

**ANNUAL FINANCIAL REPORT**  
**SEQUATCHIE/BLEDSON COUNTY LANDFILL**  
**FOR THE YEAR ENDED JUNE 30, 2016**



**DIVISION OF LOCAL GOVERNMENT AUDIT**



**ANNUAL FINANCIAL REPORT  
SEQUATCHIE/BLEDSOE COUNTY LANDFILL  
FOR THE YEAR ENDED JUNE 30, 2016**

***COMPTROLLER OF THE TREASURY  
JUSTIN P. WILSON***

***DIVISION OF LOCAL GOVERNMENT AUDIT  
JAMES R. ARNETTE  
Director***

***STEVE REEDER, CPA, CGFM, CFE  
Audit Manager***

***MICHAEL FORD, CPA, CGFM  
Auditor 4***

***AMY HEWITT, CPA, CFE  
TYLER MUSIC  
State Auditor***

This financial report is available at [www.comptroller.tn.gov](http://www.comptroller.tn.gov)

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## SEQUATCHIE/BLEDSOE COUNTY LANDFILL TABLE OF CONTENTS

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	Exhibit	Page(s)
Summary of Audit Findings		4
<u>INTRODUCTORY SECTION</u>		5
Sequatchie/Bledsoe County Landfill Officials		6
<u>FINANCIAL SECTION</u>		7
Independent Auditor's Report		8-10
BASIC FINANCIAL STATEMENTS:		11
Proprietary Fund:		
Statement of Net Position	A	12
Statement of Revenues, Expenses, and Changes in Net Position	B	13
Statement of Cash Flows	C	14
Index and Notes to the Financial Statements		15-21
<u>AUDIT FINDING SECTION</u>		22
Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With <i>Government</i> <i>Auditing Standards</i>		23-24
Summary Schedule of Prior-year Findings		25
Schedule of Findings and Recommendations		26

# ***Summary of Audit Findings***

Annual Financial Report  
Sequatchie/Bledsoe County Landfill  
For the Year Ended June 30, 2016

## ***Scope***

We have audited the basic financial statements of the Sequatchie/Bledsoe County Landfill as of and for the year ended June 30, 2016.

## ***Results***

Our report on Sequatchie/Bledsoe County Landfill's financial statements is unmodified.

Our audit resulted in no findings.

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# INTRODUCTORY SECTION

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Sequatchie/Bledsoe County Landfill Officials  
June 30, 2016

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**Board of Directors**

Gregg Ridley, Bledsoe County Mayor, Chairman  
Keith Cartwright, Sequatchie County Executive  
Phillip Cagle, City of Pikeville Mayor  
George Dwain Land, City of Dunlap Mayor  
Shayne Bickford  
Paul Powell  
Roger Simmons  
Dale Wheeler

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# FINANCIAL SECTION

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STATE OF TENNESSEE  
**COMPTROLLER OF THE TREASURY**  
DEPARTMENT OF AUDIT  
DIVISION OF LOCAL GOVERNMENT AUDIT  
SUITE 1500  
JAMES K. POLK STATE OFFICE BUILDING  
NASHVILLE, TENNESSEE 37243-1402  
PHONE (615) 401-7841

Independent Auditor's Report

Board of Directors  
Sequatchie/Bledsoe County Landfill

To the Board of Directors:

**Report on the Financial Statements**

We have audited the accompanying financial statements of the Sequatchie/Bledsoe County Landfill as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the landfill's basic financial statements as listed in the table of contents.

***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial

statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the landfill as of June 30, 2016, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

### ***Change in Accounting Principle***

As described in Note IV.B., Sequatchie/Bledsoe County Landfill has adopted the provisions of Governmental Accounting Standards Board (GASB) Statement No. 72, *Fair Value Measurement and Application*; GASB Statement No. 76, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*; GASB Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets that are not within the Scope of GASB Statement No. 68, and Amendments to Certain Provisions of GASB Statements No. 67 and No. 68*; and GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*. Our opinion is not modified with respect to these matters.

### ***Other Matters***

#### ***Required Supplementary Information***

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

#### ***Supplementary and Other Information***

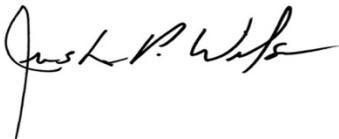
Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the landfill's basic financial statements. The introductory section is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The introductory section has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated January 23, 2017, on our consideration of internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the landfill's internal control over financial reporting and compliance.

Very truly yours,

A handwritten signature in black ink, appearing to read "Justin P. Wilson". The signature is written in a cursive style with a large initial "J" and "W".

Justin P. Wilson  
Comptroller of the Treasury  
Nashville, Tennessee

January 23, 2017

JPW/yu

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# BASIC FINANCIAL STATEMENTS

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Exhibit A

Sequatchie/Bledsoe County Landfill  
Statement of Net Position  
June 30, 2016

ASSETS

Current Assets:	
Cash	\$ 69,285
Noncurrent Assets:	
Capital Assets:	
Land	71,550
Total Assets	<u>\$ 140,835</u>

LIABILITIES

Noncurrent Liabilities:	
Accrued Liability for Postclosure Care Costs:	
Due Within One Year	\$ 12,468
Due in More Than One Year	392,445
Total Noncurrent Liabilities	<u>\$ 404,913</u>
Total Liabilities	<u>\$ 404,913</u>

NET POSITION

Net Investments in Capital Assets	\$ 71,550
Unrestricted	<u>(335,628)</u>
Total Net Position	<u>\$ (264,078)</u>

The notes to the financial statements are an integral part of this statement.

Exhibit B

Sequatchie/Bledsoe County Landfill  
Statement of Revenues, Expenses, and  
Changes in Net Position  
For the Year Ended June 30, 2016

<u>Operating Revenue</u>	
Operating Revenue	\$ 0
Total Operating Revenue	<u>\$ 0</u>
<u>Operating Expenses</u>	
Accountants/Bookkeepers	\$ 6,000
Payroll Taxes	459
Audit Services	1,744
Other Contracted Services	5,162
Landfill Closure/Postclosure Care Cost	4,801
Total Operating Expenses	<u>\$ 18,166</u>
Operating Income (Loss)	<u>\$ (18,166)</u>
<u>Nonoperating Revenues (Expenses)</u>	
Investment Income	\$ 170
Total Nonoperating Revenues (Expenses)	<u>\$ 170</u>
Change in Net Position	\$ (17,996)
Net Position, July 1, 2015	<u>(246,082)</u>
Net Position, June 30, 2016	<u><u>\$ (264,078)</u></u>

The notes to the financial statements are an integral part of this statement.

Exhibit C

Sequatchie/Bledsoe County Landfill  
Statement of Cash Flows  
For the Year Ended June 30, 2016

<u>Cash Flows from Operating Activities</u>	
Payments to Employees	\$ (6,000)
Payments to Contractors	(4,801)
Other Payments	<u>(15,033)</u>
Net Cash Provided By (Used In) Operating Activities	<u>\$ (25,834)</u>
 <u>Cash Flows from Investing Activities</u>	
Investment Income	<u>\$ 170</u>
Net Cash Provided By (Used In) Investing Activities	<u>\$ 170</u>
 Net Increase (Decrease) in Cash	 \$ (25,664)
Cash, July 1, 2015	<u>94,949</u>
 Cash, June 30, 2016	 <u><u>\$ 69,285</u></u>
 <u>Reconciliation of Operating Income (Loss) to Net Cash</u> <u>Provided By (Used In) Operating Activities</u>	
Operating Income (Loss)	\$ (18,166)
Adjustments to Reconcile Net Operating Income to	
Changes in Assets and Liabilities:	
Increase (Decrease) in Postclosure Care Costs	<u>(7,668)</u>
Net Cash Provided By (Used In) Operating Activities	<u><u>\$ (25,834)</u></u>

The notes to the financial statements are an integral part of this statement.

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**SEQUATCHIE/BLEDSOE COUNTY LANDFILL**  
**Index of Notes to the Financial Statements**

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<b>Note</b>	<b>Page(s)</b>
<b>I. Summary of Significant Accounting Policies</b>	
A. Reporting Entity	16
B. Measurement Focus, Basis of Accounting, and Financial Statement Presentation	17
C. Assets, Liabilities, and Net Position	
1. Deposits	17
2. Capital Assets	17
3. Long-term Obligations	17
4. Net Position	17
<b>II. Stewardship, Compliance, and Accountability</b>	
Net Position Deficit	18
<b>III. Detailed Notes on All Funds</b>	
A. Deposits	18
B. Long-term Obligations	19
<b>IV. Other Information</b>	
A. Risk Management	19
B. Accounting Changes	19
C. Contingent Liabilities	20
D. Landfill Closure/Postclosure Care Costs	20
E. Purchasing Law	21

**SEQUATCHIE/BLED SOE COUNTY LANDFILL  
NOTES TO THE FINANCIAL STATEMENTS  
For the Year Ended June 30, 2016**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The Sequatchie/Bledsoe County Landfill’s financial statements are presented in accordance with generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments.

The following are the more significant accounting policies of the landfill:

**A. Reporting Entity**

The Sequatchie/Bledsoe County Landfill is a joint venture entered into by four governmental entities: Bledsoe and Sequatchie counties and the cities of Dunlap and Pikeville. The landfill was formed in 1973 by agreements entered into with these governments to provide solid waste disposal services to the citizens of Sequatchie and Bledsoe counties. The landfill is administered under the oversight of a board of directors that consists of three people from each county and two from each city. Two vacancies exist on the board as of June 30, 2016. The county mayor/executive and city mayors are members of the board, and the remaining members of the board are appointed by these officials subject to the approval of their respective governing bodies. The Sequatchie/Bledsoe County Landfill was closed in 2006. The landfill board will continue to oversee the necessary postclosure activities at the site until the members dissolve the original agreement. The landfill employs a part-time bookkeeper.

Sequatchie and Bledsoe counties share equally in earnings and/or losses of the landfill. The cities of Dunlap and Pikeville share in any income/loss derived from the operations of the landfill in a ratio equal to the proportion that each city’s population bears to the total population of its respective county.

The 1990 federal census was used to determine fund equity. The percentages were not adjusted to reflect the 2000 or 2010 federal censuses because the landfill stopped accepting waste in 1999. Fund equity was determined using the following percentages:

Sequatchie County	28.5 %
City of Dunlap	21.5
Bledsoe County	39
City of Pikeville	<u>11</u>
Total	<u><u>100</u> %</u>

**B. Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The landfill's financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recognized when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. The landfill is maintained as a proprietary (enterprise) fund. Since the landfill no longer accepts waste, the principal operating revenues of the landfill are the contributions from the governments involved and interest earned on the landfill's demand deposit account. Operating expenses for the landfill include administrative expenses, engineering fees, and postclosure care costs.

**C. Assets, Liabilities, and Net Position**

**1. Deposits**

For purposes of the Statement of Cash Flows, cash includes demand deposits held by the landfill.

**2. Capital Assets**

Capital assets are defined by the government as assets with an initial, individual cost of \$5,000 or more and an estimated useful life of more than two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed. As previously noted, the landfill is closed, and the only capital asset reported is land.

**3. Long-term Obligations**

In proprietary fund financial statements, long-term obligations (postclosure costs) are reported as liabilities in the Statement of Net Position.

**4. Net Position**

In proprietary fund financial statements, equity is classified as net position and displayed in three components:

- a. Net investment in capital assets – Consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b. Restricted net position – Consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments or (2) law through constitutional provisions or enabling legislation.
- c. Unrestricted net position – All other net position that does not meet the definition of restricted or net investment in capital assets.

It is the landfill's policy that restricted amounts would be reduced first followed by unrestricted amounts when expenditures are incurred for purposes for which both restricted and unrestricted fund balance is available.

## II. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

### Net Position Deficit

The Sequatchie/Bledsoe County Landfill had a deficit in unrestricted net position of \$335,628 at June 30, 2016. This unrestricted net position deficit resulted from the recognition in the financial statements of a liability of \$404,913 for postclosure care costs. This liability represents accruals calculated according to estimates of annual postclosure care costs provided by the landfill's engineer. The landfill board plans to fund these costs using the cash balance as of June 30, 2016, and annual funding requirements from the four governments involved in the joint venture.

## III. DETAILED NOTES ON ALL FUNDS

### A. Deposits

Cash on the Statement of Net Position consists entirely of demand deposits maintained by the landfill's chairman.

**Legal Provisions.** All deposits with financial institutions must be secured by one of two methods. One method involves financial institutions that participate in the bank collateral pool administered by the state treasurer. Participating banks determine the aggregate balance of their public fund accounts for the State of Tennessee and its political subdivisions. The amount of collateral required to secure these public deposits must equal at least 105 percent of the average daily balance of public deposits held. Collateral securities required to be pledged by the participating banks to protect their public fund accounts are pledged to the state treasurer on behalf of the bank collateral pool. The securities pledged to protect these accounts are pledged in the aggregate rather than against each account. The members of the pool may

be required by agreement to pay an assessment to cover any deficiency. Under this additional assessment agreement, public fund accounts covered by the pool are considered to be insured for purposes of credit risk disclosure.

For deposits with financial institutions that do not participate in the bank collateral pool, state statutes require that all deposits be collateralized with collateral whose market value is equal to 105 percent of the uninsured amount of the deposits. The collateral must be placed by the depository bank in an escrow account in a second bank for the benefit of the landfill.

**B. Long-term Obligations**

Change in Long-term Obligations

Long-term obligation activity for the year ended June 30, 2016, was as follows:

	<u>Landfill Postclosure Care Costs</u>
Balance, July 1, 2015	\$ 412,581
Additions	4,801
Reductions	<u>(12,469)</u>
Balance, June 30, 2016	<u>\$ 404,913</u>
Balance Due Within One Year	<u>\$ 12,468</u>

The balance at June 30, 2016, represents the full accrual of the estimated postclosure care costs at the landfill site based on the estimated annual cost.

**IV. OTHER INFORMATION**

**A. Risk Management**

Sequatchie and Bledsoe counties provide for general liability, property, and casualty risks of loss at the landfill site through policies carried by the respective counties. Both Sequatchie and Bledsoe counties provide for these risks through participation in public entity risk pools.

**B. Accounting Changes**

Provisions of Governmental Accounting Standards Board (GASB) Statement No. 72, *Fair Value Measurement and Application*; Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets that are not within the Scope of GASB Statement No. 68, and Amendments to Certain Provisions of GASB Statements No. 67 and No. 68*; Statement No. 76, *The*

*Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*; and Statement No. 79, *Certain External Investment Pools and Pool Participants* became effective for the year ended June 30, 2016.

GASB Statement No. 72, establishes general principles for measuring fair value and standards of accounting and financial reporting for assets and liabilities measured at fair value. This standard supersedes previous statements as they relate to measuring fair value of certain assets and liabilities.

GASB Statement No. 73, established accounting and reporting requirements for pensions that are not administered through a trust account and also addresses changes made to Statements No. 67 and No. 68. The changes to Statements No. 67 and No. 68 require new RSI disclosures concerning plan investments and address specific payables to defined benefit plans.

GASB Statement No. 76, addresses changes made to the hierarchy of generally accepted accounting principles. This standard supersedes Statement No. 55 and reduces the hierarchy from four to two categories.

GASB Statement No. 79, addresses issues related to certain external investment pools and pool participants because of changes in Security and Exchange rules relative to money market funds. This standard establishes criteria for an external investment pool to qualify for making the election to measure all of its investments at amortized cost rather than fair value for financial reporting purposes standards.

**C. Contingent Liabilities**

The landfill's attorney advised that he is unaware of any pending litigation or other contingent liability that would affect the financial statements of the Sequatchie/Bledsoe County Landfill.

**D. Landfill Closure/Postclosure Care Costs**

The Sequatchie/Bledsoe County Landfill has an active permit on file with the state Department of Environment and Conservation for a sanitary landfill. The entity has provided financial assurances for estimated postclosure liabilities as required by the State of Tennessee. These financial assurances are on file with the Department of Environment and Conservation.

State and federal laws and regulations require the Sequatchie/Bledsoe County Landfill to place a final cover on its sanitary landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for 30 years after closure. Although closure and postclosure care costs will be paid only near or after the date that the landfill stops accepting waste, the county reports a portion of these closure and postclosure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date. The Sequatchie/Bledsoe County Landfill was closed

in 2006. The \$404,913 reported as postclosure care liability at June 30, 2016, represents amounts based on what it would cost to perform all postclosure care in 2016. Actual costs may be higher due to inflation, changes in technology, or changes in regulations.

**E. Purchasing Law**

The landfill operates under the purchasing law applicable to the Office of County Mayor of Bledsoe County. Bledsoe County's purchasing procedures are governed by provisions of the County Purchasing Law of 1983, Sections 5-14-201 through 5-14-206, *Tennessee Code Annotated*, which provide for all purchases exceeding \$10,000 to be made after public advertisement and solicitation of competitive bids.

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## AUDIT FINDING SECTION

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STATE OF TENNESSEE  
**COMPTROLLER OF THE TREASURY**  
DEPARTMENT OF AUDIT  
DIVISION OF LOCAL GOVERNMENT AUDIT  
SUITE 1500  
JAMES K. POLK STATE OFFICE BUILDING  
NASHVILLE, TENNESSEE 37243-1402  
PHONE (615) 401-7841

**Report on Internal Control Over Financial Reporting and on Compliance and  
Other Matters Based on an Audit of Financial Statements  
Performed in Accordance With *Government Auditing Standards***

Independent Auditor's Report

Board of Directors  
Sequatchie/Bledsoe County Landfill

To the Board of Directors:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Sequatchie/Bledsoe County Landfill as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the landfill's basic financial statements, and have issued our report thereon dated January 23, 2017.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the landfill's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the landfill's internal control. Accordingly, we do not express an opinion on the effectiveness of the landfill's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency,

or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

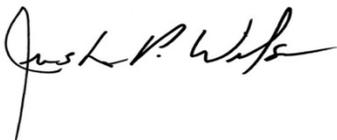
### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the landfill's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the landfill's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Very truly yours,



Justin P. Wilson  
Comptroller of the Treasury  
Nashville, Tennessee

January 23, 2017

JPW/yu

Sequatchie/Bledsoe County Landfill  
Summary Schedule of Prior-year Findings  
For the Year Ended June 30, 2016

*Government Auditing Standards* require auditors to report the status of uncorrected findings from prior audits. In addition, OMB's Uniform Guidance requires auditees to report the status of all prior-year findings whether corrected or uncorrected. Presented below are financial statement findings along with their current status from the Annual Financial Report for the Sequatchie/Bledsoe County Landfill, for the year ended June 30, 2016.

***Prior-year Financial Statement Findings***

There were no prior-year financial statement findings to report.

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**SEQUATCHIE/BLEDSON COUNTY LANDFILL**  
**SCHEDULE OF FINDINGS AND RECOMMENDATIONS**

**For the Year Ended June 30, 2016**

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**FINDINGS RELATING TO THE FINANCIAL STATEMENTS**

There were no findings related to the financial statements of Sequatchie/Bledson County Landfill, as a result of our audit, for the year ended June 30, 2016.