depreciation.

Cost of capital assets	\$ 541,302
Less: Accumulated depreciation	<u>450,938</u>
	<u>\$ 90,364</u>

Statement of Governmental Fund Revenues, Expenditures, and Changes in Fund Balance to the Statement of Activities:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.

This is the amount by which depreciation expense exceeded (was exceeded by) capital outlays in the current period.

Capital outlays	\$ (29,581)
Depreciation expense	<u>15,595</u>
	<u>\$ (13,986)</u>

6. Accumulated Sick Leave Benefits

Sick leave is accumulated on a monthly basis from the effective date of an employee's appointment. Employees may accrue an unlimited number of hours. On termination of employment of any employee, for any reason except retirement, all sick leave is forfeited. On retirement of an employee, accrued sick leave is credited toward extending the computation of longevity.

CLARKSVILLE-MONTGOMERY COUNTY REGIONAL PLANNING COMMISSION  
NOTES TO FINANCIAL STATEMENTS (CONT'D)  
JUNE 30, 2014

7. Accumulated Unpaid Vacation Benefits

Annual leave is accrued on a monthly basis from the effective date of an employee's appointment. Annual leave may be accrued up to a maximum of two hundred forty (240) hours as of the employee's anniversary date. On termination of employment, the Planning Commission pays any accrued vacation leave in a lump cash payment to such employee.

8. Other Liabilities

Changes in other liabilities (including current portions) for the year ended June 30, 2014 were as follows:

	Balance July 1, 2013	Increases	Decreases	Balance June 30, 2014	Estimated Amount Due Year Ending June 30, 2015
Accrued compensated absences	\$ 32,680	\$ 39	\$ -	\$ 32,719	\$ 16,385

9. Postemployment Benefits

The Planning Commission provides support for medical and dental insurance coverage and premiums, excluding life, for qualifying retired employees. Qualifying retired employees must have a minimum of thirty years of creditable service in the Tennessee Consolidated Retirement System (TCRS), with or without military service or accumulated sick leave, at any age, or must have a minimum of twenty years of service with the Planning Commission, and be at least age 55. Coverage will continue until the retired employee is eligible for Medicare. The retired employee must make premium payments to the Planning Commission in a timely manner, must be a current participant, and must have participated for at least two years in the group medical insurance program. The employee must be eligible for, and begin receiving retirement benefits from TCRS at the time of retirement from the Planning Commission and must elect to receive this benefit at the time of retirement. For qualifying retired employees the Planning Commission pays a portion of the medical insurance premium for a maximum of ten years. The co-payment schedule is as follows:

<u>Months up to age 65</u>	<u>Planning Commission</u>	<u>Retiree</u>
0 to 120 months	85%	15%
121-132 months	80%	20%
133-144 months	75%	25%
145-156 months	70%	30%
157-168 months	65%	35%
169-180 months	60%	40%

This plan is a single-employer defined benefit plan. Prior to the year ended June 30, 2011, the plan was funded and expensed on a pay-as-you-go basis. The provisions of GASB Codification Po50 were prospectively implemented in the year ended June 30, 2010. For 2011, the plan continued to be funded on a pay-as-you-go basis with expense calculated under the provisions of GASB Codification Po50 as described on the following page. The plan does not issue stand-alone financial reports.

CLARKSVILLE-MONTGOMERY COUNTY REGIONAL PLANNING COMMISSION  
NOTES TO FINANCIAL STATEMENTS (CONT'D)  
JUNE 30, 2014

9. Postemployment Benefits (Cont'd)

The GASB issued GASB Codification Po50, "Postemployment Benefit Plans Other Than Pension Plans—Defined Benefit" which requires employers that participate in single-employer or agent multiple-employer defined other postemployment benefit (OPEB) plans to measure and disclose an amount for annual OPEB cost on the accrual basis of accounting.

The annual OPEB expense is calculated based on the annual required contribution (ARC) of the employer, an amount actuarially determined in accordance with the parameters of GASB Codification Po50. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover the normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed thirty years.

The following table shows the components of the Planning Commission's annual medical insurance OPEB cost for the year, the amount actually contributed to the plan, and changes in the Planning Commission's net OPEB obligation:

Normal cost	\$	4,872
30 year amortization of accrued liability		7,156
Interest on net OPEB obligation		<u>238</u>
Annual required contribution		12,266
Interest on net OPEB obligation		525
Adjustment on annual required contribution		<u>(543)</u>
Annual OPEB expense		12,248
Contributions made		<u>(11,799)</u>
Increase in net OPEB obligation		449
Net OPEB obligation - beginning		<u>13,126</u>
Net OPEB obligation - ending	\$	<u><u>13,575</u></u>

The Planning Commission's annual OPEB expense, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for 2014 is as follows:

<u>Fiscal Year</u> <u>Ended</u>	<u>Annual</u> <u>OPEB Cost</u>	<u>Percentage of Annual</u> <u>OPEB Cost Contributed</u>	<u>Net OPEB</u> <u>Obligation</u>
June 30, 2014	\$ 12,266	96%	\$ 449
June 30, 2013	\$ 5,368	64%	\$ 1,923
June 30, 2012	\$ 5,088	62%	\$ 1,899

As of July 1, 2014, the most recent actuarial valuation date, the plan was unfunded. The actuarial accrued liability for benefits for the fiscal year ended June 30, 2014, was \$180,936 and the actuarial value of assets was zero, resulting in an unfunded actuarial accrued liability (UAAL) of \$180,936. The covered payroll (annual payroll of active employees covered by the plan) was \$616,241 and the ratio of the UAAL to the covered payroll was 29.36 percent. The ARC was 1.99% of covered payroll and the funding was determined on a pay-as-you-go basis.

CLARKSVILLE-MONTGOMERY COUNTY REGIONAL PLANNING COMMISSION  
NOTES TO FINANCIAL STATEMENTS (CONT'D)  
JUNE 30, 2014

9. Postemployment Benefits (Cont'd)

Actuarial valuations of ongoing plans involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, present multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed consistent with the long-term perspective of the calculations.

In the July 1, 2014, actuarial valuation, the projected unit credit cost method was used. The actuarial assumption included an annual healthcare cost trend rate of eight percent initially, reduced by decrements to an ultimate rate of five percent after six years. UAAL is being amortized as a level percentage of projected payroll on an open basis. The remaining amortization period at June 30, 2014, is 25 years.

The Planning Commission pays and expenses the costs of the benefits as they are incurred. At June 30, 2014, the Planning Commission had one eligible retiree receiving benefits and incurred \$10,688 in expense for the year then ended.

10. Fund Balance

The Planning Commission had unassigned fund balance of \$332,974 and assigned fund balance of \$85,905 at June 30, 2014. Assigned fund balance consisted of funds set aside by management to be used to fund other postemployment benefits.

11. Sources of Income

Income is primarily derived from charges for reimbursable and allowable costs associated with federal and state programs. Portions of revenues are allocations from the City of Clarksville and Montgomery County for joint services provided by the Planning Commission. Miscellaneous income consists of charges and fees for zoning applications, maps, blueprints, and other reimbursements.

12. Operating Lease

Beginning May 2013, the Commission entered into a 60-month lease for office equipment requiring monthly payments of \$513 and cancelled its previous lease. Rental expense under the operating lease was \$6,151.

CLARKSVILLE-MONTGOMERY COUNTY REGIONAL PLANNING COMMISSION  
NOTES TO FINANCIAL STATEMENTS (CONT'D)  
JUNE 30, 2014

12. Operating Lease (Cont'd)

Future payments on lease obligations are as follows:

<u>June 30,</u>	
2015	\$ 6,151
2016	6,151
2017	6,151
2018	<u>5,126</u>
	<u>\$ 23,579</u>

13. In-Kind Donation of Office Space

The City of Clarksville provides office space to the Planning Commission at no cost. The fair rental value of the building was \$165,200 for the year ended June 30, 2014. This value was determined by considering the age and condition of the building and the cost of rental space for property in the same vicinity. No recognition was made in these financial statements for in-kind rent.

14. Retirement Plan

a. Plan Description:

Employees of the Planning Commission are members of the Political Subdivision Pension Plan (PSPP), an agent multiple-employer defined benefit pension plan administered by the Tennessee Consolidated Retirement System (TCRS). TCRS provides retirement benefits as well as death and disability benefits. Benefits are determined by a formula using the member's high five-year average salary and years of service. Members become eligible to retire at the age of 60 with five years of service or at any age with 30 years of service. A reduced retirement benefit is available to vested members at the age of 55. Disability benefits are available to active members with five years of service who become disabled and cannot engage in gainful employment. There is no service requirement for disability that is the result of an accident or injury occurring while the member was in the performance of duty. Members joining the system after July 1, 1979 become vested after five years of service and members joining prior to July 1, 1979 were vested after four years of service. Benefit provisions are established in state statute found in Title 8, Chapter 34-37 of the Tennessee Code Annotated (TCA). State statutes are amended by the Tennessee General Assembly. Political subdivisions such as the Planning Commission participate in the TCRS as individual entities and are liable for all costs associated with the operation and administration of their plan. Benefit improvements are not applicable to a political subdivision unless approved by the chief governing body. The TCRS issues a publicly available financial report that includes financial statements and required supplementary information for the PSPP. That report may be obtained by writing to Tennessee Treasury Department, Consolidated Retirement System, 10<sup>th</sup> Floor Andrew Jackson Building, Nashville, TN 37243-0230 or can be accessed at [www.treasury.state.tn.us](http://www.treasury.state.tn.us).

CLARKSVILLE-MONTGOMERY COUNTY REGIONAL PLANNING COMMISSION  
NOTES TO FINANCIAL STATEMENTS (CONT'D)  
JUNE 30, 2014

14. Retirement Plan (Cont'd)

b. Funding Policy:

The Planning Commission has adopted a noncontributory retirement plan for its employees by assuming employee contributions up to 5% of annual covered payroll.

The Planning Commission is required to contribute at an actuarially determined rate; the rate for the fiscal year ended June 30, 2014 was 12.68% of annual covered payroll. The contribution requirement of plan members is set by state statute. The contribution requirement for the Planning Commission is established and may be amended by the TCRS Board of Trustees.

c. Annual Pension Cost: For the year ending June 30, 2014, the Planning Commission's annual pension cost of \$76,177 to TCRS was equal to required and actual contributions. The required contribution was determined as part of the July 1, 2013 actuarial valuation using the frozen entry age actuarial cost method. Significant actuarial assumptions used in the valuation include (a) rate of return on investment of present and future assets of 7.5% a year compounded annually, (b) projected salary increases of 4.75% (graded) annual rate (no explicit assumption is made regarding the portion attributable to the effects of inflation on salaries), (c) projected 3.5% annual increase in the Social Security wage base, and (d) projected post retirement increases of 3% annually. The actuarial value of assets was determined using techniques that smooth the effect of short-term volatility in the market value of total investments over a five-year period. The Planning Commission's unfunded actuarial accrued liability is being amortized as a level dollar amount on a closed basis. The remaining amortization period at July 1, 2011 was 16 years. An actuarial valuation was performed as of July 1, 2014, which established contribution rates effective July 1, 2014. The contribution rate is effective through June 30, 2015.

Trend Information for the Planning Commission

<u>Fiscal Year Ended</u>	<u>Annual Pension Cost (APC)</u>	<u>Percentage of APC Contributed</u>	<u>Net Pension Obligation</u>
6/30/14	\$ 76,177	100%	\$ 0.00
6/30/13	\$ 66,630	100%	\$ 0.00
6/30/12	\$ 86,280	100%	\$ 0.00

15. Concentrations

During the year ended June 30, 2014, the Planning Commission received approximately 55% of its funding from the City of Clarksville and Montgomery County governments. A substantial decrease in funding from one or both of these sources could have an adverse effect on the operations of the Planning Commission.

CLARKSVILLE-MONTGOMERY COUNTY REGIONAL PLANNING COMMISSION  
NOTES TO FINANCIAL STATEMENTS (CONT'D)  
JUNE 30, 2014

16. Contingencies

The Planning Commission's exposure to property loss and general liability is handled through the purchase of commercial insurance. Insurance coverage was adequate to cover settlements for the previous three fiscal years. The Planning Commission is party to various lawsuits whose ultimate outcome is not determinable. The Planning Commission's management believes that the outcome of those proceedings will not have a materially adverse effect on the accompanying financial statements.

17. Budget

The Commission prepares and adopts the budget for the next succeeding fiscal year prior to June 30 of each year. This budget is also approved by both the City of Clarksville and Montgomery County for agreement to the amount of funding to be provided for the fiscal year. The operating budget is used as a planning tool and includes proposed expenditures and the means of funding them. Once a budget is approved, expenditures can be amended by approval of a majority of the members of the board of commissioners if no additional funding is required. Budget amendments requiring additional funding must be approved by the City and the County in addition to the board of commissioners.

CLARKSVILLE-MONTGOMERY COUNTY REGIONAL PLANNING COMMISSION  
REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)  
SCHEDULE OF FUNDING PROGRESS - PENSION PLAN - TENNESSEE CONSOLIDATED RETIREMENT SYSTEM  
YEAR ENDED JUNE 30, 2014

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b) - (a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
7/1/2014	\$ 2,852,000	\$ 2,356,000	\$ (496,000)	121.05%	\$ 558,000	-88.89%
7/1/2011	\$ 2,577,000	\$ 2,167,000	\$ (410,000)	118.92%	\$ 536,000	-76.49%
7/1/2009	\$ 2,095,000	\$ 2,248,000	\$ 153,000	93.19%	\$ 509,000	30.06%

CLARKSVILLE-MONTGOMERY COUNTY REGIONAL PLANNING COMMISSION  
REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)  
SCHEDULE OF FUNDING PROGRESS - OTHER POSTEMPLOYMENT BENEFITS  
YEAR ENDED JUNE 30, 2014

Fiscal Year Ending	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b) - (a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
6/30/2014	\$ -	\$ 181,000	\$ 181,000	0.00%	\$ 616,000	29.38%
6/30/2013	\$ -	\$ 60,000	\$ 60,000	0.00%	\$ 432,000	13.89%
6/30/2012	\$ -	\$ 58,000	\$ 58,000	0.00%	\$ 432,000	13.43%

CLARKSVILLE-MONTGOMERY COUNTY REGIONAL PLANNING COMMISSION  
SCHEDULE OF OPERATING INCOME AND EXPENSES  
YEAR ENDED JUNE 30, 2014

	Tennessee Dept. of Transportation			Kentucky Dept. of Transportation		Routine Services	Total
	FTA	FHWA	SPR	FTA	FHWA		
<u>OPERATING INCOME</u>							
Gross contract income	\$ 75,840	\$ 116,701	\$ 103,609	\$ 28,705	\$ 47,264	\$ -	\$ 372,119
Less: Local matching							
15% Rate	-	-	-	-	(7,090)	-	(7,090)
20% Rate	-	(23,340)	(20,722)	(5,741)	-	-	(49,803)
Net contract income	<u>75,840</u>	<u>93,361</u>	<u>82,887</u>	<u>22,964</u>	<u>40,174</u>	-	<u>315,226</u>
City and county funding	-	-	-	-	-	574,000	574,000
Charges for services	-	-	-	-	-	155,820	155,820
Miscellaneous	-	-	-	-	-	4,271	4,271
Total operating income	<u>\$ 75,840</u>	<u>\$ 93,361</u>	<u>\$ 82,887</u>	<u>\$ 22,964</u>	<u>\$ 40,174</u>	<u>\$ 734,091</u>	<u>\$ 1,049,317</u>

CLARKSVILLE-MONTGOMERY COUNTY REGIONAL PLANNING COMMISSION  
SCHEDULE OF OPERATING INCOME AND EXPENSES (CONT'D)  
YEAR ENDED JUNE 30, 2014

	Tennessee Dept. of Transportation			Kentucky Dept. of Transportation		Routine Services	Total
	FTA	FHWA	SPR	FTA	FHWA		
<u>OPERATING EXPENSES</u>							
Advertising and legal notices	\$ -	\$ 2,115	\$ 5,266	\$ 848	\$ 2,608	\$ 1,227	\$ 12,064
Depreciation	-	-	-	-	-	15,595	15,595
Dues	-	357	1,091	166	689	2,396	4,699
Education	-	574	-	-	13	1,665	2,252
Employee benefits	-	22,513	15,069	5,815	9,403	150,053	202,853
Insurance	-	-	5,422	148	148	12,945	18,663
Janitorial	-	-	1,734	-	-	3,366	5,100
Lease expense - office equipment	-	1,844	3,355	828	828	10,422	17,277
Maintenance agreement	-	370	370	123	123	2,351	3,337
Office supplies and postage	-	1,682	3,030	294	494	16,362	21,862
Other contracted services	-	219	940	193	193	2,892	4,437
Payroll taxes	-	4,476	3,288	1,326	2,135	33,495	44,720
Professional services	75,840	18,470	12,924	-	-	13,001	120,235
Publications	-	-	-	812	266	1,618	2,696
Repairs and maintenance	-	-	34	6	6	13,816	13,862
Salaries and board fees	-	60,990	44,557	17,848	28,844	449,034	601,273
Telephone	-	266	1,405	172	172	4,204	6,219
Travel	-	1,794	2,095	-	94	9,689	13,672
Utilities	-	1,031	3,029	127	1,247	10,725	16,159
Total direct expenses - allowable program costs	<u>\$ 75,840</u>	<u>\$ 116,701</u>	<u>\$ 103,609</u>	<u>\$ 28,706</u>	<u>\$ 47,263</u>	<u>\$ 754,856</u>	<u>\$ 1,126,975</u>

CLARKSVILLE-MONTGOMERY COUNTY REGIONAL PLANNING COMMISSION  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
YEAR ENDED JUNE 30, 2014

<u>Federal Grantor/Program Title</u>		<u>Grant Number or Pass Through Grantor's Contract Number</u>	<u>Federal CFDA Number</u>	<u>Accrued Receivable July 1, 2013</u>	<u>Receipts</u>	<u>Expenditures</u>	<u>Accrued Receivable June 30, 2014</u>
<u>U.S. Department of Transportation</u>							
Passed Through State of Tennessee							
Federal Highway Administration (Sec.112)	4/1/13-6/30/13	GG1237134	20.205	\$ 55,544	\$ 55,544	\$ -	\$ -
	7/1/13-9/30/13	GG1237134	20.205	-	23,056	23,056	-
	10/1/13-6/30/14	Z14MPO0003	20.205	-	46,533	70,304	23,771
TN SPR	2/1/13-6/30/13	GG1335405	20.205	21,186	21,186	-	-
	7/1/13-9/30/13	GG1335405	20.205	-	27,566	27,566	-
	10/1/13-6/30/14	GG1335405	20.205	-	31,287	55,321	24,034
TN FTA							
Passed Through to Clarksville Transit System	1/1/13-3/31/13	GG-14-41362-00	20.505	14,615	14,615	-	-
	4/1/13-6/30/13	GG-14-41362-00	20.505	-	27,321	27,321	-
	7/1/13-6/30/14	GG-14-41362-00	20.505	-	15,176	48,519	33,343
Passed Through State of Kentucky							
Federal Transit Administration (5303)	4/1/13-6/30/13	1300002173	20.505	5,653	5,653	-	-
	7/1/13-9/30/13	1300002173	20.505	-	2,400	2,400	-
	10/1/13-6/30/14	1400002608	20.505	-	15,608	20,564	4,956
Federal Highway Administration (Sec. 104(f))	4/1/13-6/30/13	1200004781	20.205	8,538	8,538	-	-
	7/1/13-9/30/13	1200004781	20.205	-	8,175	8,175	-
	10/1/13-6/30/14	1300004315	20.205	-	22,614	32,000	9,386
Total U.S. Department of Transportation				<u>105,536</u>	<u>325,272</u>	<u>315,226</u>	<u>95,490</u>
Total Federal Assistance				<u>\$ 105,536</u>	<u>\$ 325,272</u>	<u>\$ 315,226</u>	<u>\$ 95,490</u>

Note: See information regarding matching contributions on the accompanying schedule of operating income and expenses.

CLARKSVILLE-MONTGOMERY COUNTY REGIONAL PLANNING COMMISSION  
NOTE TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
JUNE 30, 2014

NOTE A - BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards includes the federal grant activity of the Planning Commission and is presented on the accrual basis of accounting. Some amounts presented in this schedule may differ from amounts presented in, or used in the preparation thereof, the basic financial statements.



INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED  
IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

To the Board of Commissioners  
Clarksville-Montgomery County Regional Planning Commission  
Clarksville, Tennessee

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and major fund of the Clarksville-Montgomery County Regional Planning Commission (the Planning Commission) as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise the Planning Commission's basic financial statements, and have issued our report thereon dated October 29, 2014.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Planning Commission's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Planning Commission's internal control. Accordingly, we do not express an opinion on the effectiveness of the Planning Commission's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The Planning Commission resolved prior year finding number 2013-1 by performing the specific tasks outlined in our report dated September 26, 2013.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Planning Commission's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Stone Rudolph & Henry, PLC

Clarksville, Tennessee  
October 29, 2014

CLARKSVILLE-MONTGOMERY COUNTY REGIONAL PLANNING COMMISSION  
SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

Financial Statement Findings

<b>Finding Number</b>	<b>Finding Title</b>	<b>Status</b>
2013-1	Management Oversight Over Financial Reporting	Corrected